U.S. Fish \& Wildilife Service National Conservation Training Center

## Motorboat Operator Instructor Certification Course

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## Chapter 1 - Boat Orientation

## Purpose:

Learning the parts of the boat and proper nautical terminology is important for all types of boating. The importance for using descriptive terms can easily be translated to increased safety and crew efficiency. Most importantly it prevents misunderstandings during emergencies and complex evolutions and can often save precious seconds that can be the difference between success and failure in a very dynamic environment.

## Performance Objectives:

By the end of this unit, the participant will be able to:

1. Use common nautical terminology.
2. Describe how boats are classified by the US Coast Guard.
3. Describe hull materials, design and uses with advantages and disadvantages of each.
4. Orient themselves with the boats which will be used during the practical portions of the MOCC


## Terminology

Boating has a language all its own and just like any language which is foreign to our native tongue it requires practice and repetitious use to master. The parts of a boat are a good place to start. Each end and side of the boat has a special name. Its height and width also have special terms to describe them. For additional term definitions please see the glossary.


1 All around light - A light showing an unbroken light over an arc of the horizon of 360 degrees
2 Cowl-Topside duct of the vessels ventilation system
3 Cleat - A stationary device used to secure a line aboard a vessel.
4 Chock - Hole or ring attached to the hull to guide a line via that point
5 Combination light - Red/green light on bow of vessel
6 Bow - The front of a vessel
7 Bow eye - "U"-bolt mounted through the hull for maximum strength
8 Overall length - Refers to the length of a vessel, not including motor or attachments
9 Keel - The central structural basis of the hull
10 Chine - An angle in the hull
11 Waterline - The water level around a vessel's hull when afloat
12 Gunwale - Upper edge of the hull perpendicular to the sides of the vessel
13 Draft - The depth of a ship's keel below the waterline
14 Transom - The flat surface across the stern of a vessel
15 Stern - The rear part of a vessel
16 Freeboard - From waterline to gunwale


## Relative Bearing

- Forward - toward the front of boat
- Aft - toward the rear of boat
- Bow - front of boat
- Starboard - right side of boat looking forward
- Port - left side of boat looking forward
- Beam - the greatest width of boat
- Abeam - at right angles to the keel of the boat, but not on the boat
- Quarter - sides of a boat aft of amidships
- Amidships - in or toward the center of the boat
- Astern - in back of boat, opposite of ahead


## How to Measure Length

Length is measured from the tip of the bow in a straight line to the stern. This does not include outboard motors, brackets, rudders, bow attachments, or swim platforms and ladders that are not a molded part of the hull. This measurement is called the length overall (LOA). You may also hear the term length of waterline or load waterline (LWL). This is the length of the boat, parallel to its centerline, at the line where it meets the water.


## Boat Length Categories

- A vessel's length class determines the equipment necessary to comply with federal and state laws.
- Vessels are divided into length classes:
- Less than 16 feet
- 16 feet to less than 26 feet
- 26 feet to less than 40 feet
- 40 feet to 65 feet


## Boat Capacity Plate

Under the U.S. Coast Guard Federal Boat Safety Act of 1971, boats less than 20 feet powered with an inboard, outboard, or stern drive engine manufactured after November 1, 1972, must display a capacity plate defining the safe load limits. This plate must be mounted where you can see it when preparing to get underway.

## This plate displays three important items:

(1) The maximum number of passengers allowed or maximum weight of persons on board in pounds,
(2) The maximum carrying weight of the vessel in pounds and
(3) The maximum horsepower recommended for the boat. (For Outboard Motors only, not required for Inboard motors)


## Typical Capacity Plate information by boat type:

- Boats powered by outboards: the maximum capacity based on number of passengers or a maximum weight, maximum total weight capacity (persons, motor and gear) in pounds and maximum horsepower capacity.
- Boats powered by inboards and stern drives: the maximum capacity based on number of passengers or a maximum weight and maximum total weight capacity (persons and gear). (The Coast Guard Safe Powering Standard does not apply to inboards, stern drives, etc.)
- Manually propelled boats: the maximum capacity based on number of passengers or a maximum weight and maximum total weight capacity (persons and gear).

NOTE: In August 1980, the standard was changed requiring the display of vessel's capacity in number of persons as well as weight of persons.

Should you own a boat that was built prior to the Federal law mandating capacity plates or have a homemade boat, the following formulas can be used to determine safe loading capacity.

| Formulas for Safe Loading |  |  |  |
| :---: | :---: | :---: | :---: |
| Horsepower Capacity for small, flat-bottom boats. Multiply boat length (ft) times transom width (ft). |  | Person Capacity: Average weight per person is 150 lbs . |  |
| If answer is: | Maximum HP is: | Boat Length |  |
| 35 or less | 3 | X |  |
| 36-39 | 5 | Boat Width | = Number of |
| 40-42 | 7.5 | 15 | people |
| 43-45 | 10 |  |  |
| 46-52 | 15 |  |  |
| Note: For flat botto answer of 52 or less to 3) | ne boats, with an e increment. (e.g. 5 | Boat length an measured in fe down to next | h are und fractions number. |

The limits shown on Capacity Plates assume good to moderate weather and sea conditions. It should also be noted that many manufacturers place capacity plates on boats not required to have them. This can be determined by the lack of the words U.S. Coast Guard on the plate.

Always check the capacity plate to make sure you are not overloading or overpowering the vessel. A motor larger than recommended will make the stern too heavy and can cause the boat to flip. The transom will ride too low in the water and could be swamped by your own wake or a passing boat's wake. Your boat will not sit properly in the water and will be difficult to handle.

Too many people and/or gear will also cause the boat to become unstable. Always balance the load so that your vessel maintains proper trim. Too much weight to one side or the other will cause the boat to list and increase the chance of taking on water. Too much weight in the bow causes the vessel to plow through the water and too much weight in the stern will create a large wake. All of these situations make the vessel difficult to handle and susceptible to swamping.

Remember that the capacity plate limits are suitable for normal operating conditions. In heavy weather, reducing or adjusting the load may be necessary to maintain optimum stability.

## Boat Types

Choosing the right boat for the right purpose is the first step in operating a vessel safely. Just as you would not expect a small runabout to be able to cross the Atlantic, a large motor yacht would not be suitable to pull water skiers. Boats come in many sizes and configurations and each is designed with a particular use in mind. All boats that are propelled by propulsion machinery are considered motorboats.


## Boat Hulls

Boat hull designs, types and materials encompass a vast range depending on the specific mission for which the boat is used. Boat hull design affects handling, stability and use.

## Hull Types



Flat bottom boat - These boats are generally less expensive to build and have a shallow draft. They can get up on plane easily but unless the water surface is perfectly calm they tend to give a rough ride because of the flat bottom pounding on each wave. They also tend to be less stable and require careful balancing of cargo and crew. Examples of flat bottom boats are Jon boats and some highspeed runabouts.


Vee bottom boat - The vee bottom tends to have a sharper entry into the water that provides for a smoother ride in rough water. They do, however, require more power to achieve the same speed as flat bottom or planing boats. Many runabouts use the veebottom design. They tend to be less stable than multi-hull boats.


Round bottom boat - These move easily through the water, especially at slow speeds. They do, however, tend to roll unless they are outfitted with a deep keel or stabilizers. Many trawlers, canoes and sailboats have round bottoms.


Multi- hull boat - Catamarans, trimarans, pontoon boats and some houseboats carry the multi-hull design. The wide stance provides greater stability. Each of the hulls may carry any of the above bottom designs.

Hull Designs - The two most common designs of boat hulls are displacement and planing.


Displacement vessels are designed to move through the water with a minimum of propulsion. They will have a large underwater profile and will ride comfortably although slowly. These hulls have the greatest cargo holding capacity. Trawlers and large sailing vessels are displacement vessels.

Planing vessels, however, are designed to actually rise up and ride on top of the water when power is applied. They require considerably more horsepower to get the boat up but they can attain much higher speeds from the reduced friction of moving on top of the water rather than through the water.

Hull Materials-Affects what the boat can be used for and maintenance needs

- Aluminum - relatively lightweight, strong, can be inexpensive, many different hull types, highly durable, some types oxidize badly in salt water, repairs can be difficult and expensive, tends to be noisy and "sticks" to rocks.
- Fiberglass- strong, relatively inexpensive, is subject to impact damage, e.g. nicks and scrapes whenever in contact with bottom, beach or other vessels, wide variety of hull designs, difficult to repair. Double fiberglass hulls offer a foam core and provide excellent floatation if damaged.
- Steel- strong but heavy (makes for a slow boat), durable, expensive, not reasonable for small boat construction in most applications.
- Inflatable - provides high degree of crew safety, reduces possible impact damage to vessel or injury to crew when working around other vessels or structures. Many styles can be portable; can be punctured but usually under severe conditions. Tend to be wet in heavy seas and wind. Highly durable and versatile family of vessels, relatively inexpensive. Available in "hybrid" designs utilizing various hard hulls in combination with inflatable tubes.
- Wood- high construction cost, high maintenance, extremely costly repairs, limited styles, but quiet and warm.
- Other- feral cement, synthetic materials and closed cell foam.


## Boat Motors

Each vessel, depending on its design and intended use, will require different types of propulsion. Most recreational vessels in the United States today use outboard engines and are less than twenty feet in length.

- Outboard
- Inboard/Outdrive
- Inboards


## Propulsion

Choosing the right type of propulsion system for your boat is a very important matter. Its weight and horsepower will both have an impact on the performance of your vessel. If your vessel is underpowered its engine will work hard continually and will provide poor performance. Additionally if your vessel is overpowered it may exceed the safe operating speed that was designed for the vessel.

- Propeller
- Jet Drive


## *Boat Motors and Propulsion will be covered in detail during Operating Systems

## Steering

On most motor boats steering is controlled by a steering wheel or tiller arm.


## Types of Fuels

- Gasoline
- 4 Cycle- Straight gasoline has separate oil system for lubrication (usually inboard or I/O engines). These engines are generally heavier than 2 -cycle engines but are usually quieter and less polluting. Use regular, automotive oil as required by engine manufacturer.
- 2 Cycle- Oil mixed with gas (most outboard engines), must be in proper proportions IE.50: 1 ( 50 parts gas to 1 part oil). Must use 2 Cycle Engine Oil. Some systems come with automatic oiler systems, such that oil is stored in separate tank and automatically injected into fuel mix as needed.
- Diesel
- Electricity


## Fueling Considerations

You boat can be fueled at the gas pump while trailered or at a dockside fueling station.
Always keep a close check on your fuel level. Rule of thumb - One-Third Rule, Plan for using a third of your fuel getting out, a third getting back, and having a third left over. Know, and consider custom marking, your fuel gauge.

Electrical - Boats often have two batteries, so that there is always a backup battery available. Use of individual batteries is adjusted using a master switch. Consider an onboard AC battery charger to ensure battery power is maintained when stored. Batteries should be mounted securely in a protected, dry, area.

## Checklists

Checklists should be used to ensure you don't overlook any of the critical components of a vessel.

## Chapter 2 - Operating Systems, Maintenance, and Inspection

## Purpose

Mission safety and equipment serviceability requires an operator to understand the basic motorboat operating systems, routine maintenance \& inspection, startup and shutdown procedures, and how to troubleshoot common causes of system failure.

## Learning Objectives

Relative to basic motorboats, the participant will be able to:

1. List operating systems, their major components and function.
2. Describe the safety aspects of a kill switch and Carbon Monoxide (CO).
3. List components that need to be routinely maintained and inspected.
4. List information that should be recorded in a log book.
5. Demonstrate startup and shutdown procedures.
6. List common causes of system failures.
7. List the priority for troubleshooting common system failures.

## Basic Motorboat Operating Systems

- Motor/Propulsion (Outboard, Inboard/Outboard, Inboard; Propeller or Jet)
- Lubrication
- Fuel
- Cooling
- Electrical
- Throttle control
- Steering
- Bilge dewatering
- Anti-corrosion


## Motors

Outboard - Outboard motors provide a completely self-contained propulsion system composed of engine, transmission, and drive (propeller or jet pump. Outboard motors are typically mounted directly on the transom of the boat; however, you may find boats with a motor well. The entire motor swivels to provide easy steering as the drive system pushes the stern. Two (or "Twin") outboards are put on larger boats, and on boats used in remote areas so that if one fails, the other can be used to get to safety.


Outboard motors consist of a power head, midsection (exhaust housing), and lower unit (gear box).

Outboards can be tilted up and down (some manually, and some hydraulically) to trim the boat, and for increased clearance when on a trailer.

Inboard/Outboard - These are also referred to as "I/Os" or "stern-drives". I/Os are generally heavier than outboards. They consist of a motor (typically four-stroke) mounted inboard and an outdrive attached low on the transom and has a lower unit like an outboard motor. The outdrive swivels from side-to-side to provide for the steering of the boat. It can also be tilted up and down to provide boat trim while underway, and for clearance when on a trailer.


Inboards (propeller \& jet) - Inboards with a propeller drive and rudder are mounted forward compared to I/Os, and the motor connects directly to a transmission out of which comes a shaft that goes through the hull of the boat as it passes through the "stuffing box". The shaft is then attached to a propeller that turns to propel the boat. (The stuffing box is a cylinder through which the shaft passes. The shaft is surrounded by a stuffing material which when compressed between the cylinder wall and the shaft prevents excessive water from entering the boat.) Since the shaft is fixed and does not swivel from side to side, a rudder is mounted behind the shaft and propeller to deflect the flow of water to provide steering direction.


Inboards with a jet drive are mounted near the stern like I/Os. The motor links directly to the jet drive, although some inboard jet drives have a rudimentary transmission.

## Motor Kill Switches

A basic kill switch is activated when a key, connected by lanyard to the operator, is pulled. This shuts off the motor, protecting the operator if accidently thrown from the helm. Kill switches are preinstalled on outboards with tiller steering, but not always on boats with a helm. Aftermarket kill switches can be installed if not present but required or prudent.

Kill switches come in many designs. Those designed using a toggle can be deactivated without a key. Some that need a key to be deactivated have a spare key mounted nearby the switch.


If there is a single kill switch on a vessel, and no practical way to restart and operate the motor without it, then it is critical to equip the vessel or crew with a backup kill switch in case the operator is thrown from the boat.

Universal kill switch lanyards are recommended for personnel who operate a variety of vessels.

## Propulsion Systems - Propeller

Materials common to modern outboards and I/Os

- Aluminum - Most common, low in price, and have reasonable durability, although relatively soft, and are repaired at a reasonable cost.
- Stainless Steel - Most efficient due to greater strength permitting stiffer blades, and a blade design that provides less slip. More expensive to purchase and repair than aluminum.
- Composite - Typically used as a backup propeller. Composite propellers are weaker than aluminum or stainless steel, but some composite propellers allow replacement of individual blades.


## Design



- Hub - Most propellers have a splined bushing in the hub that attaches the propeller to the propeller shaft. The bushing is mounted to the propeller with flexible rubber. This rubber acts like a shock absorber. If the propeller strikes something hard, the rubber flexes and helps protect the gear case components from damage.
- Diameter - The distance across the circle made by the blade tips as it rotates. Diameter is usually determined by the RPM at which the blade will be turning (usually larger diameter on slower boats, smaller on fast boats). As a rule, slower turning, larger diameter propellers are more efficient than faster, and smaller diameter ones.
- Pitch - The distance that a propeller would travel forward through a soft solid, like a screw in wood. It is the function of diameter and the angle (or "rake") of the blades.

Diameter and Pitch (in inches) are often stamped into propellers, e.g., 13X10 indicating the prop has a 13" Diameter and 10" Pitch.


- Slip - The difference between the pitch and the actual distance traveled in water.

Inspection and Removal - Check your propeller often for nicks, rolled tips, or bent blades. Any distortion from normal will cause a loss in performance and can create
vibrations harmful to the engine. A propeller with worn blades will allow the engine to accelerate beyond the recommended operating range which can result in damage to the motor.

What to carry - It is recommended you carry a spare propeller, nut, locking device (cotter pins or tab washers), thrust washers, and any other components that can fail or be lost.

Other equipment to carry include: (a) adjustable wrench/prop tool (floating prop wrenches are available), (b) a block of wood for setting between the propeller and anti-ventilation plate when turning the prop nut, (c) spline grease.

## Steps for removal inspection

- Turn the engine and master switch off, remove the key and/or kill switch, and set the gear shifter to neutral.
- Straighten and remove the locking device (cotter pin or tab washer).
- Place block of wood (e.g., 10 " piece of two-by-four) between the anti-ventilation plate and propeller blades to prevent rotation, and remove propeller nut.
- Pull propeller straight off shaft, remove front thrust washer.
- Remove any items wrapped around the prop and check for evidence of damage to grease seal.
- Coat propeller shaft with spline grease, wipe off extra and keep it clean.
- Install front thrust washer, propeller, rear thrust hub, and propeller nut onto shaft.
- Replace propeller nut and tighten to manufacturer's specification (e.g., $30 \mathrm{ft}-\mathrm{lb}$ ). As a rule-of-thumb, the propeller nut is tightened until "snug". Secure propeller nut to the shaft with the locking device (cotter pin or tab washer).


## Propulsion Systems - Jet drive

Jet propulsion systems utilizing one or more impellers (versus a propellers) that pulls water up through an intake positioned roughly flush with the lowest part of the hull, and shoots it out behind the boat.

Compared to prop-drives, jet drives are less efficient. In addition, accessing and removing an impeller is more difficult, outboard jet drives are louder than outboard prop drives, jet pumps can get blocked by debris, many jet drives (particularly on outboards) respond sluggishly in
 reverse, and because there is no skeg or rudder, handling is comparably poor.

These disadvantages, however, are often outweighed by the jet-drive's ability to operate in shallow water.

## Jet Pumps - Components and features

- Intake - The intake is where the water first enters the pump.
- Intake grate - Metal slats designed to allow water to pass while preventing large debris from entering
 the pump.
- Impeller - The jet pumps equivalent to a propeller.
- Wear ring - A replaceable sleeve around the impeller that is designed to wear as the pump ages.
- Nozzle - The long tube where the water exits.
- Reverse gate (cup) - Designed to redirect water while passing exhaust.
- Impeller shaft/shear pin/nut/shims - There may be a shear pin on the impeller shaft. The shear pin is designed to break if the impeller gets bound. The impeller is held on with a nut, and shims are located between the nut and impeller (these are spares) and the impeller and pump housing. Often there is a pin that holds the nut in place.
- Neutral - Neutral is achieved by the proper adjustment of the reverse gate and not a transmission. Therefore, it's common to encounter boats with jet pumps that move (either forward or backward) while in "neutral".

Although all jet pumps work on the same basic principal, there are many different designs, each suited for a different application.

## Outboard jet pumps

Design - Nearly all of the outboard jet pumps on the market today are designed the same, and vary only in size. They replace the lower unit of an outboard motor, and have a single impeller.

Exhaust - One major difference in outboard pumps (compared to inboard pumps) is that the exhaust pipe is located within the pump nozzle (exhaust systems in an inboard are separate from the pump). Outboard jet pumps are loud compared to propeller driven boats because the exhaust exits above the water line when the boat is on plane.


## Maintenance

- Lubrication - Most pumps have a grease fitting above the bowl. Typically there is a short section of hose that allows grease to exit. The pump should be greased after each use. Grease should be added until all water is evacuated through the exit tube.
- Intake - The intake should be kept free of any debris. Due to the inherent inefficiency of jet pumps, a very small object blocking the intake can result in a large reduction in performance.
- Wear ring - Because the wear ring is designed to slowly wear, adjustment is needed periodically using shims. Typically on a new pump there will be two to three shims between the pump and the impeller. One way to determine if a shim needs to be added is by checking the rpm's of the engine. If the engine rpm is operating within specs, then the impeller is likely adjusted correctly. If the rpm's are high, then a shim may need to be added to reduce the gap between the impeller and wear ring. Extra shims are typically stored between the nut and impeller. After adding shims, check to see if the impeller is making deep gouges in the wear ring. If so, remove a shim, or rediagnose the problem.
- Reverse gate - Due to normal wear, the reverse gate may periodically need adjustment to maintain neutral. There's typically an adjustment nut.
- Spare parts and tools - Some spare parts should be carried. These include spare impeller nuts, shims, shear and locking devices (cotter pins or tab washers), and spare impeller. Carry a wrench (or wrenches) to fit the nuts for the intake and impeller shaft. Also, carry a screw driver or other prying device to remove debris from the intake grate and the area between the exhaust pipe and nozzle walls. A small file may also be useful for sharpening the impeller.


## Outboard Jet Pump Modifications and options



There are various modifications that can improve performance of outboard jet pumps. These include welding aluminum extensions to each side of the intake (angling out), and to the back of the intake that (angling forward). This improves the loading of the pump with water. Another modification involves welding a keel to the bottom of the intake to improve slow-speed steering.

Standard impellers for outboard jet pumps are made of aluminum. Stainless steel impellers are available which improve the efficiency of the pump, but are more expensive and may increase the likelihood of damage to the motor in case of impact.

## Inboard jet pumps

Impellers/Stages - One major feature that determines the performance of inboard jet pumps is the number of impellers. In addition to single impeller (commonly referred to as "single stage") pumps, there are two- and three-stage pumps. The more stages there are the better the pump handles white-water, although multiple stage pumps are more expensive to purchase and repair, and louder than single stage pumps.

## Engine/boat/pump/impeller/nozzle combinations - Matching the engine/boat/pump/impeller/nozzle combination for the best performance and economy is not an exact science. As a result, there is wide variability in how different boats perform. It's important to keep detailed records of how a jet boat operates when new. Note the rpm at which the vessel gets on

 plane under a given load, and whether you can "punch it" without the motor winding up, and what the max rpm is. If these values begin to change over time, it may be a sign that parts in the pump need replacement or adjustment (reduce the gap between the impeller and wear ring).

Wear ring - Some inboard jet pumps have a replaceable wear ring, while with others the impeller must be built up and machined to obtain the proper gap.

Debris - A change in pitch, vibration, sudden loss of speed, usually (not always) indicates there is debris (sticks, leaves, ice, slush) blocking the pump.

## Methods for removing debris from the pump include:

- Flush - Shutting down engine while the vessel is still moving sometimes allows the obstruction to be swept away.
- Access plate - With many inboard jet pumps you can access the area between the intake grate and the impeller through a removable plate. The access plate can either be on the dry or wet side of the transom. If inside the engine compartment, it may be below the water line. If so, it may be necessary to shift the load forward, beach the vessel, or work real fast (If the access is in the engine compartment, turn off the master switch before working in the vicinity of the drive shaft.).
- Rake - There are rakes designed to reach the intake grate from the stern of the boat.
- Mask and snorkel - If the air and water are warm enough, a mask and snorkel can prove to be the quickest fix (also very valuable if repairs need to be made on the wet side of the pump.)

Reverse gate types - There are different styles of reverse gates, each with different performance characteristics. In general, the style where the nozzle changes direction while the reverse gate remains stationary is the most
responsive. And with that type, the style with a "whale tail" reverse gates is the most responsive.

Hydraulic systems - Some reverse gates are hydraulically controlled. Hydraulic reverse systems are easy to operate and allow faster maneuvering (stopping), but are not easily repaired in the field, can be noisy, and cause a power drain.

## Motor Lubrication

Two-cycle motors - Instead of being lubricated like an auto engine, with oil in a pan and checked using a dipstick, two-cycle motors are lubricated by oil that is mixed with gas (mostly outboard engines).

Two-cycle oil is different than the oil used in an automobile.
Older two-cycle motors require mixing the oil directly in the gas tank. The typical proportions are 50 parts gas to 1 part oil. Newer two-cycle motors have an automatic oil injection system with an oil reservoir that needs to be routinely checked and filled.

Traditional 2-cylcle motors are carbureted, and produce high levels of unburned 2cycle oil. The latest generation of 2 -cycle motors are computerized to meet achieve emission standards. In some bodies of water the use of carbureted 2-cycle motors are prohibited.

Four-cycle motors - These motors are like auto engines in that they are lubricated by an isolated oil system. Four-cycle motors are generally heavier than 2 -cycle engines but are usually quieter and less polluting. They use automotive oil that needs to be changed per manufacturer's specifications (e.g., 50-100 hours), and checked prior to each trip using the oil-pan dipstick. The oil-change interval and process varies by model.

Outboard lower unit - The lower unit of outboards with propellers contains gear oil (e.g., SAE 80W-90) that needs to be changed periodically per manufacturer's specifications (e.g., 3-6 months, 50-100 hours). The process is easy. There are two screws; the lower removed first, then the upper, to drain the old oil. New oil is then squeezed or pumped into the lower screw hole until it starts flowing out the upper screw hole. With the oil squeeze bottle or pump still sealing the lower hole, the upper screw is replaced. The oil squeeze bottle or pump is then removed and the lower screw is replaced. Milky-looking gear oil indicates the unit is damaged and water exists.

Note: Boat motors can have an alarm that sounds when the engine runs low on oil. Refer to the boat motor owner's manual.

Fuel System - Fuel systems are comprised of one or more tanks (portable or installed), valves, lines, pumps and filters. Each of these elements, if left un-serviced, can be potentially hazardous. Check your tank often for potential corrosion that could cause leakage. Inspect the shutoff valves, lines, and pumps periodically for corrosion or wear. Check and change filters frequently in order to be assured of clean fuel entering your engine. Use de-watering liquid additive in fuel tanks to ensure that water is not present.

Many fueling stations offer only gasoline-ethanol mixes (e.g., E10). Ethanol can damage boat fuel systems, and foul the fuel tank by taking on water from the atmosphere. If possible, only use non-ethanol gasoline (often available for commercial use and at marinas). If you have to use gasoline-ethanol mix then use a marine fuel additive designed to prevent damage that can be caused by ethanol.

The most important tool you have to diagnose problems in the fuel system is your nose. Do the "sniff test" each time you board your vessel. If you smell fuel, find the problem.


## Fueling procedures -

- Secure boat to dock
- Switch engine off
- Extinguish all open flames
- Do not use electrical switches
- No smoking
- Close doors, ports, hatches
- All passengers ashore
- Portable tanks should be filled ashore
- Contact fuel nozzle with boat before pumping, \& maintain contact.
- Do not overfill
- Wipe up any spillage
- Open doors, ports, hatches to ventilate after fueling
- Inboards: Turn blower on for 5 minutes minimum
- Inboards: Do the "sniff test"
- Start engine
- Re-board passengers
- Untie from dock and cast off


## Remember this: The greatest cause of a boat fire or explosion is gasoline fumes in the low part of the boat.

Amount of fuel to carry - As a rule of thumb plan to carry at least enough fuel to use only one third getting out, a third getting back, and having a third left over.

Fuel gauges - Fuel gauges on boats are known for not accurately representing the amount of fuel in fixed fuel systems. Consider customizing the fuel gauge by filling the fuel tank (when completely empty and at an aspect that mimics how the boat typically sits in the water) and putting marks on the gauge where the needle sits at prescribed increments (e.g., 10 gallons).


Cooling System - Boat motors are not equipped with radiators as cars are, but still must somehow dissipate the heat generated by the friction of the moving parts.

Outboards - Outboards pull in water through an intake on the lower unit. A water pump consisting of a rubber impeller inside a stainless steel housing circulates water around the motor and out the exhaust which exits around the propeller hub. This discharge has two benefits. It cools the exhaust and also muffles the sound of the exhaust. Outboards have a "weep hole" that discharges a stream of water to indicate when the cooling system is functioning.

New outboard engines come with ports for connecting to a hose to flush engines after use in salt water (refer to manufacturer owner's manual).

For older engines you can attach a flusher connected to a $5 / 8$ inch garden hose, and operate the engine for about 5 minutes.

Do not start the motor without water being supplied to the cooling system.

In outboards, the water pump impeller will burn out very rapidly without water to cool and lubricate it and you risk the possibility of the engine seizing because of overheating.


Make sure when you initially start your vessel that water is being discharged from the exhaust system. This indicates that the cooling system is operational.

Inboards - An inboard cooling system functions like an automobile engine in that it has antifreeze circulating through the motor. However, rather than cooling the antifreeze using air that passes through a
 radiator, raw water cools the antifreeze by passing through a "heat exchanger". Inside the heat exchanger there are small tubes through which the antifreeze flows, surrounded by the raw water that dissipates the heat, and then is expelled through the exhaust.

Boat motors often have an alarm that sounds when an engine gets overheated, and the engine will sometimes automatically reduce in RPMs to idle. This is one of the reasons it is good to carry a copy of the owner's manual onboard the boat.

Electrical System - System failures are often caused by corroded electrical equipment. Frequently inspect electrical systems and keep them clean and corrosion free. Clean battery terminals, electrical connectors, etc. and spray them with a corrosion-retarding agent. Use only "marine grade" batteries and connectors.

Many boats have two batteries and a "Master Switch" labeled "Off, 1, All, 2" that is used to shut the electrical system off, isolate the batteries so they can be used individually, or used in combination. Refer to the manufacturer for information on battery use for specific vessels. Often there is no special use for either battery, and there are two so that there is always a fresh battery available in case of emergency. The boat motor should not be relied upon as the sole charging system. For vessels stored on land, battery charge should be maintained by a multistage onboard battery charger that is plugged into an AC outlet
 while the vessel is being stored. When operating a vessel with two batteries, consider using batter " 1 " on odd days, and battery " 2 " on even days so that each battery stays operational.

## Battery Installation

- Install in well-ventilated area.
- Protect from extremes of heat/cold.
- Close to appliance served.
- Keep away from fuel fumes.
- Secure against horizontal/vertical movement.
- Cover with non-conductive material.
- Keep accessible.


## Battery Maintenance

- Minimize or eliminate deep-discharge cycles.
- Install a multistage onboard battery charger to improve battery life.
- Maintain electrolyte level.
- Keep battery and terminals clean and connectors tight.
- Provide good ventilation.

Throttle Control System - With outboards and inboard/outboards, the throttle-control systems are often linked to the propulsion directional (forward/reverse) control. All controls should move freely, and be serviced if they do not. There is often a friction screw that can be adjusted to help maintain throttle control.

Steering System - Grease fittings on steering systems must be lubricated periodically according to manufacturer's recommendations. Hydraulic steering systems have an additional fluid reservoir that must be checked and filled.

Bilge-Dewatering System - The simplest bilges are in open boats and have a single bilge plug; dewatering can be accomplished using a bucket, manual pump, or by removing the plug while operating at minimum planing speed. Boats that are moored need at least one automatic bilge pump, and should have a separate switch that allows the auto-bilge to operate when all other systems are turned off by the master switch. Some boats, especially those used in heavy-weather conditions
 or for running rivers, are equipped with an automatic and a manual bilge pump.

Keep the bilge clean so that any new leaks (e.g., oil or antifreeze) can be detected quickly.

Anti-Corrosion System - Outboard motors and metal boat hulls have sacrificial anodes attached to reduce corrosion on critical parts. Anodes are traditionally made of zinc, and should be replaced when they have eroded to about 50\% of their initial size.

Carbon Monoxide Poisoning - Carbon monoxide (CO) is a colorless, odorless, and tasteless gas known as the "silent killer". It is produced when a carbon-based fuel - such as gasoline, propane, charcoal, or oil - burns. Sources on your boat may include motors, gas generators, cooking ranges, space heaters and water heaters.

Carbon monoxide (CO) enters your bloodstream through the lungs, blocking the oxygen your body needs.

Prolonged exposure to low concentrations or very quick exposure to high concentrations of CO can kill you. It is


Early symptoms of CO poisoning include irritated eyes, headache, nausea, weakness, and dizziness. These symptoms are often confused with seasickness or intoxication, so those affected may not receive the medical attention they need.

## How CO can accumulate?

- Inadequately ventilated canvas enclosures
- Exhaust gas trapped in enclosed places
- Blocked exhaust outlets
- Another vessel's exhaust
- "Station wagon effect" or back drafting.
- At slow speeds, while idling, or stopped.
- Be aware that CO can remain in or around your boat at dangerous levels even if your engine or the other boat's engine is no longer running.



## How can you protect others and yourself?

- Know where and how CO may accumulate in and around your boat.
- If you can smell engine exhaust, you are inhaling CO.
- Follow all warnings and instructions for canvas, engine operations, etc.
- Maintain fresh air circulation throughout the boat at all times.
- Know where your engine and generator exhaust outlets are located and keep everyone away from these areas.
- Stay off the back deck and the swim platforms while the engines are running.
- Never enter areas under swim platforms where exhaust outlets are located unless the area has been properly ventilated.
- Although CO can be present without the smell of exhaust fumes, if exhaust fumes are detected on the boat, take immediate action to ventilate these fumes.
- Treat symptoms of seasickness as possible CO poisoning.
- Get the person into fresh air immediately. Seek medical attention-unless you're sure it's not CO.
- Install and maintain marine grade approved CO detectors.
- Every alarm requires immediate action.
- Replace detectors as recommended by the manufacturer.
- If CO is suspected, open all hatches, windows and ports to ventilate
- Changing course and speed to place boat heading into the wind can improve ventilation.
- Maintain your engine in accordance with manufacturers' recommendations. Engines that are not tuned properly produce more CO.
- Get a Vessel Safety Check.

Maintenance and Inspection - Maintain all equipment per manufacturer's specifications. Frequently inspect working components, and clean, lubricate, tighten, repair, and replace when needed. For replacement, use only "marine grade" components. If at all possible, keep a copy of equipment/system owner's manual on board each vessel.

To prevent problems, periodically conduct more extensive inspections of all components attached to the vessel. Create a checklist for each vessel identifying the components that should be inspected, along with the date and engine hours at the time of the inspection.

## Here are some examples of what to include on the checklist:

- Engine condition (check for leaks, loose hardware)
- Fuel lines, including under-deck
- Remove propeller
- Impeller blades and gap between impeller and wear ring
- Pump hardware and steering/reverse linkages
- Cooling lines (inboard), including inside heat exchanger
- Electric wiring and fuses
- Batteries (secure, terminals clean, cable condition, electrolyte levels, charge)
- Throttle linkage
- Steering linkage
- Bilge condition
- Bilge pump condition
- Zinc anodes
- Paint
- Hull bottom and topside
- Cabin exterior \& Interior
- Hatches/ports/hinges
- Navigation and accessory lights
- Windshield wipers
- Canopy


## Boat Logbooks

Keeping adequate records is essential for maintaining vessel serviceability. This is typically accomplished using a boat logbook wherein vital readings, problems/symptoms, and maintenance actions are recorded.

Engine hours of operation are a typical measure used for prescribed engine checks and maintenance. Consider installing an hour meter if your vessel does not have one; for tillersteered outboards that typically do not come with an hour meter, one can be purchased and fixed under the engine cowling. To function it only requires one wire that is wrapped around one of the spark plug wires.

In addition to engine hours of operation, seasonal or annual intervals are often referenced for prescribed maintenance.

## Vital information to be recorded along with engine hours in a logbook includes:

- Gallons of fuel used per hour and per trip. This information is very useful for tracking engine and propulsion system performance and for determining fuel needs.
- Point-to-point fuel use for longer trips. This can be valuable for avoiding running out of fuel.
- Engine RPM, temperature, oil pressure, and voltage output at idle, cruise, and wide- open throttle (record the vessel load). These values are useful for tracking engine and propulsion system condition.
- Maintenance performed.
- Problems/symptoms.
- Logbooks may also contain information about mission, weather, crew, and more depending on station needs.


## Vessel Startup and Shutdown procedures

Starting and shutdown procedures can range from short and simple on smaller vessels to long and complex on larger vessels.

Startup and shutdown includes a check of all vessel operating systems, and needs to be customized to individual vessels.

Here is an example startup and shutdown procedures checklist for a basic motorboat:

## Prior to starting:

- Boat Logbook - Insert prescribed information, check that problems/symptoms are resolved
- Bilge - Check that bilge plug is in, bilge pump screens are clean, and bilge switch is set to auto
- Fuel System - Fuel level, valves, vent engine compartment, secure fuel caps, prime bulb
- Cooling System - Openings clear, no leaks, anti-freeze level good
- Electrical System - Turn master switch on, check that batteries are secured, filled and charged
- Kill Switch (if installed) - Attach lanyard, if not toggle, check that spare key(s) are available
- Anti-Corrosion System - Check that anodes are attached and $>50 \%$
- Outboard lower unit - Check for leakage
- Four-cycle engine oil - Check that oil level is good, no leakage
- Two-cycle engine oil - Injection reservoir full, no leakage, or oil is mixed with fuel
- Throttle Control System - Moves smoothly, locks as designed
- Steering System - Moves freely, controls engine or jet-pump as designed
- Propulsion System - Inspect propeller/impeller for damage, working parts functional \& free of debris
- Hull Condition - Clean and not leaking
- Motor Trim - Propeller is lowered to optimal position
- Other - Hardware, fittings, additional systems clean, firmly attached, operational


## Start engine:

- Cooling System - Check for overboard discharge
- Bilge - Check for leakage
- Fuel System - Check for leaks
- Throttle Control System - Moves smoothly, locks as designed
- Steering System - Moves freely, controls engine or jet-pump as designed
- Propulsion System - Engages into forward and reverse as designed
- Boat Logbook - Check gauge readings against default records
- Other - Test additional systems, and start and make sure auxiliary motor is operational


## Shutdown Procedures:

- Turn off engine
- Remove ignition key and store in designated place
- Put shift control in neutral
- Turn off all switches (master switch)
- Turn off fuel valve
- Secure/store equipment
- Close/lock hatches and ports
- Trailer boat if appropriate
- Remove boat plugs, if appropriate
- Wash/flush boat and motor(s)
- Refuel
- Fill-in/close boat logbook


## Troubleshooting

Creating a comprehensive list of solutions for system failure is difficult if not impossible due to the wide range of causes that can result in a single failure. However, when it comes to basic motorboats, typical causes of failure can be tabulated and valuable for mission success.

Remember! Work from simple to complex. The priority for troubleshooting system failures is eliminating the simplest possible causes for a problem before putting time and effort into more complex possibilities.

Whenever working near moving parts of a motor, make sure power to the motor (master switch) is off.

The following list identifies possible causes for common system failures:

1. Engine hard to start or will not start (More likely not to start than to quit while running)

- Empty gas tank
- Fuel quality bad (water in fuel)
- Primer bulb not firm
- Gas tank air vent closed
- Fuel valve closed
- Fuel line kinked, clogged, cracked, or not attached
- Fuel filter clogged
- Water or dirt in system
- Motor must be choked
- Carburetor adjusted too lean
- Ignition timing off
- Choke linkage bent or out of adjustment
- Ethanol-related problems (Consult engine manufacturer)
- Engine compartment hot causing vapor-lock (fuel-injected inboards)


## 2. Low speed miss

- Too much or too little oil
- Ignition timing
- Carburetor
- Weak coil
- Loose or broken ignition wires


## 3. High speed miss

- Bad spark plugs
- Loose or broken ignition wires
- Weak coil
- Water in fuel


## 4. Runs well for a while and then quits

- Weeds or other debris on prop
- Insufficient cooling water
- Carburetor, fuel pump, filters or screens dirty
- Lower unit bind (lack of lube, or bent)


## 5. Motor overheats

- Motor not deep enough in water
- Not enough oil in gas
- Plugged water inlet/outlet
- Obstruction in water passages/heat exchanger (e.g., sand, ice, wood)

Note: Some new engines operate only at idle when overheating

## 6. Engine runs well but lacks power while underway

- Improper mounting
- Incorrect tilt angle or improper load distribution
- Fouled propeller or lower unit
- Damaged propeller blades or bushing assembly
- Shear pin or bushing may be stripped


## 7. Engine Knock

- Loose propeller
- Loose fly wheel nut
- Worn bearings, worn pistons, or by a broken engine mount spring

Generally, if not readily remedied by tightening prop or flywheel, take it to a dealer.

## 8. Electric starter inoperative

- Shift lever not in neutral
- Kill-switch disconnected
- Master switch off
- Loose or corroded connections, no ground
- Starter circuit safety switch open
- Dead battery
- Faulty solenoid
- Blown fuse


## 9. Electric starter won't engage, solenoid clicks

- Loose or corroded connections, no ground
- Weak battery
- Faulty solenoid (turn off ignition, engage manually, then turn on ignition)
- Broken wire in harness
- Loose or stripped post on starter

10. Fuel odor

- Always stop and find the source and fix the problem
- Improperly fitted fuel filter
- Cracked fuel line or loose fitting
- Cracked fuel tank

11. No water coming out of cooling system weep hole

- Debris in weep-hole waterline - Check waterline, remove debris
- Intake clogged
- Water-pump impeller damaged
- Note: On some outboards, water does not come out of the weep hole until the engine is warmed up.

12. Runaway or over-speed engine

- Broken/damaged throttle cables


## 13. Carbureted inboard engine running-on (Dieseling) turning the key to "off"

- Turn starter key back to "on" while it's still dieseling; it should run normally again. If it dies, water was likely pulled into cylinders while running-on
- If can't turn engine over after run-on, then remove spark plugs and run starter
- Replace plugs when water is discharged
- Restart
- Run engine until all water is out of oil

Always reduce RPM's to idle before shutting off to reduce chance of run-on

## Chapter 3 - Required Equipment and Agency Policy Requirements

Purpose: Knowledge of federal boating laws is essential for the safe and legal operation of all watercraft. Additional rules and requirements may apply for specific state laws and those regulations issued by individual agencies or institutional policies. The Federal Boating Safety Act of 1971, (FBSA/71) establishes minimum safety standards applicable to all states, waters and vessels subject to the jurisdiction of the United States. It is the responsibility of the boater to familiarize themselves and the crew with individual state and local area requirements.


## Performance Objectives:

By the end of the unit the participant should be able to:

1. Determine the equipment requirements for different size boats.
2. Identify the legal requirements for equipment acceptability.
3. Identify and ensure proper storage locations for specific equipment
4. Inspect and determine the serviceability of the boats equipment.
5. Ensure compliance with USDOI boat equipment requirements.
6. Cite operator and crew responsibilities concerning pollution regulations.

## Practical Exercise Objectives:

Using Manual Chapter 2-Required Equipment, "A Boater's Guide to Federal Requirements for Recreational Boats" pamphlet and "MOCC BOAT ORIENTATION FORM" or the "PreDeparture Vessel Checks" handout, the participant will inspect a motorboat to determine that the required equipment is present and further identify recommended equipment specific to operations.

## References:

- Pamphlet, "A Boaters Guide to the Federal Guidelines for Recreational Boaters"
- 33 CFR \& 46 CFR
- Specific Federal Agency Policies and directives
- NASBLA State specific guidelines


## Definitions:

Vessel - All types of watercraft other than seaplanes.
Boats - Primarily used for non-commercial use, owned, leased rented or chartered for non-commercial activities, engaged in the carry of six or fewer passengers for hire.

Documented Vessels - Federally documented with the U.S. Coast Guard for commercial or recreational use.

Registered Boats - State registered for non-commercial use or limited commercial enterprise.

Public Vessels - Vessels owned by the federal government, a state, or political subdivision thereof, may be state registered or federally documented, recreational type public vessels are subject to the rules of FBSA/71.

The type, amount and condition of the boats equipment are essential components to safety and mission success. Every boater should strive to be SAFE, LEGAL and EFFECTIVE with each and every voyage.

## Registration, Documentation, Numbering and Agency Labeling

All motorized vessels must be registered, documented and/or properly labeled and marked as required for public vessels.

Public Vessels may mark and identify federal/state government boats with agency identifiers in lieu of registration and documentation requirements.

Federally Documented Vessels are vessels that are at least five net tons in size and owned by an American citizen and are "documented" with the U. S. Coast Guard. Documented vessels must display, minimum 4 " in height, the boats name on and vessels home or hailing port in the same location on the hull. The vessels federal documentation number, must be permanantly affixed to a structurally integral part of the vessel in an accessable location at least 3 " in height and preceded by "No." (eg. No 1234567.)

State Registered Boats depend on individual state requirements, registered boats will be titled with the certificate of number/registration and a copy should be kept onboard when operating on state waters. If a vessel does not have a motor it may still need to be registered depending on the specific state laws and the length requirements for individual state registration. These registration and titling requirements can differ and you should consult the State in which you are operating your boat for state by state specific information.

Registering your boat means applying with your state boating authority for a certificate of number. All undocumented vessels equipped with propulsion machinery MUST be registered in the state of principal use, except for qualifying public vessels.

The registration number is actually a combination of letters and numbers normally beginning with the abbreviation of the State in which the boat is registered and must be
displayed on the forward half of the boat. A validation decal is required to be placed along side the numbers on the sides of the vessel.


## Proper display of boat registration numbers

- The figures are read from left to right.
- They must be displayed on the forward half of each side of the bow of the boat.
- Numbers must be in bold, block letters of good proportion.
- Numbers must be not less than 3 inches high.
- They must be of contrasting color to the boat hull or background.
- They must be as high above the waterline as practical.
- No number other than the number assigned can be displayed on the forward half of the vessel.
- Letters must be separated from numbers by spaces or hyphens.
- The validation decal must be displayed within six inches of the number.

Service Vessels, (eg. Fire/Life Guard) or Public Vessels must be identified through State registration and/or agency markings (emblems that are conspicuously displayed).


## Hull Identification Number

Boats built since 1972 are required to have a Hull Identification Number (HIN) permanently attached to the transom on the starboard side above the waterline. This number is a serial number exclusive to your boat and is necessary to title and register it. You should record this number in a safe place. In case of theft it may help identify your boat. In 1984 a new regulation was passed which requires the HIN number to also be permanently attached in
 a second unexposed location, typically assigned and known by the manufacturer.


FIG. 2-2a-Hull Identification Number Nov. 1, 1972-July 31, 1984


FIG. 2-2b-Hull Identification Number New format since August, 1984

## Required Equipment

All boats are required to carry certain equipment. Equipment requirements are determined by the length of the boat, its' design functions and specific use. Most items must be approved by the U. S. Coast Guard and kept in good and serviceable condition and should be used only for their designated purposes. It is important that you understand that the federal requirements are minimum requirements and do not guarantee the safety of your vessel or its' crew. In addition to the federal requirements there are recommended items and you shoould check your agency policy and state regulations for any other required items.


## Personal Flotation Devices / Lifejackets (PFD's)

Selecting the appropriate PFD for the activity and conditions is an absolute priority; it should be U.S. Coast Guard approved, and properly fitted to the individual; size and weight appropriate, and in good and serviceable condition. PFD's should be worn when on board a boat, and must be readily accessible for all persons on the vessel.

PFD's should be tested for proper buoyancy and serviceability, PFD's can be customized for the intended wearer and mission activities, yet this should be done without altering the manufacturers designed functions of the flotation device and shnild be used according to the label instructions. Though not required by federal law, PFD's should be worn at all times when the vessel is underway.

PFD's should not be stowed in areas that restrict access such as, locked or closed compartments or under other gear. When the PFD is not required to be worn it must be readily accessible, meaning you must be able to put them on in a reasonable amount of time in an emergency 5-10 seconds, (vessel sinking, fire, etc.) While underway the boat operator should be alert to changing boating conditions and inform all passengers when to wear their PFD or upgrade to a more protective PFD.

Throwable flotation devices must be immediately available for use, 1-5 seconds.
All boats must carry one Type I, II, III or V PFD for each person aboard.
Type V PFDs are special use PFD's and must be worn to be counted toward the vessel outfit requirements. They must be used according to their label instructions.

Any boat 16 ft and longer (except paddle craft) must also carry at minimium one Type IV (throwable) PFD.

PFD Types and Characteristics


The TYPE I PFD, or OFFSHORE LIFE JACKET- provides the most buoyancy. It is effective for all waters, especially open, rough, or remote waters where rescue may be delayed. It is designed to turn most unconscious wearers in the water to a face-up position. The TYPE I comes in two sizes: The adult size provides at least 22 lbs of buoyancy, the child size provides at least 11 lbs of buoyancy.

A TYPE II PFD, NEAR-SHORE LIFE JACKET is intended for calm, inland water or where there is a good chance of quick rescue. This type may turn some unconscious wearers to a face-up position. The TYPE II comes in three sizes: An adult size provides at least 15.5 lbs buoyancy; a medium child size provides 11 lbs of buoyancy. The infant and small child sizes each provide at least 7 lbs of buoyancy.



A TYPE III PFD, FLOTATION AID (WORK-
VEST/RECREATIONAL LIFE JACKET) is good for calm, inland water, or where there is a good chance of quick rescue. It is designed so that wearers may have to tilt the head back to put themselves in a face-up position in the water. The TYPE III has 15.5 lbs of buoyancy. Float coats, fishing vests, and vests designed for various water sports are examples.

A TYPE IV PFD, or THROWABLE FLOTATION DEVICE is designed to be thrown to a person in the water and grasped and held by the user until rescued. It is not designed to be worn. Type IV devices may include buoyant cushions, ring buoys, and horseshoe buoys.


A TYPE V PFD, or SPECIAL USE DEVICE is intended for specific activities and may be carried instead of another PFD only if used according to the approval condition on the label. Some Type V devices provide hypothermia protection. Varieties include deck suits, work vests, board sailing vests, and hybrid PFDs. A TYPE V INFLATABLE PFD is not inherently buoyant and must be inflated mechanically or manually to float the user. ALL type V PFD's must be worn when underway to be counted towards the carriage requirements.


POLICY NOTE: DOI and agency policies prescribe mandatory use parameters for the wearing and use of PFD's.

## Characteristics of a properly fitted PFD:

- A properly sized PFD fits comfortably snug and allows easy breathing when in the water.
- PFD does not rise above the shoulders and neck area while immersed in water.
- The PFD does not inhibit an effective range of body motion for the user.


## PFD Maintenance

- Do not alter the PFD design
- Perform regular buoancy checks
- Wash with fresh water and mild sop solution
- Drip dry/air dry after use
- Store in well ventilated place, away from direct sunlight
- Do not expose to artificial heat sources
- Check all straps, buckles and/or zippers regularly
- Check for mildew, frayed material and decay
- Check PFD shell material regularly for wear, tears and soiled areas
- Replace the PFD if serviceability is compromised


## Customizing Your PFD (highly recommended, not required)

- Whistle
- Strobe/marker light
- Signal Mirror
- Rescue/emergency knife
- Slings
- Carabiners
- Sunscreen
- Flares
- Space blanket
- Snacks in sealed bag


## Visual Distress Signals

Most recreational boats, and all boats operating in coastal waters, the Great Lakes and the high seas, must be equipped with visual distress signals. These signals must be U. S. Coast Guard approved; they are categorized for day use, night use or combination day and night.

The U. S. Coast Guard regulations prohibit false display of distress signals and they should only be used during authorized training and when a distress situation actually exists.

These visual distress signaling devices must be in serviceable condition and stowed where they are readily accessible. Pyrotechnic devices must be visibly marked with an expiration date. The vessel operator must ensure they have not expired. (Distress flares, smoke flares and meteor rockets have expiration dates typically 42 months after the date of manufacture.)

The use of distress signals should be relative to the type and location of assistance expected for the area, users want to ensure the highest probability of detection. There are many types of

distress signals that may be recognized internationally by other boaters, yet there are only certain types of signals that count towards the vessels carriage requirements.

The U. S. Coast Guard recognizes both pyrotechnic and non-pyrotechnic devices with proper U.S.C.G. approval numbers.


## General Flare Storage and Use Tips

- Read and understand the manufacturer instructions
- Note expiration date and replace as necessary
- Protect devices in a watertight container
- Store where readily accessible and ready to use
- Use only in case of an emergency
- Elevate to increase line of sight
- Hold lighted flares downwind and away from the boat
- Do not point them at anyone and hold away from your body
- Avoid use near flamable materials
- Wear protective equipment to avoid burns



## Carriage Requirements (only applicable in areas where VDS are required)

## The following vessels are not required to carry day signals but must carry night signals when operating from sunset to sunrise:

- Recreational boats less than 16 feet in length.
- Boats participating in organized events such as races, regattas, or marine parades.
- Open sailboats less than 26 feet in length not equipped with propulsion machinery.
- Manually propelled boats.


## Vessels 16 feet to 65 feet must carry both: Day and Night signals!

 (3 day / 3 night for Pyro).Any of the following signals, when carried in the number required, can be used to meet the requirements. Note the "time of day" approved as compared to the time of operation.

Acceptable Visual Distress Signals Pursuant to 33 CFS 175.130

| 46 CFR Approval \# | Device Description | Meets Requirements for | \# Required |
| :--- | :--- | :--- | :---: |
| 160.021 | Hand Held Red Flare | Day and Night | 3 |
| 160.022 | Floating Orange Smoke (5 min) | Day Only | 3 |
| 160.024 | Parachute Red Flare | Day and Night | 3 |
| 160.036 | Hand-Held Rocket Propelled Parachute Red Flare | Day and Night | 3 |
| 160.037 | Hand-Held Orange Smoke | Day Only | 3 |
| 160.057 | Floating Orange Smoke (15 min) | Day Only | 3 |
| 160.066 | Red Aerial Pyrotechnic Flare | Day and Night | 3 |
| 161.013 | Electric Distress Light | Night Only | 1 |
| 160.072 | Orange Flag | Day Only | 1 |


U.S.C.G. Recreational Grade

S.O.L.A.S. (Safety of Life at Sea)

## Fire Extinguishers

U.S. Coast Guard approved marine-type fire extinguishers are required on most boats and in areas where a fire hazard could be expected from engines, electrical and fuel sustems.
Extinguishers are classified by a letter and number symbol. The letter indicates the type of fire(s) the unit is designed to extinguish, the number indicates the size or amount of extinguishing agent in the cylinder, hand-portable extinguishers will be either (B-I or BII). Fixed fire extinguishing systems, typically mounted in machinery spaces, only count as a B-I extinguisher due to the lack of portability.


All fire extinguishers must be U.S.C.G. approved and kept in readily accessible locations with the bracket and mounted according to manufacturer's instructions.

## Fire Classes

- Class A combustible solids like wood
- Class C electrical
- Class B flammable liquids like gasoline


me boat fires involve burning wood and paper (Class A) fires, these fires can be put out with water. Do not use water on (Class B, or C) fires. Water causes gasoline and oil fires to spread and electrical current is conducted through the water. For (Class D) fires it is usually best if the material can be removed from the vessel.

Inspect Fire Extinguishers regularly and prior to each voyage. They should be properly stored, charged and undamaged. Portable extinguishers should be mounted where they are accessible and away from immediate fire areas. Check the gauge to make sure the extinguisher is still charged; inspect the seals to make sure they have not been tampered with. Dry chemical extinguishers should be agitated regularly to prevent the extinguishing agent from compacting at the bottom of the cylinder, Replace cracked or broken hoses and keep nozzles free from obstruction. CO2 extinguishers must be weighed to ensure that they are good and serviceable.

If a fire extinguisher is discharged it should be immediatley removed from service and replaced or recharged.


| Extinguisher Type | Class of Fire | Size/Lbs | Rationale: |  |
| :---: | :---: | :---: | :---: | :---: |
| CO2 | B-I | B-II |  |  |
| B,C | 4 | 15 | High pressure gas agent, <br> cools and displaces oxygen, <br> ideal for extinguishing <br> electrical fires |  |
| Halon or Halotron | A,B,C | 2.5 | 10 | High pressure gas that <br> displaces oxygen and <br> vaporizes quickly. |
| (Typically fixed//installed in |  |  |  |  |
| Sry Chemical <br> Sodium/Potassium <br> Bicarbonate or <br> Mono Ammonium <br> Phosphate | A,B,C | 2 | 10 | Pressurized powder agent, <br> smothers fuel base. |
| Foam- AFFF <br> Highly corrosive on marine <br> parts and electronics. |  |  |  |  |
| Filming Form | A,B | 1.2 | 2.5 | Water based agent, quenches, <br> cools, blankets and smothers, <br> can separate the vapor layer <br> in class 'B' fires. |

## Minimum Number of Hand-Portable Fire Extinguishers Required

| Vessel Length | No Fixed System | With Fixed System |
| :---: | :---: | :---: |
| < than $26^{\prime}$ | 1 B-I | 0 |
| $26^{\prime}$ to less than 40' | 2 B-1 or 1 B-II | 1 B-I |
| $40^{\prime}-65^{\prime}$ | 3 B-I or 1 B-II and 1 B-1 | 2 B-I or 1 B-II |

POLICY NOTE: DOI and agency policies prescribe mandatory outfit parameters for the carriage of fire extinguishers that typically exceed the federal requirements.

## Ventilation Systems

Boats that use gasoline for mechanical power, electrical generation, or propulsion are required to be equipped with a ventilation system. The ventilation system may be either natural or powered:

1. A Natural Ventilation system consists of at least two ventilator ducts, fitted with cowls or their equivalent:
a. A minimum of one exhaust duct installed so as to extend from the open atmosphere to the lower portion of the bilge; and
b. A minimum of one intake duct installed so as to extend to a point at least midway to the bilge or at least below the level of the carburetor air intake.
2. Natural Ventilation is REQUIRED for each compartment that:
a. Contains a permananetly installed gasoline engine.
b. Has an adjacent opening between it and a compartment requiring ventilation.
c. Contains a permanently installed fuel tank and an electrical componenet that is not ignition-protected.
d. Contains ANY fuel tank that vents into a compartment.

BOAT UNDER POWER


1. A Powered Ventilation system consists of one or more exhaust blowers. Each intake duct for an exhaust blower should be in the lower one-third of the compartment and above the normal accumulation of bilge water.
2. A Powered Ventilation system is REQUIRED for each compartment in a boat that has a permanently installed gasoline engine with a cranking motor for remote starting.

a. ALL blower motors installed in exhaust ducts MUST be in working condition regardless of date of manufacture.

Ventilation Maintenance- Operators are responsible for keeping their boat's ventilation systems in operating condition: Ensure openings are free of obstructions, ducts are not blocked or torn, blowers operate properly, and worn components are replaced with marine grade equipment.

Boats built after Aug 1, 1980, which contain power exhaust blowers in gasoline engine compartments, must have the following warning sticker near the instrument panel:

## A WARNING

GASOLINE VAPORS CAN EXPLODE, RESULTING IN INJURY OR DEATH BEFORE STARTING ENGINE:

- Check engine compartment bilge for gasoline vapors, and
- Operate blower for four minutes, and
- Verify blower operation

RUN BLOWER WHEN BOAT IS OPERATING
BELOW CRUISING SPEED

[^0]
## Backfire Flame Arrestor



Gasoline engines installed on a motorboat must be equiped with an acceptable means of backfire flame control, except outboards. The backfire flame arrester must be suitably secured to the air intake with a flametight connection, thus preventing the ignition of flammable vapors in an enclosed speace.

The backfire flame arrestor must be U. S. Coast Guardapproved, or comply with UL 1111, or SAE J-1928 safety standards. Other acceptable means of backfirecontrol include air and fuel induction systems (personal watercraft), velocity stacks (race boats), and reed type (outboards).

NOTE: It is important to insure that your Flame Arrestor is clean, undamaged and properly fitted.

## Sound Producing Devices

Navigation Rules require sound signals to be made under certain circumstances. Meeting, crossing, and overtaking situations are examples of situations when sound signals are required. All boats less than 12 meters in length must carry an efficient sound producing device which can be heard for one half mile.

All vessels are rerquired to use sound signals while underway or when at anchor. Most often these are whistles or horns. Boats over 12 meters ( 39.4 feet) in length must also carry a bell. The rules of the road, both inland and international, specify that boats give sound signals to communicate intentions in heavy traffic, and to alert other skippers of your presence in fog, heavy
 rain or other times of restricted visibility.

## Vessel Navigation Lights

Federal and International Law from the 72 COLREGS prescribe specific lighting configurations that are required for vessels operating between sunset and sunrise or in times of restricted visibility.

The U.S. Coast Guard Navigation Rules, International-Inland specifies lighting requirements for every description of watercraft. A copy must be kept onboard for vessel greater than $26^{\prime}$.



## Definitions:

Sidelights - red and green lights can be separate or combined and are visible to another boat approaching from the side or head-on. The red light indicates a boat's port side; the green light indicates a boat's starboard side. Each light must show an unbroken light over a 112.5 -degree arc from dead ahead to 22.5 degrees abaft the beam on their respective side.

On a vessel less than 20 meters the sidelights may be combined into one fixture placed on the boat's fore-aft centerline.

Sternlight - a white light seen from behind the boat showing an unbroken light over a 135 -degree arc from dead astern to 67.5 degrees on each side of the boat's centerline.

Masthead Light - A white light placed over a vessel's fore and aft centerline, showing an unbroken light over a 225-degree arc from dead ahead to 22.5 degrees abaft the beam on either side. Required on all powerboats. If the boat is greater than 50 meters a second masthead light is required.

All-round light - Shows an unbroken light over a 360-degree arc. This light may be white, red, green or yellow depending on its descriptive function.


Some of the various options are illustrated here, it's the operators responsibility to make sure the vessel shows the proper lights prescribed for its size and the nature of operations for the waters in which it is being operated.

## Requirements:

Power-Driven Boats when operating between sunset and sunrise or in times of restricted visibility - If less than 20 meters long, the required lights are:

1. Red and Green sidelights visible from at least two miles (or if less than 12 meters long, at least one mile);
2. Both a masthead light and a sternlight (Fig 1) or an all-round white light (Fig 2) which must be visible from at least two miles. The all-round white light (or the masthead light) must be 1 meter higher than the sidelights. For boats less than 12 meters, a white All-round light may be displayed in lieu of the masthead light and stern light.

Figure 1


Figure 2


Sailing Vessels and Vessels Paddled, Poled or Rowed between sunset and sunrise or in times of restricted visibility - If less than 20 meters long:

1. Red and Green sidelights visible from at least two miles (or if less than 12 meters long, at least one mile);
2. Sternlight (Figure 3) which must be visible from at least two miles.


Figure 3

If less than 7 meters long, try to exhibit the same as above or at least have on hand one lantern or flashlight for shining a white light (Figure 4).


Figure 4

## Pollution Regulations

Annex V of MARPOL 73/78 prohibits throwing, discharging or depositing any refuse matter of any kind (including trash, garbage, oil and other liquid pollutants) into the waters of the United States.

## It is illegal to dump:

Inside 3 miles and in U.S. Lakes, Rivers, Bays and Sounds and anywhere on the Great Lakes no matter how far from shore: Plastic, dunnage, lining, and packing materials that float and any garbage except fishwater/graywater/fresh fish parts.

3 to 12 miles
Plastic, dunnage, lining, and packing materials that float and any garbage not ground to less than one square inch.

12 to 25 miles
Plastic, dunnage, lining, and packing materials that float.
Outside 25 miles Plastic

## Regulations Controlling Disposal of Garbage

The U.S. Coast Guard regulations prohibit dumping of plastic refuse, and garbage mixed with plastic, into any waters. These restrictions apply to all U.S. vessels wherever they operate (except waters under the exclusive jurisdiction of a State), and any foreign vessels operating in U.S. waters out to and including the Exclusive Economic Zone ( 200 miles).

MARPOL Annex V places limitations on the discharge of garbage from vessels. It is ILLEGAL to dump PLASTIC ANYWHERE in the ocean or navigable waters of the United States, and inland waters of the Great Lakes.

## Obligations \& Responsibilities

Do not dispose of plastic in any waters. Learn and conform to the regulations regarding disposal of other garbage. State and local regulations may further restrict the disposal of garbage. Make sure you know the regulations covering the waters upon which you will be boating.

If you observe any boat not complying with these regulations regarding water pollution, report it to the nearest Coast Guard unit or the Americas Waterway Watch Hotline: 1-877-24-WATCH for pollution or suspicious activities.


## SOS/MARPOL Placard

Boats 26 feet in length and over must display a MARPOL or Save Our Seas Placard that outlines the rules of dumping waste offshore. These placards may be purchased from local marinas, boat dealers, and marine equipment suppliers.

## Oil and Hazardous Substances

The Federal Water Pollution Control Act prohibits the discharge of oil or hazardous substances that may be harmful into U.S. navigable water.

Vessels 26 feet in length and over must display a "oil pollution placard" at least 5 by 8 inches, made of durable material, fixed in a conspicuous place in the machinery spaces, or at the bilge pump control station, stating the following.

# DISCHARGE OF OIL PROHIBITED 

## The Federal Water Pollution Control Act

prohibits the discharge of oil or oily waste into or upon the navigable waters of the United States, or the waters of the contiguous zone, or which may affect natural resources belonging to, appertaining to, or under the exclusive management authority of the United States, if such discharge causes a film or discoloration of the surface of the water or causes a sludge or emulsion beneath the surface of the water. Violators are subject to substantial civil penalties and/or criminal sanctions, including fines and imprisionment.



Regulations issued under the Federal Water Pollution Control Act require that ALL vessels with propulsion machinery must have a capacity to retain oily mixtures on board. A fixed or portable means to discharge oily waste to a reception facility is required. A bucket or bailer is suitable as a portable means of discharging oily waste on recreational vessels. No person may intentionally drain oil or oily waste from any source into the bilge of any vessel.

You must immediately notify the U.S. Coast Guard if your vessel discharges oil or hazardous substances in the water. Call toll-free 800-424-8802 (In Washington, D.C. (202) 267-2675). Report the following information:

- Location
- Source
- Size
- Color
- Substances
- Time Observed


## Waste Management Plans

U.S. recreational boats 40 feet or more in length and equipped with a galley and berthing are required to carry a Waste Management Plan describing procedures for collecting, processing, storing and discharging garbage, the plan must designate the person(s) in charge of carrying out the plan.

## VESSEL WASTE MANAGEMENT PLAN

All crew and persons onboard this vessel must dispose garbage and waste in the trash and recycling recepticles provided in the galley, berthing and machinery spaces. The recepticles will be emptied daily, or upon order from the captain, and stored in the aft compartment until the vessel returns to shore. The first mate and engineer are hereby charged with the proper removal and disposal at the appropriate shoreside facilities.
~By order of the Captain~

## Marine Sanitation Devices

All recreational boats with Installed Toilets must have an operable USCG Approved Type I, II, or III Marines Sanitation Device as required by the 'Clean Water Act'. Installed toilets that are not equipped with an MSD and discharge raw sewage directly over the side are illegal. It is illegal to discharge raw sewage from a vessel in territorial waters of the United States (within the $\mathbf{3}$ mile limit), the Great Lakes, and navigable rivers.

Portable toilets or "porta-potties" are not considered installed toilets and are not subject to the MSD regulations. Portable toilets are subject to disposal regulations that prohibit the disposal of raw sewage within territorial waters ( 3 mile limit), the Great Lakes, or navigable rivers.A boat can be equipped with any type of MSD permitted under the regulations. However, whenever a vessel equipped with a Type I or Type II MSD (these types discharge treated sewage) is operating in an area of water that has been declared a No Discharge Zone, the MSD cannot be used and must be secured to prevent discharge. The method chosen must be one that presents a physical barrier to the use of the valve.


## No Discharge Zones:

No Discharge Zones are areas of water that require greater environmental protection and where even the discharge of treated sewage could be harmful. When operating in a No Discharge Zone, a Type I or Type II MSD must be secured in some way to prevent discharge. Closing the seacock and padlocking, using a non-releasable wire-tie, or removing the seacock handle would be sufficient. Locking the door to the head with a padlock or a door handle key lock is another acceptable method of securing the MSD while in a No Discharge Zone.

Generally, all freshwater lakes (and similar freshwater impoundments or reservoirs that have no navigable connections with other bodies of water), and rivers not capable of interstate vessel traffic, are by definition considered No Discharge Zones.

In addition, States may (with the specific approval of the U.S. Environmental Protection Agency) establish No Discharge Zones in other waters within the State. Boaters should check with their State Boating Law authority for more specific information on the location and limits of No Discharge Zones.

## Recommended Equipment

In addition to the minimum equipment that the U. S. Coast Guard requires onboard vessels; there are many other essential items that SHOULD be kept onboard as additional carriage requirements.

## POLICY NOTE: DOI regulations and Agency Policies stipulate added requirements;

"... additional basic safety devices are required to ensure department watercraft will be outfitted, based on location and expected conditions, to include- all other equipment necessary for the safety of the crew and the safe operation of the vessel ..." These items should be selected based on the size, mission location and specific uses of the boat.

## Additional Equipment \& Supplies to be carried aboard:

- VHF-FM Marine Radio
- E.P.I.R.B. (Emergency Position Radio Beacon)
- Anchor(s) / Line and ground tackle
- Bilge Pump and/or Bailing Device
- Compass
- Charts/Publications and Navigation Tools
- Mooring Lines and Heaving Lines/Throw Bags
- Fenders and Boat hook(s)
- First Aid Kit
- Tool Kit and Spare Parts
- Extra Fuel and Oil and Absorbent Materials
- Spare Battery or Jumper Pack
- Spare propeller/s
- Alternate means of propulsion (oars, paddles, kicker engine)
- Flash Light w/ Batteries
- Search Light / Radar
- Detectors and Alarms (CO, Fire, High Water etc..)
- Signal Mirror, Die Markers, Chem Lights, Extra Flares
- Tow Line, Bridle and Hardware
- Sun screen and sun glasses
- Survival gear (exposure suit, space blanket, shelter, fire making tools, etc.)
- Extra clothing, Food and Water
- Cargo Net, Webbing, Customized PFD (see section on PDF'S)
- Binoculars
- Cell Phone
- AM/FM Radio


## Chapter 4 - Navigation Rules

## Purpose

To prevent collision, property damage and the loss of life, an operator needs to demonstrate good seamanship and safe operation of a vessel in accordance with established Navigation Rules.

## Learning Objectives

Relative to basic motorboats, the participant will be able to:

1. Define the Navigation Rules relative to vessel hierarchy, over-taking, head-on and crossing situations.
2. Define stand-on and give-way.
3. Describe a technique to determine if risk of collision exists in a crossing circumstance.
4. Describe the four basic navigation lights, colors, configuration and arcs of visibility.
5. Describe the purpose of navigation lights and when they are required.
6. Describe sound signals use for maneuvering, obstructed vision and danger.
7. Describe the flags required for diving (e.g., scuba).
8. Describe boating-related situations wherein homeland security comes into play.

## Navigation Rules

Navigation Rules (Rules) establish right-of-way procedures for the water just as highway traffic laws do for the road.

These Rules were developed to address real world accidents involving loss of life and property throughout maritime history. They stress the notion of individual responsibility to know the Rules and apply them consistently. It should also be remembered that the operator or "master" of the vessel is ultimately responsible for all actions taken, or not taken, in any given situation. The master of the vessel is "in command", regardless of the rank of any on board. The vessel and the safety of all on board are the master's responsibility.

The Navigation Rules establish actions to be taken by vessels to avoid collision. The Rules are divided into two parts, INLAND and INTERNATIONAL. Inland
 Rules apply to vessels operating inside the line of demarcation while International Rules apply outside. Demarcation lines are printed on most navigational charts and are published in the Navigation Rules. The MOCC focuses on Inland Rules.

NOTE: The operator of a vessel 12 meters (39' 4") or greater is responsible for having on board and maintaining a copy of the Inland navigation rules (COLREGS).

## Signals (sounds, lights, day shapes \& flags)

Safe navigation requires an understanding of how signals (sounds, lights, day shapes \& flags) are used to indicate what a vessel is, its maneuverability/activity, and/or what action the operator intends to take.

Sound Signals - Navigation Rules define responsibilities during vessel encounters, and how to communicate vessel status and intent to maneuver. Sound signals are one of the means of communication defined in the Rules. The minimum signal acceptable is a sound signal using a whistle. Through the use of sound signals the initiator tells the other operator what s/he intends to do. The other operator, if in agreement must sound the same sound signal to indicate agreement. If the vessel does not agree it must sound the "Danger Signal" (five short blasts), and both are responsible to take appropriate precautionary action until a safe agreement for the encounter is made.

The signals prescribed in the Rules are:

- One short blast- I intend to leave you on my port side.
- Two short blasts- I intend to leave you on my starboard side.
- Three short blasts- I am operating astern propulsion.
- Five short blasts- Danger, I don't understand your signal, or am in doubt that sufficient action is being taken to avoid collision.
- One prolonged blast- Obstructed vision signal, used for "blind bends" or leaving a dock or berth.
- One prolonged blast, every two minutes- Restricted visibility signal used in day or night, i.e. fog.

Lights and Day Shapes - Different combinations of lights and day shapes are used to indicate what a vessel is and what it is doing. Three common examples are depicted below, featuring red and green sidelights, a white all-around light, a white masthead light, and white stern lights. Red and green sidelights and the white masthead light cannot be seen $112.5^{\circ}$ back from the bow ( $0^{\circ}$ ). The white stern light cannot be seen forward of $112.5^{\circ}$. The white all-around light is visible from any direction ( $360^{\circ}$ ). Information on powerboat lighting is also presenting in the Required Equipment chapter.


There are a wide range of vessel activities (levels of maneuverability) that require additional lighting configurations. And since lights cannot be seen during the day, corresponding "day shapes" are required to indicate activity (maneuverability) during the daytime.

An example of a light used to indicate level of maneuverability is the white all-around light required for use while at anchor (covered in Required Equipment).

Here are some other examples of lights and day-shape configurations you might encounter:

| Vessel Status | Lights | Day shape |
| :--- | :--- | :---: |
| Not under command |  |  |
| Engaged in Fishing |  |  |
| Towing | Two white masthead <br> $\left(225^{\circ}\right)$ lights in a vertical <br> line, yellow stern light |  |

Informational/Warning Flags and Pennants - Flags are another indicator of maneuverability. Although there are scores of flags used in maritime operations, the red and white "Diver-Down" flag, and the blue and white "Alpha" flag are pertinent to small craft operations.


Diver Down Flag- indicates that divers are operating in the area. Keep well clear of this flag, divers are susceptible to underwater currents and surfacing at random locations. Many states have requirements for boats to maintain a specific safe distance, usually 100 ' to 300 feet. Know the state regulations.

Rigid Alpha Pennant- indicates that a vessel is restricted in ability to maneuver due to the nature of its work and may be displayed by a vessel engaged in diving operations. It is required on International waters and most areas seaward of the boundary line.

The "Alpha Pennant" does not substitute for the "Diver Down" flag in state waters that require the "Diver Down" flag. Often both will be displayed.


NOTE: Alpha Pennants are recognized when displayed from a vessel. Diver Down flags may be displayed from a vessel or a dive float trailing divers in the water, or both.

Waterskiing and Recreational Safety Flags: indicates that a vessel is ingaged in activites that has placed a person and/or equipment, (ski rope, rafts, innertube, etc.) in the water. Maintain a sharp lookout and keep a safe distance relative to the vessel, typically $100^{\prime}$ to 300 '. These flags are required in most states for vessels engaged in sporting activities from boats, know the state regulations.


## Rules of the Road

Collision Course - The need to know which vessel has the right-of-way comes into play when vessels are on a collision course. Every operator must use all available means appropriate to the prevailing circumstances and conditions to determine if risk of collision exists; if there is any doubt, such risk shall be deemed to exist.


A constant bearing with decreasing distance (range) is always a "risk of collision". Three images illustrate a time sequence (left to right) of two vessels underway that are clearly on a collision course because the position of the larger vessel stays in line with a single spot (i.e., a constant bearing) on the smaller vessel, and the range decreases over time.

Right-of-Way and action to avoid collision - The Rules define who has the right-of- way when vessels encounter each other on the water. The vessel that has the right-of-way is called the "Stand-On" vessel, and is required to maintain course and speed. The vessel that does not have the right-of-way is called the "Give-Way" vessel, and is required to change course and/or speed and keep well clear of the Stand-On vessel.

Any action taken to avoid collision should be unmistakable. Operators need to make alteration in course/speed to avoid collision large enough to be readily apparent to another vessel observing. This can even mean coming to a complete stop, or turning around.

The most basic rule governing right of way on the water is that a boat must yield to any boat that is in the angle extending from the front of the boat forward and from the rear starboard (right) corner of the boat perpendicular to the boat. This area is known as the "danger zone," and boats are obliged to yield to any other vessels in their danger zone.


Maneuverability and Vessel Hierarchy - The Rules are written with the understanding that not all boats can maneuver with the same ease. Therefore, certain vessels have the right-of-way over other vessels by virtue of their ability to maneuver. In order to accommodate these differences a Vessel Hierarchy ("pecking order") has been devised with lower listed vessels being the Give-Way vessel to all that are above it on the list:

- Vessel not under command- vessel unable to maneuver e.g. broken rudder, engine failure, adrift.
- Vessel restricted in her ability to maneuver- due to nature of work, restricted in ability to maneuver, e.g. Cable laying; dredging; underwater operations etc.
- Vessel engaged in fishing- fishing with nets, lines, trawls, or other fishing apparatus that restricts maneuverability, not including vessels trolling lines or other fishing apparatus that do not restrict maneuverability e.g. shrimp trawler with nets out.
- Sailing vessel- vessel under sail, not propelled by machinery if present . (Note: when a sailboat has its motor running, it is considered a powerdriven vessel).
- Power- driven vessel- vessel propelled by machinery.
- Seaplane

Given this hierarchy, a sailboat must keep out of the way of a vessel engaged in fishing, which in turn must keep out of the way of a vessel with restricted maneuverability. And everyone must keep out of the way of a vessel not under command.

Overtaking - Any vessel overtaking any other shall keep out of the way of the vessel being overtaken. When overtaking at night, initially you will be able to see the (white) stern $\left(135^{\circ}\right)$ or all-around ( $360^{\circ}$ ) light, but not the sidelights of the vessel being overtaken. The vessel being overtaken is the Stand-On vessel, and the overtaking ("Give-Way") vessel is required to sound whistle signals to indicate how it proposes to pass the other vessel.

Note: As the overtaking vessel goes around the other vessel it will pass from the "overtaking" zone into the "crossing" zone. This does not change the situation. The overtaking vessel remains obligated to complete the maneuver, keeping clear of the other vessel until past and clear.


Head-on Situation - When two power-driven vessels approach each other head-on or nearly head-on, each are required to alter course (both are give-way vessels). If operating a boat at night in a head-on situation you would see the other vessels allaround or masthead white light, and both sidelights.

Sound signals are required, and either operator can initiate. In North America the common maneuver is turning to starboard so that the vessels pass port-to-port. However, vessels may pass starboard-to-starboard if proper signals are given.


NOTE: The rule does not apply to two vessels that will pass clear of each other if each maintains course and speed.

Crossing Situation - If a risk of collision exists and you are not head-on or overtaking, then you are in a crossing situation. At night, in a crossing situation you will only see one of the sidelights.

In a crossing situation the vessel on the right (to starboard) is the stand-on vessel and must hold its course and speed (consider it similar to the traffic rules at a four-way stop, when the vehicle
 on the right has the right-of-way). The other vessel, the give-way vessel, shall maneuver to keep clear and pass to the stern of the stand-on vessel. If necessary the give-way vessel should even stop or reverse until the stand-on vessel is clear.

## Responsibility Rule

This rule essentially states that you must do everything possible to avoid collision, including departing from the other rules.

## Proper Lookout

The Rules are very specific about maintaining a proper lookout. We must keep eyes and ears open to observe or hear something that may endanger someone or affect their safety.

A good rule to follow is to assign one or more people to have no other assigned responsibilities except the task of lookout.


Most recreational boats do not "post" a lookout, but courts have ruled that the lookout must be a trained seaman with no other duties. While the Rules do not prohibit single handed or short-handed sailing, in the event of a collision the burden of proof is on the operator to establish that a "proper look-out" could not have prevented the occurrence.

## Homeland Security Concerns

In light of new security measures brought about by the events of September 11, 2001, it is critical that all boaters be aware of and complies with new homeland security measures set forth by federal, state and local governments. These should include, but are not limited to, keeping a safe prescribed distance from military and commercial ships and avoiding commercial port operation areas, observing all security zones, following guidelines for appropriate conduct such as not stopping or anchoring beneath bridges or in a channel, and observing and reporting suspicious activity to proper authorities, such as:

1. Suspicious vendors in waterfront areas.
2. Suspicious persons renting or attempting to procure or "borrow" watercraft.
3. Unknown persons photographing or creating diagrams (e.g. of underside of bridges, facilities near military, cruise-line, or commercial vessels).
4. Suspicious persons conducting unusual activities, such as near bridges or high security areas on or near the water.

Operators are responsible for knowing current Homeland Security zones and regulations for their operating area.

## WARNING!

Do not approach within 100 yards of any U.S. naval vessel. If you need to pass within 100 yards of a U.S. naval vessel in order to ensure a safe passage in accordance with the Navigation Rules, you must contact the U.S. naval vessel or the Coast Guard escort vessel on VHF-FM channel 16.


[^1] within 500 yards of any U.S. naval vessel and proceed as directed by the Commanding Officer or the official patrol.

> Violations of the Naval Vessel Protection Zone are a felony offense, punishable by up to 6 years in prison and/or up to $\$ 250,000$ in fines.

## Chapter 5 - Aids to Navigation



## Purpose:

To safely transit navigable waterways and prevent grounding, collision, property damage, injury or the loss of life, the vessel operator must use the established buoyage systems for prescribed areas of operation.

## Performance Objectives:

By the end of this chapter the participant should be able to:

1. Identify the different ATON systems.
2. Identify the types and purpose of navigation aids used in the IALA-B system.
3. List the distinctive characteristics of lateral aids in the IALA-B system.
4. Identify the significance of the geometric shapes displayed on regulatory and informational aids to navigation in the Uniform State Waterways system.
5. Identify the symbols for aids to navigation as used on nautical charts and describe the aids using the information given on a chart.

On-Water Performance Objectives: given a motorboat during practical exercises the participant will demonstrate the following:

1. Operate boats in accordance with the prescribed navigational aids and the Rules of the Road for an assigned area.

## References:

- Nautical Chart 1
- Nautical Charts or Local Maps for prescribed areas of operation
- Light List
- Coast Pilot
- Navigational Rules (Inland-International)


## Definitions:

"ATON" - Aid(s) to Navigation, ie. Buoys, Daybeacons, Range Markers deployed with specific identifying characteristics to help mariners determine position and safe water.

Buoy - - Floating ATON that is anchored to the bottom at a specified location.
Daybeacon - ATON that is permanently affixed to the bottom, land or a structure at a specified location. A.K.A.. "Daymarks"

Range Marker - ATONs that are fixed along a specific line to guide boaters along a course heading over safe water.

Lateral System - Marks the points along the safe edge of a channel or waterway.
Cardinal System - Indicates the safe direction to pass in relation to an isolated hazard by referencing the cardinal points on a compass.
"IALA A \& B" - International Association of Lighthouse Authorities regulates the two main navigation systems that cover most of the world. The most significant difference between the two systems is that they use opposite color schemes marking the sides of the channel.

- IALA "A" - Buoyage and Navigation Aids serving the Eastern Hemisphere
- Red is on the Left side when returning from sea.
- IALA "B" - Buoyage and Navigation System serving the Western Hemisphere, exceptions: Philippines, Japan and Korea
- Red is on the Right side when returning from sea.

Intracoastal Waterway - ATON system marking the Inland Passage along the Atlantic seaboard and the Gulf of Mexico, indicated with yellow identifiers.

Western River System - ATON system utilized on the Mississippi River above Baton Rouge, Louisiana, and some rivers that flow toward the Gulf of Mexico. The buoy numbers have no Lateral significance, daymarks and light configurations vary and have specified significance for the different river crossings and transit routes.

Uniformed State Waterway Markings - ATON for state managed waterways, typically follows the Federal system for lateral and safe water ATON, also includes specific markings and identifiers for informational and regulatory aids, as well as mooring buoys.

Private Aids - ATON that have been approved by the USCG for specific government or private purposes, and the US Army Corp of Engineers for fixed structures, must follow federal design and be listed in the Local Notice to Mariners or Published in the Light List.

Introduction: Aids to Navigation "ATON" are the road signs for the waterways, they provide information that help boaters find their way safely from place to place on the water. In order to understand the significance of individual ATON markers boaters must understand the navigation system in place and be able to decipher purpose of an ATON.

Due to the many types and combinations of ATON, learning to understand them requires experience, practice and often the use of reference publications. However, the benefit of being able to navigate safely by using an ATON system is well worth the effort and has saved many vessels and lives since their inception.

## There are three common ATON systems marking the waterways in the United States:

1. IALA "B" system
2. Intracoastal Waterway (ICW)
3. Western River System

## The IALA-B System: (U.S. Federal ATONS - Maintained by the U.S. Coast Guard)

The buoys and beacons in this system conform to the International Association of Lighthouse Authorities (IALA) guidelines and are located in the Western Hemisphere, IALA region $B$.

In this system, there are lateral and non-lateral aids or beacons, also called markers. The lateral markers indicate the navigable channel by their position, shape, coloring, numbering and light characteristics. The non-lateral markers are informational, safety or regulatory markers.

To navigate safely along a waterway or channel using the lateral markers, you should transit between the red and green markers. When returning to port, the red markers should be kept on the right or "starboard" side of the vessel. "Red, Right, Returning"


## IALA-B Lateral Aids and Waterway Markers

Lateral ATON indicate specific points along the edges of channels or a navigable waterway. Safe water is located between the Red and Green ATON, they are positioned with the Red markers referencing the direction from seaward, returning to port, or up river.
"Red, Right, Returning"
Along the U.S. coast line ATON markers also identify certain hazardous areas and are positioned at specific areas along coastal routes. These are RED Buoys that should be kept on the shoreward side of the vessel for coastal passages. Venturing between these buoys and shore may expose the vessel and crew to hazardous conditions.

Buoys and Daymarks are interpreted by their basic designs which allow each ATON to maintain identifiable characteristics for easy navigational use. In new or unfamiliar areas, any confusion about placement of ATON can usually be quickly resolved by referencing the appropriate chart for the area.

Safe Water Aids: These ATON indicate the beginning of "Safewater" when entering a harbor, port or channel when approaching from seaward or open water. They may be a floating or fixed ATON and are vertically striped Red and White in color and usually have a letter identifier, they are NOT numbered.


Green Lateral Aids: When approaching from seaward, returning to port, or up river ; beacons, buoys, daymarks on the Vessels' Left/Port side- are Green in color, Square or Can Shaped with Odd Numbers.


Red Lateral Aids: When approaching from seaward, returning to port, or up river ; beacons, buoys, daymarks on the Vessels' Right/Starboard side- are Red in color, Conical or Nun Shaped with Even Numbers......"Red, Right, Returning"


Buoys: Are floating aids that are anchored to the bottom and secured with chain at specific locations. They are identified on a chart or map with symbols and lettering that indicate their shape, color, markings lighting and sound signaling characteristics, when lighted or affixed with a sound producing device.

Caution: Buoys are not stationary and can move off station.

Daybeacons and Daymarkers: Are structurally fixed to the bottom, land or a shore based object at specific locations, they may vary in structural design. They too are identified on a chart or map with symbols and lettering that indicate their shape, color, markings lighting and sound signaling characteristics, when lighted or affixed with a sound producing device.


Interpreting Chart Symbols and Identifying the ATON: It is important that boaters are able to read a chart or boating map to interpret the chart symbols correctly and identify these symbols with the corresponding ATON. These are essential skills for all boaters to understand traffic patterns and navigate the boat along safe routes established for vessel traffic.
"Day Marks" are indicated with a square or triangle on the chart:


## The ATON diagrams below correspond with the chart image above in the following order when approaching from seaward.

When approaching a channel or waterway from seaward or open water, typically the first ATON encountered will be the "Safe Water" ATON. In this example; The RW "G" indicating that it is a Red and White striped ATON with the letter "G" on it.


In this example; the first lateral ATON after the safe water ATON is a Lighted buoy, as noted by the highlighted circle at the base of the diamond chart symbol. The chart labeling; G "1" FI G $4 \mathbf{~ s e c}$ indicates that the buoy is Green, has the number $\mathbf{1}$ on it, and it Flashes Green once each $\mathbf{4}$ seconds.

The next lateral ATON is an unlighted buoy, note the absence of highlighted circle at the base of the chart symbol; R N "2" indicating a Red Nun buoy with the number $\mathbf{2}$.


The chart symbol for the next lateral ATON; G C "3", indicates a Green Can buoy with the odd number 3.

As the entrance channel approaches the junction, the chart symbol indicates a preferred channel marker, a buoy in this case; RGN "C", Red and Green Nun buoy with a "C" on it.

Preferred Channel Markers or Junction Buoys: This ATON indicates the preferred channel at points where the waterway splits or branches off in more than one direction. The ATON will consist of two colors; the purpose is to provide the boater with a means of identifying the primary channel. These buoys are NOT numbered and also may be lettered.

When returning from seaward or open water, the top color indicates the side of the primary channel. The bottom color indicates the secondary channel. When referencing a chart you can also determine the primary channel by following the sequential numbering from seaward. The secondary channel, when marked with lateral aids will begin with a fresh numbering sequence.
Preferred Channel to Starboard Topmost Band Green

Green Lighted

Preferred Channel to Port Topmost Band Red

Red Lighted
Buoy
Chart Symbol
$R$
$R G$ "B"
$A(2+1) R$


## Using Preferred Channel Markers or Junction Buoys:

In the diagram to the right, the Preferred Channel Marker indicates the primary channel veers to the left and the junction buoy should be kept on the right "starboard" side of the vessel when approaching from seaward because red is on top. If the secondary channel is the chosen route the bottom or second color, green in this instance, should be kept to the left "port" side of the vessel when approaching from seaward.


Viewing Lateral ATON and Preferred Channel Marks/Junction Buoys from the boat


Reading Lateral ATON and Preferred Channel Marks/Junction Buoys on a Chart

Buoy System on Waterway



VISUAL BUOYAGE GUIDE: IALA REGION B - Day


## IALA-B Non- Lateral Aids

Cardinal Aids: These ATON have specific black and yellow color schemes with pointed day shapes on top, they indicate the safe direction to pass in relation to an isolated hazard by referencing the cardinal points on a compass.


Isolated Danger Markers: These ATON are Black and Red, they may be lettered, and they indicate the location of an isolated danger and should be kept at a safe distance.


Special Markers: These ATON may vary in shape and size and are usually designed to establish specialty boundaries or the buoy itself serves a specific function. Typical specialty functions are for weather data collection or scientific analysis, protected areas or official security zones.


Non-Lateral Day Marks: These day marks have no lateral significance, they are used for reference to marked locations, they may be lettered, white light only when lighted.


Mooring Buoys: These buoys are NOT navigation markers!! These are buoys designed and labeled to indicate vessel moorage is allowed, typically white with a blue stripe. These areas should be approached with caution to avoid collision with other boats and/or the possibility of derelict lines attached to moorings.


Range Markers: These ATON are attached to fixed structures on shore or pylons' that are installed in pairs and must be used in tandem, front/lower range marker, and the rear/upper range marker. They are designed to provide a visual reference along a straight line that indicates safe water and typically center channel. By aligning a boats heading with the range marker, the boater can steer a course to keep in a designated channel.


Some range markers will be lighted, typically the lower/front range will have a quicker flash than the rear/upper range, the flash patterns and colors vary depending on background lighting conditions and the number of range markers intersecting in certain areas.

Range markers should be used in conjunction with a chart for unfamiliar waters. In many locations there may be several sets of range markers where waterways cross and intersect. It is important to know when the channel turns or bends to select the proper sets of range markers and to avoid leaving the designated channel.

Aligning Range Markers: Steer towards the front/lower range marker.


NOTE: Image (B) above depicts the view of the range markers for a boat cruising off course to the right of center channel. Image (C) shows the view of the range markers after the boat has cruised beyond the turning point, marked with a green can buoy.

## Intracoastal Waterway ATON System:

The Intracoastal Waterway (ICW) runs parallel to the Atlantic and Gulf Coasts from Manasquan Inlet, on the New Jersey shore to Brownsville, Texas at the Mexican border. ATON marking these waterways is observed in the same manner as IALA B lateral ATON.

The significant identifier for "ICW ATON" is a YELLOW identifier. The numbering will follow sequential patterns, but may begin anew in certain areas of transition, these number often correspond to statute miles along the ICW relative to specified geographical locations.

Red, Right, Returning also applies to the ICW markers. The direction of South inside the Atlantic seaboard, and South West inside the Gulf of Mexico are considered returning. There are some areas of the ICW along the West Coast of Florida where the ICW follows a northerly track en route to Texas, before turning southerly again. This does not change the buoyage system, color or numbering, the lateral ATON remain consistent relative to the channel.


The Yellow identifier on the ICW ATON has a collating shape significance:
Yellow Triangle- The ATON should be read as Southerly or Returning for an ICW route.
Yellow Square- The ATON should be read as Northerly or Seaward for an ICW route.
Yellow Band or Rectangle- Signifies an ICW ATON for an ICW route, no lateral significance.


## Intracoastal Dual Purpose Markings:



Green ATON with Yellow Square -- marks left side of the channel when traveling the intra-coastal waterway (south), and left side of channel when coming in from sea.

Green ATON with Yellow Triangle -- marks right side of channel when traveling the intra-coastal waterway (south), but left side of channel when coming in from sea.

Red ATON with Yellow Square -- marks left side of channel when traveling the intracoastal waterway (south), but right side of channel when coming in from sea.

Red ATON with Yellow Triangle -- marks right side of channel when traveling the intracoastal waterway (south), and right side of channel when coming in from sea.

Western Waterway Marking System: This system is used on the Mississippi River and its' tributaries above Baton Rouge, LA, and some of the rivers that flow towards the Gulf of Mexico. There are several differences from the other U.S. systems already mentioned.

- Lateral ATON are not numbered.
- Numbered ATON represents statute miles typically from a fixed point at a river mouth.
- Diamond-shaped crossing boards indicate where a river channel crosses between banks.
- Lights show a single-flash characteristic.
- Green ATON: Green or White
- Red ATON: Red or White
- Safewater marks and Isolated Danger marks are NOT used

As Seen Entering From Seaward


## Regulatory and Informational ATON markers:

Used to advise of situations, dangers, directions or boat services. They can be identified by the orange bands on the top and bottom of each buoy.


- Orange Circles- Regulate areas where speed limits for boat traffic are imposed.
- Orange Diamonds- Regulate an area that is hazardous for boating or an exclusion area.
- Orange Squares- Provided to display information useful to boaters.


NOTE: Regulatory markers when lighted may show any light rythym other than quick flashing or Flashing (2).

ATON Discrepancies and Hazards to Navigation: Reporting hazards to navigation is a rule of good seamanship and a general responsibility that mariners assume for themselves and their fellow boaters. This can be done by issuing a "Security" broadcast over the VHFFM radio or by contacting the local authorities. Boaters can also creatively mark these hazards for others to increase detection until the hazard is removed.


Reporting ATON Discrepancies: When an ATON is observed to be damaged, missing "Off-station" or not Watching properly," boaters should report these findings and observations to the local U.S. Coast Guard unit, the Army Corp of Engineers, or the requisite Local Authority that has responsibility for maintaining the ATON in that area.

The local U.S. Coast Guard unit can be reached by phone or on VHF-FM radio channel 16 for verbal reports. The USCG Navigation Center can process ATON discrepancy reports via the internet at: http://www.navcen.uscg.gov/




## Chapter 6 Communications



Purpose: To ensure safety and mission success, the vessel operator must effectively communicate the mission plan and ongoing status to inform the crew. Use VHF-FM marine radios to maintain safety communications with other vessels and shore contacts, and identify other means to effectively establish emergency communications.

Performance Objectives: By the end of this chapter the participant should be able to;

1. Maintain effective crew communications during operations.
2. Manage risk using the "G.A.R." Model for Mission Analysis and Operational Risk Assessment
3. Participate in a mission briefing.
4. Participate in a post-mission debrief.
5. Communicate a vessel float plan to a shore contact.
6. Operate a VHF-FM marine radio using VHF protocols in accordance with FCC regulations.
7. Select and use approved working frequencies for communications with a vessel or shore contact.
8. Monitor vessel traffic and identify the two safety broadcast: "Security \& Pan Pan"
9. Identify and describe procedures for an Emergency broadcast: "Mayday"

On-Water Performance Objectives: given a motorboat during practical exercises the participant will demonstrate the following:

1. Operate a VHF-FM Radio to conduct safety communications with other vessels and the designated shore-contact.
2. Communicate the mission and assess conditions to ensure vessel and crew safety.

## References:

- FCC Radio Telecommunications Guidelines
- Chapman Piloting Seamanship and Small Boat Handling
- USCG Federal Requirements Pamphlet
- USCG TCT Manual
- USCG Navigational Rules of the Road
- VHF-FM Radio Owners Manuals
- NOAA/FCC EPIRB Regulations
- USCG Navigation Center http://www.navcen.uscg.gov/



## Definitions:

Effective Communications - A process that allows team members to effectively use tools and skills for coordinating activities and behaviors essential to the mission plan to ensure safety and success.

Mission Analyses - The process by which mission plans and contingency plans are developed, to include identifying mission objectives and goals, allocating the necessary resources, identifying the critical tasks, ensuring team awareness and actions that are necessary for managing risks.

Mission Planning - The process of communicating specific human roles and behaviors, by providing step-procedures, protocols and secondary actions essential to maintaining safe working parameters and identifying the required materials and logistics

GAR Risk Assessment - A tool developed to provide operational teams with a format to perform on-going mission analysis and risk assessments, identify plan deficiencies and environmental changes and ensure effective communications are maintained to avoid unnecessary risk.

Emergency Management Plan - An operational contingency plan for a specific mission, team personnel and the prescribed environment. Designed to prevent additional risk, timely response and pre-determined emergency actions.

Float Plan - A tool developed to provide a shore contact or mother-ship; the essential elements of information about a boat crews mission, team personnel, the departure, return times and emergency protocols and contacts.

Marine Radio Telecommunications - Selected AM and FM radio frequency bands designated for the safe movement and management of vessels, providing ship to ship and ship to shore communications capabilities.
E.P.I.R.B. - Emergency Position Indicating Radio Beacon: an electronic device that affixes and transmits a position and distress signal to rescue personnel. The 406 mhz frequency is the designated marine signal, Aviation EPIRB's transmit on 121.5 mhz .

Introduction: Good communications are one of the most important elements to boating safety; the process should begin during the mission analyses and planning stage and continue until the mission is complete. The mission is not complete until the final mission de-briefing, after the vessel is safely moored and all personnel have returned.

Often times people take communications for granted or assume messages have been communicated. This is a very dangerous habit of human complacency which can lead to complications or poorly coordinated actions that can put boats and their crews at extreme risk, and have resulted in unnecessary injuries and human fatalities.
'Effective Communications' is an ongoing process that is the responsibility of every team member, it is a process that requires effort and can be simplified or complicated by the individuals and the types of tools selected to maintain operational communications.


Often following any mishap or incident, during the post-situational debrief it will be discovered that communications was one of the most crucial and key elements that led to or further complicated a situation.

By contrast; good and effective communications is also often cited as the key element that led to a team's success.

There are four distinctive types of communications that will be discussed in this chapter:

1) Mission Readiness Communications
2) Risk Management Communication
3) Radio and Tele-Communications
4) Navigational Communications

## Mission Readiness Communications

This section addresses communications associated with human error and risk based decision-making. Both greatly affect the safety of boat operations. Human error has been and continues to be a significant cause of boat mishaps. Ineffective risk management and poor communications has placed many boats and crews at greater risk than necessary.

Technical knowledge and skill alone cannot prevent mishaps. It also takes teamwork that recognizes, minimizes, and corrects human errors and requires a systematic process to continuously assess and manage safety risks. Prudent seamen have exhibited, and human performance researchers have described, critical skills that reduce the potential for human errorinduced mishaps.


These skills are important processes that serve to;

- Mitigate Safety Hazards
- Maintain Situational Awareness
- Manage Risks
- Improve TEAM Performance and Effectiveness.

Mission Effectiveness: As a general rule of mission effectiveness, the use of team coordination, risk management, crew briefing, and crew debriefing are a part of standard boat operations.

It is important to describe the necessary skills, human performance standards, operator responsibilities and training requirements for each mission. The process of risk management, crew briefing and crew debriefing all require effective communications.

To promote these skills and processes, human performance and mission effectiveness can be assessed following each mission with crew debriefings, and during the mission analysis phase, or during training and crew readiness assessments.

NOTE: Because the majority of boat missions have inherent safety risks, effective coordination of the boat crew and the larger team is a cornerstone for mishap prevention.

Team Coordination: A team is a collection of people that uses the technical abilities of its members to achieve a common mission. This section discusses how team coordination can:

- Manage Human Error.
- Manage Safety Risks.
- Process for on- going TEAM Performance Improvements.

Members of the Team-The boat crew consists of the operator and crewmembers as a team. But it also is a part of a larger team. Boat crews seldom perform missions without interacting with other people.

## Members of this larger team are:

- Unit Director
- Project Manager
- Supervisors
- The Boat Crew
- Colleagues and Support Staff
- Government Agencies
- General Public

Boat Operator-The operator wears two hats as:

- The person in charge of the boat and the crew.
- A member of the larger team.

Mission Specific Communication Skills - It is the responsibility of each boat crew member to actively participate in the communications and decision making process. This is a continual process that is essential to maintaining situational awareness. When essential communications encounter barriers or situations are minimized, the probability of human error increases.
'The Mission' is the reason for getting the boat underway!

Boat Crew Responsibilities: The following points outline the standards of communication for a boat crew.

- The boat crew and supervisor communicate about the mission as necessary.
- Standard terminology is used.
- Receivers acknowledge messages.
- Receivers ask questions when they do not understand.
- Senders pursue confirmation when there is no response.
- When changes to crew tasks occur, all hands are aware.
- The operator states risk decisions to the supervisor and crew.
- Time permitting, operator informs the crew of the reasons and any adjustments they have to make.
- Anyone may ask mission-related questions to clarify information.

Operator Responsibilities: The following points outline the standards of communication for the operator.

- Use standard terminology in giving commands to the crew.
- Ensure that information and instructions conveyed to the crew are acknowledged by the intended receiver.
- Communicate intentions associated with risks to the supervisor and the crew.


## Situation Awareness Skills:

Boat Crew Awareness: The following procedures outline the standards of situation awareness for a boat crew.

- The crew is aware of the mission status and maintains an effective lookout.
- Current operations
- Perceived location
- Changes to situation awareness are verbalized.
- Recognizing that a risk decision or action must be made.
- Offers suggestions or information to the operator / crew.
- If the crew perceives the boat operator or crew is taking unacceptable risks, positive action is taken to control the situation.
- Stopping or slowing boat activities
- Providing additional assets
- The boat crew checks each other's task performance for errors.
- Anyone who makes a mistake is informed and makes needed corrections.

Operator Awareness: The following procedures outline the standards of situation awareness for the operator.

- Not get underway without an understanding of the mission objective, the known risks, and a plan of action.
- Ensure that the crew understands the mission plan and assigned tasks.
- Remain alert to mistakes in planning and crew errors, empower the crew to double-check the operator's decisions and actions.
- Remain vigilant to changes in the situation.
- Remain alert for conflicting or ambiguous information that may indicate that the perceived situation is different than the actual one.
- Periodically update the supervisor and the crew; ask for big picture perspective.


## Risk Management Communication Process:

Introduction: Risk management shall be performed during the planning and execution of missions. Risk management is an element of the mission analysis skill and is a process to identify and control unacceptable safety risks. Every mission event (getting underway, transit, on-scene operations, and mooring) has some level of risk and not all of the risks are known.

Every event requires that risks are kept within controls (safeguards) that have been designed to handle them. Examples of these controls include the proper use of installed communications and navigation systems and proper execution of operating procedures.

Effective risk management is highly dependent upon technical knowledge and experience.
Four Rules of Risk Management: To use the risk management process correctly, the team should follow the four rules.

## Rule \#1: Integrate risk management into all mission planning and execution.

- Risk management is a repetitive and continuous process.
- Risk management is most effective when it is proactive.
- It requires that when new information on risks is received, the ability to control those risks is reviewed.
- It requires the operator and crew to remain vigilant and think safely until the boat is secured and the mission is over.


## Rule \#2: Accept no unnecessary risks.

- Unnecessary risk does not contribute to the safe accomplishment of the mission.
- Operating beyond the known capabilities of the crew and/or boat.
- Unnecessary risks are often taken when decision-makers rationalize that the boat is the only alternative or that urgency is more important than safety.
- Unnecessary risk taking constitutes gambling with lives and government/private property.


## Rule \#3: Make risk decisions at the appropriate level.

- Many times mishaps occur because the level of risk is not perceived by an individual.
- Understanding of risk is highly dependent upon technical knowledge and experience and expertise.
- Risk decisions must be made by clear-thinking, technically competent people with an understanding of the situation.
- The supervisor, operator and crew should work as a team in making risk decisions.


## Rule \#4: Accept risks if benefits outweigh costs.

- Eliminating unnecessary risk.
- Understand acceptable risks for mission accomplishment.
- He/she who owns the mission owns the risk.
- Some cases, mission directives outline what is acceptable (risking personnel injury and equipment damage to save lives).
- High stress situations, the line between acceptable and unacceptable may become fuzzy.
- Clear-thinking, technically competent people with an understanding of the situation must be involved in the risk decision.

NOTE: The Risk Management Process is continuous during the course of boat operations; it requires constant cycling through the risk assessment steps and constant crew communication!

## Risk Category Description:

High Risk - Risks cannot be managed without constant control.

- Loss in terms of personnel injury or equipment damage is expected.
- The boat and/or crew is operating beyond their capability.
- If the risk is acceptable or not is dependent upon the mission objective.
- High risk must be communicated to the supervisor or higher up.

Caution- Risks are manageable with constant control.

- Loss is not expected if the situation remains stable, the crew adheres to all standard operating procedures, and boat systems respond as designed.
- The boat and/or crew are operating at their capability.

Low Risk- Risks are manageable with control as required.

- Loss is not expected because the mission has established margins of safety in place and the objective will be modified if the margins are reduced.
- The boat and/or crew are operating within their capability.
- Complacency is constant hazard for low risk operations.

NOTE: Each risk category must be examined in terms of severity, probability, and exposure to arrive at a subjective rating of risk. Again, it is useful to discuss individual perceptions of risk among the crew and between the operator, supervisor and project manager.

Risk Mitigation - Risks must be mitigated. What changes can be made to reduce risks to an acceptable level without changing the mission objective? This may be done by examining:

- Changes to the plan and operations tempo (ex. slowing the timeline).
- Command and control (ex. more guidance and/or supervision).
- Mission tasks (ex. simplifying).
- Timing of tasks (ex. sequential vice concurrent or daylight vice nighttime).
- Boat requirements or crew qualifications (ex. more capable or experienced).
- Number of assigned boats and/or crew (ex. additional boats, members).
- Required equipment and/or protective equipment.

Individual and Team Mission Analysis - Team discussions are essential to understanding the actual risks and potential risks of any mission. It is important that all members participate with an equal voice and are able to ask necessary questions to ensure the entire crew has a thorough understanding of their roles and how risk will be managed.

NOTE: If the discussion of options is limited to those that can be provided by the boat, few are available. This step needs to evaluate options that the larger team
can recommend to reduce risk. The larger team may have additional resources. The larger team may be able to spread out the risk among personnel or transfer the risk to more capable assets.

## Using the "G.A.R." Model for Mission Analysis and Operational Risk Assessment:

An integral component to mission analysis is performing a formal risk assessment for the mission. The GAR model is simply a tool to help communicate and compute the total level of risk for the six essential elements involved in every boating mission.

- Supervision
- Planning
- Crew Selection
- Crew Fitness
- Environment
- Event/Evolution Complexity

The mission risk can be visualized using the colors of a traffic light; GREEN / AMBER / RED. The GAR assessment should be measured by each individual member of the team and collectively as a crew prior to getting underway for the mission. It can be kept at the ready for on-going mission analysis and risk assessments during the actual operational evolution.
Calculating Risk: To compute the total level of risk for the six elements, assign a personal risk score for each risk category using a number between ( 0 through 10).
Zero = No Risk / Ten = Maximum Risk

Add the individual risk scores to achieve the missions "Total Risk Score." If the sum of the total risk score falls within the:

| GREEN <br> (Low Risk) | Risk level is acceptable and minimal, take measures to <br> avoid complacency. |
| :---: | :--- |
| AMBER <br> (Caution) | Risk level is moderate, alternate plans and <br> contingencies should be identified to minimize risk <br> exposure and to identify changes that could elevate <br> risk levels. |
| RED <br> (High Risk) | Risk level is HIGH, alternate plans and/or mitigating <br> measures must be implemented, the mission <br> stopped/suspended until the risk level is manageable. |

## GAR Model Scoring the Six Elements:

Supervision: This element extends control for mission suitability and performance thresholds. It consists of the vessel operator, but also includes supervisors and managers that may also be responsible for the over-all mission. The importance of including management in operational missions and decision making may be the deciding factor whether the mission is GO or NO-Go, or if the mission should be terminated due to changes in the operational environment. An important factor that the vessel operator must keep in mind; due to their level of operational involvement they may need to designate a "Safety Supervisor" to adequately manage safety parameters.

Planning: The planning phase is the most important, without an operational plan the boat should not get underway. The plan should present all levels of mission preparation, involve all members of the team, it should be clearly communicated and understood. The plan should cover assigned personnel, tools, resources, time parameters, primary and secondary objectives, the process and procedures, secondary plans and it should not be considered to be complete without an effective Emergency Management Plan.

Crew Selection: The crew selection process should consider all levels of personnel involved; individual qualifications, experience levels, specific roles, personnel limitations and back-up or safety crews.

Crew Fitness: Assessing the fitness level of the crew should consider the physical and mental state of assigned personnel. Team members should accurately characterize their individual rest and fatigue parameters, nutrition and hydration levels, illness or stress indicators, as well as personal performance thresholds and suitability for the required tasks.

Environment: The environment should be considered as the most dynamic of the six elements and is the reason why there are NO "Routine Missions." The environmental factors have a direct impact on the performance of the personnel and the boat and are always changing. There are two key environments that must be considered, the levels of safety in and on the boat, and the area around the boat. The hazards on the boat can be managed through human performance; (safety equipment, maintenance \& inspections, securing gear, etc.). The hazards around the boat can be mitigated with sound decision making and on-going assessments; (time, visibility, temperature, water conditions and navigational hazards.)

Event/Evolution Complexity: The complexity of an event or evolution should consider the situation and the amount of time available, the longer the exposure and the more complex the event, the greater the risk! If an event or evolution is rarely performed or a new skill or tasking for the assigned crew it may be more complex initially. The greater frequency at which an evolution is conducted can increase proficiency, yet it also may increase exposure and the possibility of complacency amongst a crew.

## Risk Calculation Worksheet - Calculating Risk Using GAR Model (GREEN-AMBER-RED)

To compute the total level of risk for each hazard identified below, assign a risk code of 0 (For No Risk) through 10 (For Maximum Risk) to each of the six elements. This is your personal estimate of the risk. Add the risk scores to come up with a Total Risk Score for each hazard. *NOTE: Any category rated > 5 should receive specific mitigation.

SUPERVISION -Supervisory Control considers how qualified the supervisor is and whether effective supervision is taking place. Even if a person is qualified to perform a task, supervision acts as a control to minimize risk. This may simply be someone checking what is being done to ensure it is being done correctly. The higher the risk, the more the supervisor needs to be focused on observing and checking. A supervisor who is actively involved in a task (doing something) is easily distracted and should not be considered an effective safety observer in moderate to high-risk conditions.

PLANNING - Planning and preparation should consider how much information you have, how clear it is, and how much time you have to plan the evolution or evaluate the situation.

TEAM SELECTION - Team selection should consider the qualifications and experience level of the individuals used for the specific event/evolution. Individuals may need to be replaced during the vent/evolution and the experience level of the new team members should be assessed.

TEAM FITNESS - Team fitness should consider the physical and mental state of the crew. This is a function of the amount and quality of rest a crewmember has had. Quality of rest should consider how the ship rides, its habitability, potential sleep length, and any interruptions. Fatigue normally becomes a factor after 18 hours without rest; however, lack of quality sleep builds a deficit that worsens the effects of fatigue.

ENVIRONMENT - Environment should consider factors affecting personnel performance as well as the performance of the asset or resource. This includes, but is not limited to, time of day, temperature, humidity, precipitation, wind and sea conditions, proximity of aerial/navigational hazards and other exposures (e.g., oxygen deficiency, toxic chemicals, and/or injury from falls and sharp objects).

EVENT or EVOLUTION COMPLEXITY - Event/Evolution complexity should consider both the required time and the situation. Generally, the longer one is exposed to a hazard, the greater are the risks. However, each circumstance is unique. For example, more iterations of an evolution can increase the opportunity for a loss to occur, but may have the positive effect of improving the proficiency of the team, thus possibly decreasing the chance of error. This would depend upon the experience level of the team. The situation includes considering how long the environmental conditions will remain stable and the complexity of the work. Assign a risk code of 0 (For No Risk) through 10 (For Maximum Risk) to each of the six elements below.

## Supervision <br> Planning <br> Team Selection <br> Team Fitness <br> Environment Event/Evolution Complexity Total Risk Score



The mission risk can be visualized using the colors of a traffic light. If the total risk value falls in the GREEN ZONE (123 ), risk is rated as low. If the total risk value falls in the AMBER ZONE (24-44), risk is moderate and you should consider adopting procedures to minimize the risk. If the total value falls in the RED ZONE (45-60), you should implement measures to reduce the risk prior to starting the event or evolution.

GAR Evaluation Scale
Color Coding the Level Of Risk


The ability to assign numerical values or "color codes" to hazards using the GAR Model is not the most important part of risk assessment. What is critical to this step is team discussions leading to an understanding of the risks and how they will be managed.

## Crew Briefing and Debriefing Communications

Introduction: Crew briefings should be required before the boat gets underway. Briefings for the operator and the crew help create a shared mental picture of what is expected to happen and strives to set rules for the mission.

Crew debriefings should be performed after missions. The debriefing is the best opportunity to evaluate performance and recognize individual and team accomplishment. When correctly performed, the debriefing can serve as a valuable tool for continuous performance improvement. It can show the way from just 'doing things to knowing how to do "the right things right way".

NOTE: The GAR Model serves as an excellent template for "Crew Briefings."
Crew Briefing: The crew briefing should at minimum consist of the GAR model topics:

- Supervision- Leadership and Communications Goals
- Planning- Resources and Mission Objective.
- Team Selection- Duties, Roles and Responsibilities.
- Team Fitness- Personality, Attitude and Conditioning
- Environment- Natural and Human Hazards, Positive Climate for Teamwork.
- Event \& Evolution Complexity- Duration, Frequency, Standards and Sequences.

Crew Debriefing: The informal crew debriefing should cover the following topics:

- Major Events.
- Level of Performance.
- Outcome of Events.
- Evaluation of Goals and Standards.
- Establishment of New Goals and Standards.


## Suggested Debriefing Content:

- What was my experience from my perspective?
- What did others do that had an effect on my role and responsibilities?
- What did I do well that contributed the TEAM?
- What could I do differently in a similar situation?
- What lessons were learned, what resources are needed the next time?


Float Plans: The float plan is an integral tool for the safety of boat crews and affords a protective measure within the chain of communications and safety management to ensure boat crews return safely from the mission. It also provides emergency planning and response contingencies to afford timely notification and assistance or rescue should a boat crew not return as planned.

The float plan should be a simple process that becomes routine for all
 boat operations. Some float plans may be required to be very detailed, while others may only require the basic essential information regarding the mission.

Float plans should always be left with a responsible co-worker, supervisor, relative or friend that will ensure notifications and response measures are activated within a timely manner to avoid any delays in assistance should the boat crew not return as scheduled.

## Types of Float Plans:

- Hand written Forms
- Electronic Forms
- Electronic Locater/Emergency devices (SPOT)
- Single Day
- Multi Day
- Single Vessel
- Multiple Vessels


## Minimum Requirements for Float Plans:

- Vessel Name/ Numbers \& Physical Description
- Number and Names of All Personnel onboard
- Trip Starting Location
- Trip Ending Location
- Navigational Routes
- Mission Specific Areas of Operation
- Safety Equipment Onboard
- VHF-FM or other radio working channels
- Phone \#'s
- Towing vehicle used, if
 applicable
- Emergency numbers for the prescribed area
- Response time-line and Emergency Action Steps for the Float Plan Holder


## Boating Safety Float Plan (sample)



## Radio and Tele-Communications

Reliable communications are imperative for operating vessels. Operators must be aware of what works for their area.

VHF radiotelephone - A VHF (very high frequency) radiotelephone is used to communicate with other boaters, the Coast Guard, commercial vessels, draw bridge tenders, and lock operators. Recreational boats are not required by federal law to carry radiotelephone equipment, but they are highly recommended on larger waters. The Federal Communications Commission (FCC) regulates their use.

Boats carrying more than six passengers for hire, as well as many other commercial craft, are required to carry radio equipment. Operators of commercial craft should consult the nearest FCC office to determine the licensing requirements that apply to you and your boat. A copy of the station license must be kept on board near the transmitter; the license must be renewed every ten years with the FCC.

The U.S. Coast Guard enforces VHF regulations; fines for violations range to $\$ 10,000$, imprisonment for not more than one year, or both.

The VHF band has many channels however recreational boaters have limited access; examples of channels as follow:

- Channel 06 - inter-ship safety communications only.
- Channel 09-commercial and non-commercial inter-ship, ship-to-coast (commercial docks, marinas, and some clubs), secondary channel for hailing and distress, monitored by the Coast Guard.
- Channel 13 - ocean going vessels, bridge tenders, tugs while towing, locks.
- Channel 16 - distress safety and calling, call Coast Guard, establish general contact, must be monitored, not for "chit-chat," call "Mayday" only when "grave and imminent" danger threatens your boat and immediate help is required.
- Channel 22 - U.S. Coast Guard liaison, vessels, shore stations, after establishing communications on channel 16; Maritime Safety Information Broadcasts.
- Channels 24 to $\mathbf{2 8}$ and 84 to 88 - public telephone calls (to call the "marine operator").
- Channels 68, 69, 71, 72 \& 78 - non-commercial inter-ship (recreational boat working channels) and ship to coast (marinas, yacht clubs, etc).
- There are marine weather stations (WX-1, WX-2, WX-3) that broadcast the latest available weather information from the National Weather Service continually; updated every 6 hours.

NOTE: Radiotelephone users must familiarize themselves with broadcasting procedures; once contact is made on an appropriate working channel, the exchange of transmissions must be: of a legally permissible nature; and of the minimum possible duration.

When not actively engaged on another channel, a voluntarily equipped vessel with its radio on is required to monitor Channel 16 (if possible monitor Channel 9 as well).

## Call Priority (Channel 16)

- MAYDAY- calls involving imminent danger of loss of life or vessel.
- PAN-PAN- urgent communications concerning the safety of a ship, aircraft, other vessel or person in sight or on board.
- SECURITE - safety messages concerning navigation or weather.
- Initial contact - use this channel to hail another vessel and initiate contact on another, working frequency (can use Channel 9 too).


## Transmitting a MAYDAY:

- MAYDAY...MAYDAY...MAYDAY
- THIS IS (boat name)...(boat name)...(boat name)
- MAYDAY (boat name) POSITION IS (vessel position in latitude and longitude or as a distance and magnetic/true bearing from a well-known navigation landmark).
- WE (nature of emergency).
- WE REQUIRE (type of assistance required).
- ABOARD ARE (number of adults and children on board) AND (safety equipment on board). (State conditions of any injured).
- (boat name) IS A (boat length in feet) FOOT (type: ketch, sport fisherman, etc.) WITH A (hull color) HULL AND (trim color) TRIM.
- I WILL BE LISTENING ON CHANNEL (16 or 2182).
- THIS IS (boat name). OVER.


Single-Sideband (SSB) radio - Reliable, direct voice communications over about 25 miles (depending on antenna heights) requires the use of medium frequency (MF) and/or high frequency (HF) radiotelephones or uses satellite technology. MF and HF radiotelephones are collectively referred to as Single-Sideband or SSB radios.

SSB is amplitude modulated, and uses only a single sideband adjacent to, rather than double sidebands on either side of, a carrier wave. It is sometimes referred to
as AM radio, but this is a holdover from the days when marine MF and HF sets were of the double sideband (DSB) type, and no longer accurate.

A vessel must already be equipped with VHF-FM before being licensed for SSB. Due to crowding, "skip" and other factors, an SSB operator is required to attempt communication on VHF before using the 2-3 MHZ band or higher frequencies, unless the transmitting station is clearly beyond normal VHF range.

SSB radiotelephones are commonly available with output power of 50-150 watts. The range is affected in part by transmitter power. All marine SSB stations operating in the 2-3 MHZ band must be able to operate on 2182 kHz , the international distress and calling frequency. They must also be able to operate on at least two other frequencies. Most sets will have the desirable feature of one-button selection of 2182 kHz , and some will automatically generate the radiotelephone alarm signal on this channel.

The maximum effective range of SSB transmission in the MF band is 50-150 miles during the day. HF band transmissions can reach thousands of miles depending on various conditions. For those operating in areas where VHF and MF radio is not reliable, SSB sets should be capable of operating on the frequencies assigned to the Coast Guard's Contact and Long Range Liaison (CALL) system.

Digital Selective Calling (DSC) is now available on SSB sets, and can automatically alert the operator to an incoming call on any number of bands. This is desirable due to the large number of available frequencies.

Installation on other than large, metal ships requires the use of an auxiliary ground plane (usually a copper mesh panel). Generally speaking the installation process should be done by a qualified technician due to a number of adjustments and/or isolators/filters needed.

Satellite communications - Satellite communications systems (SATCOM) beam signals around the world via a chain of earth-based and orbiting space relay stations. SATCOM gives full access to voice, telex, facsimile and data networks. SATCOM systems are now available for vessels 40 feet or more in length. There are a number of systems available, each with varying services and limitations. These systems are expensive and require
 careful consideration before purchase. Consult a qualified technician for advice before buying.

Citizen's band radios - May be used by boaters, but not monitored by the USCG. Range is limited, usually between 5-15 + miles.

Cellular phones - Are very useful but not as a substitute for a VHF radio. They work best in coastal areas near population centers. It is best to know the available emergency numbers in the location you are boating in. Program them into the phone and carry a waterproof card on board with the numbers printed on it.

## Navigational Communications

Electronic Emergency Signaling Devices - The use of electronic emergency signaling devices has saved countless lives through the years and they have become more common place and often considered an essential piece of standard equipment to be carried on many vessels.


The Emergency Position Indicating Radio Beacon commonly called the E.P.I.R.B. has become an integral piece of safety gear on many boats and often is required depending on the nature of work and the operational environment for the vessel. They may also be standard issue in certain Life Rafts.

They are available in a variety of sizes and designs that can be situated for a variety of deployment options; Class " $A$ " units- Automatic or Float Free and Class " $B$ " unitsManually Activated.

Many units now have a GPS feature integrated for increased detection capabilities. Older models may only be accurate within 12-15 miles.

They can also be purchased for the use of an individual and may be referred to as a P.E.P.I.R.B. (Personal Emergency Position Indicating Radio Beacon) There are other personnel locater device options available, not all qualify as an E.P.I.R.B.

The beacons position is determined by a number of reports taken from orbiting satellites, signals may also be reported by passing boats and aircraft monitoring the emergency frequency.
E.P.I.R.B. units purchased for the use on boats should be 406MHZ, and must be registered through NOAA and the FCC to ensure emergency distress reporting and detection. Maintenance intervals are key for proper use and functioning of the devices.


Chapter 7 - Survival and Rescue


## Purpose:

To minimize injury or prevent the loss of life, in the event of an emergency, an operator and crew must be proficient in rescue and survival techniques.

## Performance Objective:

By the end of this chapter the participant should be able to:

1. Demonstrate 2 techniques to re-board a boat from deep water
2. Use "Talk, Reach, Throw, Row, Go" rescue sequence
3. State the rescue priorities
4. Demonstrate the HELP and HUDDLE techniques.
5. Identify the 2 most common types of boating accidents that result in fatality.
6. Rescue a live person in the water.
7. Don Type I, II, III and V PFDs and enter the water
8. Demonstrate Visual Distress Signaling (VDS) techniques
9. Comply with State and Federal laws and FWS/DOI Policies regarding accident reporting

## Major Types of Boating Accidents

- Collisions between vessels
- Collisions with objects
- Falls overboard
- Capsizing

Most collisions could be avoided by use of proper lookout, knowledge of "rules of the road", boat lighting requirements, and aids to navigation. Falls overboard are related to sea conditions, movement about the craft, and tripping/slipping

hazards on board. Capsizing accidents usually occur in small boats due to sea conditions and/or improper weight distribution.

## Running Aground

Running aground can happen to even the best boat operator. Knowing how to properly navigate and having knowledge of the local area will greatly reduce the likelihood of running aground. Be sure to review navigation charts and maps as well as use a depth finder when navigating unknown waters. Keeping a lookout posted will also help reduce the chance of running aground.

Hard Aground - means you hit so hard that the hull imbeds into the bottom material. The hull may be breached or forward motion immediately stopped by a hard aground.

Soft Aground - means you bumped the bottom or moved into a very soft bottom material such as sand or mud.

## Actions to Take if Aground:

- Remain calm; Don't panic.
- DO NOT reverse the engine in an attempt to dislodge the boat - this can cause additional damage to either the boat or the environment.
- Assess the damage
- Check for signs of flooding. Listen for signs of rushing air as this suggests that water is rushing in and forcing air out. Set a bilge watch.
- If you have bent the propeller, rudder or damaged the shaft or its support, you will notice a vibration (sometimes violent) when you engage the engine. If this is the case, stop the boat and set the anchor.
- If there is no structural damage assess if you can move the boat out of the area without causing damage - go slowly. Consider:
- which way is the tide moving? Will it be enough to re-float the boat
- can you safely use the engine to free the boat or do you have to do it manually (row, push off with a paddle/boat hook, etc.)
- If you doubt you can free the boat, call for professional assistance such as marine rescue.


## Common Fatal Boating Accidents

Most fatal accidents are caused by persons falling overboard or the boat capsizing and the victims drowning because they are not wearing PFDs. Even if you are a good swimmer, the urgency of going into the water unexpectedly along with fatigue caused by stressors could render you helpless. The major determining factor in most fatalities is nonuse of PFD's. Most deaths are due to drowning, with cold water shock and hypothermia being contributing factors. Most drownings occur within 10 feet of safety. Therefore, chances are most rescues will be a simple reach or throw. Vessels less than 26 feet account for $\mathbf{8 0 \%}$ of fatalities. Ironically, small vessels have less stringent equipment requirements.

## Major Factors in Boating Fatalities

- Drowning
- Cold Water Shock
- Hypothermia (and Cold Water Immersion)

A well-prepared boater must understand the basics of drowning, cold water shock, and hypothermia/cold water immersion in order to prevent them from occurring, or mitigate their effects in an accident.

## Drowning

Usually defined as asphyxia due to submersion in a liquid, usually water. It is a leading cause of death among boaters and would be rescuers. Many people who fall in the water cannot swim well. For those who can swim well it usually results from underestimating the power of moving water, and/or the effects of hypothermia on swimming ability. In a rescue situation, failure to follow the rescue sequence puts the rescuer at additional risk.

Types of Drowning

- Dry - little or no water enters the lungs (10-15\% of all drownings).
- Wet - aspiration of water into the lungs (85-90\% of all drownings).
- Secondary - a person successfully revived, but dies later due to complications.
- Cold Water Drowning - a person who drowns in cold water, and may still be successfully revived.

NOTE: Any revived, near drowning victim must seek medical attention to avoid the risks of secondary drowning.

## Cold Water Drowning Survival Factors

- Age - younger the better.
- Length of submersion - shorter the better (individuals have been successfully revived after being under water for over one hour.
- Water Temperature - colder the better (cold produces beneficial physiological changes).
- Water Quality - cleaner the better.
- CPR Quality - 2-person preferred; steady, high quality compressions/ventilations, confirmed circulation.
- Victim Struggle - less is better.
- Physical condition of the Victim - other injuries can complicate survival.


## Care for Drowning Victim

- Remove from water.
- Ensure ABC's and initiate CPR as appropriate.
- Prevent further heat loss.
- Handle gently.
- Administer 100\% oxygen.
- Transport to nearest medical facility that can handle emergencies. A drowning victim is not dead until they are warm and dead.

Cold Water Immersion - 1-10-1 is a simple way to remember the first three phases of cold water immersion and the approximate time each phase takes.

- Cold Shock - a sudden loss of breath when the body is suddenly plunged into cold water (temperatures under 70 degree F ). That sudden loss of breath can induce involuntary gasping which may cause inhalation of water instead of air. The sudden shock of cold water can also place severe strain on the body causing cardiac arrest. Cold Shock will pass in about one minute.
- Cold Incapacitation - in the next $\mathbf{1 0}$ minutes you will lose the effective use of your fingers, arms, and legs for any meaningful movement. Concentrate on selfrescue.
- Hypothermia - Depending on the temperature of the water, loss of consciousness may occur in as little as one hour.


## Hypothermia

Even when the weather is warm, do not forget that in many areas the water can be very, very cold. A sudden unexpected wake or other "unbalancing event" can land you in the frigid water. Although the possibility of drowning from the initial shock of falling into the water is a real threat, so too is hypothermia.

Hypothermia is a condition that exists when the body's temperature drops below ninety-five degrees. This can be caused by exposure to water or air. The loss of body heat results in loss of dexterity, loss of consciousness, and eventually loss of life. Cold water immersion makes it very difficult to swim, even to keep yourself afloat.

Your body can cool down 25 times faster in cold water than in air. If you examine the chart below you will see that survival time can be as short as 15 minutes. Water temperature, body size, amount of body fat, and movement in the water all play a part in cold-water survival. Small people cool faster than large people and children cool faster than adults.

| HYPO THERIMIA RATES |  |  |  |
| :--- | :--- | :--- | :--- |
| Water <br> Temp | Loss of Dexterity <br> (with no protective <br> clothing) | Time to Exhaustion <br> or <br> Unconsciousness | Expected Survival <br> Time |
| $32.5^{\circ} \mathrm{F}$ | Under 2 min. | Under 15 min. | Under $15-45 \mathrm{~min}$. |
| $32.5-40^{\circ} \mathrm{F}$ | Under 3 min | 15 to 30 min | 30 to 90 min |
| $40-50^{\circ} \mathrm{F}$ | Under 5 min | 30 to 60 min | 1 to 3 hrs |
| $50-60^{\circ} \mathrm{F}$ | 10 to 15 min | 1 to 2 hrs | 1 to 6 hrs |
| $\mathbf{6 0 - 7 0}{ }^{\circ} \mathrm{F}$ | 30 to 40 min | 2 to 7 hrs | 2 to 40 hrs |
| $70-80^{\circ} \mathrm{F}$ | 1 to 2 hrs | 2 to 12 hrs | 3 hrs to indefinite |
| $>80^{\circ} \mathrm{F}$ | 2 to 12 hrs | Indefinite | Indefinite |

PFDs can help you stay alive longer in cold water and immersions suits can vastly extend that time. You can float without using energy and they cover part of your body thereby providing some protection from the cold water. When boating in cold water you should consider using a flotation coat or deck-suit style PFD. They cover more of your body and provide even more protection.

Hypothermia does not only occur in extremely cold water. It occurs even in the warmer waters of Florida and the Bahamas.


## Methods of Body Heat Loss

- Conduction - direct transfer of heat from body by direct contact with water, or some solid surface (rock, ground, boat deck).
- Convection- loss of heat by air or water moving across the body and carrying it away.
- Radiation - loss of heat energy to the environment from unprotected parts. Over $50 \%$ of heat loss is from the head, followed by the neck, armpits, chest and groin.
- Evaporation - conversion of perspiration into water vapor, cooling the body at the surface.
- Respiration - exhalation of water vapor carrying with it heat from the body.


## Heat Loss Factors

- Age - children lose heat faster than adults.
- Body Build - thin people lose heat faster than heavier people.
- Movement in Water - a person swimming or aggressively moving in the water will lose heat faster than someone passively floating.
- Alcohol/Caffeine - dilates the blood vessels, causing victim to lose heat faster.

Cold Water Survival - Conservation of heat is the foremost objective for a person in the water.

- If sudden immersion occurs, cover mouth and nose to prevent gasping in water.
- Wear a PFD.
- Wear an immersion suit or other cold water survival gear.
- Keep clothes on.
- Don't swim unless you can reach a nearby boat or floating object. Any action generates heat that is absorbed by the water.
- Get out of the water as soon as possible, even part way (i.e. crawl up on top of overturned boat).
- Allocate resources for group survival. Rotate people into the "warmest" area regularly.

If you cannot get out of the water, use the Heat Escape Lessening Posture (HELP), or the Huddle position (depending on number of people) to conserve body heat.


Huddle Position


HELP Posture

NOTE: According to the U.S. Coast Guard, water less than 70 degrees $F$ is considered coldwater.

Hypothermia can cause death in and of itself given enough exposure time relative to the water/air/ wind conditions. It can also hasten the onset of drowning in even the best swimmers due to its effects on the extremities. Many "good" swimmers drown attempting to reach shore or their boat due to cold water immersion.

## Care for Hypothermia

- Ensure ABCD (airway, breathing, circulation, degrees-prevent further heat loss).
- Protect victim from cold environment.
- Remove wet clothing, wrap in dry clothing and/or blankets.
- Insulate from ground.
- Handle gently.
- Transport to medical facility as soon as possible.
- Beware of after-drop, as body re-warms, cold blood trapped in extremities moves into the core. The heart may be affected, causing arrhythmia.

Do not massage the victim's arms and legs. Massage will cause the circulatory system to take cold blood from the surface into the body's core, resulting in further temperature drop. Do not give alcohol, which causes loss of body heat, or coffee and tea that are stimulants and may have the same effect as massage.

Treatment of hypothermia can be accomplished by raising the body temperature back to normal. Re-establishing body temperature can be as simple as sharing a sleeping bag or blanket with another individual, or applying warm moist towels to the individual's head and body. A warm bath could be used for mild to medium hypothermia but never if the victim is unconscious. Do not attempt to raise the temperature too rapidly, gradual warming is recommended.

Capsizing - The majority of small pleasure boats, and all built after 1978, have floatation to keep them from sinking even if they capsize. If you should capsize it may be safer to stay with the floating boat than try to swim to shore.

## A small unstable boat may capsize from the following causes:

- Overloading slows a boat down and reduces the amount of freeboard (area above the waterline). A low freeboard increases the possibility of swamping the boat or taking on water that will slow the boat even more. Don't overload your boat with passengers or equipment.
- Improper weight distribution can make the boat even more unstable. You must locate persons and equipment in order to balance the boat and keep water out.
- Waves can be a major factor in capsizing especially if they are unexpected. Anticipate all waves and aim the bow into them.


## What to do if you capsize:

- Take a head count to make sure all crew and passengers are there and provide assistance if needed.
- Put on your PFD (if not already wearing it).
- Stay with the boat - try to get as much of your body out of the water as possible.
- Right the boat if possible.
- Orient the boat bow into the prevailing conditions using a sea anchor or other means of maintaining position.
- If signaling devices are available, use them to attract attention. Save at least one until you actually see a potential rescuer.
- Attempt to maneuver to the nearest shore or shallow water.
- Use the H.E.L.P. and Huddle positions
- Remain calm - do not panic.


## Man-Over-Board (MOB)

Standing or riding on the gunwales or bow of a boat causes most crew overboard situations. If you must move around in a boat which is underway, stay low, hold on to both sides and have at least three points of contact with the boat at all times.

## Man Overboard Procedure

1. Whoever first sees or hears someone go overboard should shout, "man overboard (port or starboard)". This person should become the spotter and continually point to the person in the water until the boat is safely alongside. Try not to lose sight of the crew overboard; it is extremely difficult to locate a person in the water.
2. Slowly turn the boat and make a gentle turn keeping the person in view.
3. Approach the person slowly into the wind or current.
4. When the person is alongside put the engine in neutral - keep engine running in case you need to maneuver quickly to adjust position.
5. Once alongside the person, use the "Talk, Reach, Throw, Row, Go" method described later in this chapter. Extend a boat hook or oar toward the person. If they cannot be reached, toss a line with a Type IV floatation device Your type IV throwable flotation device should always be immediately accessible and within reach of the helm.
6. Adjust the weight to keep the boat trimmed and help the person aboard. Usually over the stern.

## Priorities in rescue situations

- Self most important.
- Partner(s) second most important.
- Victim third important.


## Self-Rescue

Boat operators and their crew should be able to rescue themselves in the event they end up in the water. This includes being able to get back onto the boat, or mitigate the effects of having to stay in the water. It is ESSENTIAL that operators utilize their engine kill switch if applicable. This small device can make the difference between life and death should you fall overboard. Many boaters have fallen over, only to watch their boat motor on out of sight, or worse yet, circle over them ("circle of death").

## Self-Rescue - boat can be reached

- Chin up bounce - Difficult for most people, especially on high- sided boats. Grab stern or gunwale at lowest point and bounce up as if doing a chin up. On second bounce, try to get upper half of body over the gunwale and into boat, roll into boat.
- Stirrup - Try and find loose line hanging off the boat and tie in a loop. Step into loop; use line to climb back into boat.
- Cavitation Plate - If engine is out of gear, use cavitation plate on outboard engine or outdrive as a step. Climb onto transom using engine for support.


## Victim rescue

## Characteristics of a person in distress

- Can wave and yell for help.
- Has not yet reached the panic stage.


## Characteristics of a person drowning

- Cannot speak, consciously wave for help, or consciously grab rescue device.
- Has reached the stage of panic. This is usually accompanied by inability to breathe. Victim is under the surface most of the time.
- May have as little as 20 to 60 seconds before they go under; or may disappear immediately.
- Appear to be doing a breaststroke with arms raised above head, head is tilted way back, and mouth is wide open. May have appearance of playing/splashing.
- Victim will probably attempt to climb onto you if you get too close to them.

Getting victim into the boat - Position victim alongside boat where freeboard is at a minimum. Usually this is the stern or as far astern as possible. The choice of technique is dependent on both the boat and the victim's condition/cooperation.

## Weak or injured victim - Bounce Technique

- Retrieval strap- Commercially available, padded loop with hand holds, or large loop tied into end of line. Put loop around victim under armpits. May need two rescuers.
- Grab victim's PFD, shirt, wrists, or armpits.

Unconscious or suspected spinal injury victim - Par-buckle Technique

- Cargo Net, blanket, tarp- Secure end of net by tying to rail or standing on it. Put rest of net in the water and place under the victim. Rescuers grab the outside of the net and pull up in unison.
- Retrieval strap, nylon webbing, line- Secure end of line to boat. Wrap line under victims shoulders. Secure second line to boat and wrap under victims waist. Pull in unison on both lines to roll victim into boat. May need two rescuers.



## Victim Rescue Sequence (listed in order of increasing risk to rescuer)

- Talk into self rescue
- Reach
- Throw
- Boat (Row)
- In-Water (Go)


## Note: Maintain visual and verbal contact while using any rescue technique



Talk into self-rescue - Since most people end up in the water within 10 feet of safety; many rescues are simply a matter of getting the victims attention and directing them into one of the self-rescue techniques to regain entry into the boat.

Reach rescue - In this rescue some type of device is used to extend the rescuers reach to the victim. The proximity needed is determined by the device used, sea conditions, wind speed/direction, and ability of the rescuer. They are quick to deploy and leave the rescuer on a safe platform. Use boat hook, paddle, fishing pole, etc.

- Brace yourself - if possible get someone to hold you.
- Extend device to victim. Remember that a drowning victim cannot think rationally, tell him/her what you want them to do.
- Be careful that victim does not pull rescuer into the water, rescuer should be prepared to let go of reach device if the situation deteriorates.
- Pull victim to boat.

- Talk into self-rescue or assist into boat.

Throw Rescue- Use when victim is too far away to use a reaching device, or distance may increase quickly. Throwing devices have the same limitations as reaching devices, are quick to deploy and give a greater reach. Use the same techniques as described in the reach rescue. Typical devices include:

- Type IV throwables with $40^{\prime}-70^{\prime}$ polypropylene line attached- Offers flotation to victim, but requires skill and accuracy to land near victim.
- Throw bag or heaving line- Offers no flotation to victim, requires skill and accuracy to land near victim.
- Alternatives- Any type PFD (be sure to
 "handle" the device to make it easier to throw over distance). Anything that floats (cooler, tire, etc.), attach line if possible. Throw upstream or upwind so device will float to victim. Remember, when there is current, surface water generally moves faster than the victim.

Boat rescue (Row)- Use when victim is too far away for a reach or throw. The boat serves as an extension of shore, placing the rescuer in the vicinity of the victim so that a less risky reach or throw can be executed.

- Approach victim from downwind or current for better control.
- When the victim is alongside the boat, the boat should be in neutral and helm turned towards the victim (if using a
 tiller motor, the tiller arm should be pointed away from the side the victim is on).
- Use reach and throw techniques.


In - water Rescue (Go)- Most dangerous form of rescue, should only be attempted by individuals who have been trained, have practiced, and who are in adequate physical condition. Used when condition of victim is such that he/she cannot help themselves, and it's not possible to maneuver the boat close enough for a reach rescue. Coldwater rescue (less than 70 degrees) requires use of coldwater survival suit.

## Accident Reports

You must report any boating-related injuries or property damage accidents to your supervisor as soon as you are able. Your supervisor will file an accident report using the DOT Safety Management Information System (SMIS) at http://www.smis.dio.gov.

Loss of life, three or more people hospitalized, or property loss greater than $\$ 250,000$ will be investigated by an agency-appointed Serious Accident Investigation Team.

The boat operator completes a Boating Accident Report (USCG Form 3865) whenever an accident occurs in US or territorial waters involves a DOI vessel including vessels under contract and vessels permitted to operate on Departmental waters) that results in more than $\$ 2000$ in property damage, an injury causing incapacitation for more than 72 hours, or loss of life.


The boat operator also reports the accident to local authorities in the state where the accident occurred if required to do so by state law. State requirement may be more stringent than Federal (e.g. some states require that all boating accidents be reported immediately).

## Supplemental Information

## Appendix C: Accident Reporting

- SMIS Offline Accident Reporting Worksheet
- USCG Fact Sheet 5: Boating Accident Reports
- USCG Form 3865: Boating Accident Report

Chapter 8 - Fire Suppression


## Purpose:

To minimize injury or prevent the loss of life and property, in the event of an onboard fire, an operator and crew must be proficient in identifying the type of fire and the use of appropriate fire extinguishers.

## Learning Objectives:

By the end of this unit, the participant will be able to:

1. Identify the most common types of fires aboard boats.
2. Prioritize response to fires aboard a vessel underway.
3. Choose the appropriate fire extinguisher based on the class of fire.
4. Discuss various configurations of fixed fire suppression systems
5. Using PASS technique, extinguish a small Class B fire

## Fire Precautions



OXYGEN

An onboard fire is one of the most dangerous and serious events on a boat. Fuel and fuel vapors are the two leading ingredients in all boating fires and explosions. The best policy is to avoid fires through proper safety precautions during fueling, and in the storage of fuel.

The fire triangle consists of fuel, oxygen and heat. All three elements must be present to start a fire and the removal of any single one can extinguish a fire.

The fumes fuels on boats are heavier than air and tend to collect in the cabin, bilge and other lower areas of the vessel. Because these fuels are surrounded by oxygen all that is necessary to start a fire is heat. A simple spark from an ignition component can ignite the fuel in an oxygen rich environment and result in an explosion and/or fire.

There are many other potential fire sources on boats such as electronics and electrical wiring applications, chemicals, flares and mechanical apparatus that produce heat. Maintenance, inspections, and safety protocols for these general areas and machinery spaces are essential precautionary steps to minimize fire hazards.

## Fire Extinguishers

Extinguishers of appropriate type should be placed in a visible, accessible location. Placement near doors or hatches, away from major fuel sources is preferred.

You should familiarize yourself with the manufacturer's instructions on the label of the fire extinguisher(s).

When discharging an extinguisher the basic steps for use can be described using the "PASS" acronym:

To operate an extinguisher:


## Fire Classes

Fires are identified according to one or more fire classes. Each class designates the fuel involved in the fire, and thus the most appropriate extinguishing agent. Utilizing the correct type of fire extinguisher, based on fire class, increases, as well as avoiding unwanted sideeffects.


Class A-Ordinary combustibles or fibrous material, such as wood, paper, cloth, rubber and some plastics.


Class C-Energized electrical equipment, such as appliances, switches, panel boxes and power tools.

Class D-Certain combustible metals, such as magnesium, titanium, potassium and sodium


| Fire Type | Response/Extinguishing Agent |
| :---: | :---: |
| Gasoline, diesel, <br> grease | Class B foam, CO2 or Dry Chemical |
| Engine Fire | Shut off engine, generators, fans. Use Class B, <br> hand-held extinguisher to fight fire. More may be <br> necessary if on a large vessel. |
| Electrical Fire | Turn off electrical source; use Class B-C or C |
| Galley Fire | Shut off fuel source to stove. Use Class A-B-C to <br> fight fire. DO NOT use Class A on grease fires. |
| Below Deck Fire | Most are fueled by wood, paper, or fabric. Use a <br> Class A and remove oxygen by closing off <br> compartment after using extinguisher. |

## Priority of Response

If you are faced with a fire on board your vessel, the priority is to save lives, not property (boats). Fire fighting should be done to contain a small fire, enabling safe exit of you and your crew.

If a fire starts while the boat is underway:

1. Stop or slow the boat and position the vessel and/or people in such a manner that the fire is downwind.
2. Ensure personnel are moved to a safe location with PFDs on.
3. Make a distress call or emergency notification call as soon as possible.
4. Attempt to isolate the fuel source, if burning material is not attached, throw overboard.
5. Ready the appropriate fire extinguisher and attack the fire from a safe distance.
6. Abandon ship if necessary.

Do not underestimate the dangers of a freshly extinguished fire or fuel source. Overhaul the fire source to eliminate any residual heat sources or exposed fuels, and establish a fire re-flash watch.

## Types of Fixed Fire Suppression Systems

Custom engineered systems - originally intended for manned spaces on large vessels, but include scaled-down system configurations suitable for installation in unmanned spaces such as engine compartments on smaller vessels. They include carbon dioxide systems, new clean fire extinguishing agents such as FM200, and halon. NOTE: There are no new halon systems being installed, due to environmental concerns halon is no longer manufactured. Pre-engineered systems - intended to be an "off the shelf" item suitable for installation by either a fire equipment distributor or the vessel's operator. The systems currently approved are simple, consisting of a single agent cylinder with attached valve, and are attached to a bulkhead inside the engine compartment. They are called "pre-engineered" because they are tested by an independent testing lab (UL or FM) to extinguish a fire in a simulated engine compartment of the maximum volume which they are intended to protect.


Alternative - If the machinery space of a small vessel can be protected by the contents of one portable or semi-portable fire extinguisher, such an extinguisher may be used as a fixed gas fire extinguishing system subject to the requirements found in 46 CFR 181.400(b)(5). However, portable and semi-portable extinguishers may not be converted into fixed systems by replacing components such as valves, hoses and nozzles with miscellaneous valves, piping, etc.

## Chapter 9 - Marlinespike

## Purpose:

To secure equipment and perform mission duties, the operator and crew must be able to tie common nautical knots and care for lines.

## Performance Objectives:

## By the end of this chapter the participant should be able to:

1. List common materials used to make rope and advantages and disadvantages of each.
2. Determine the proper line for specific tasks onboard a vessel
3. Describe proper care, storage, and handling of boat lines.

## Practical Performance Objectives:

1. Given a length of rope, the participant will demonstrate the Bowline, Anchor Bend, Clove Hitch, Square Knot (reef knot), Sheet Bend, Figure 8, Lineman's Loop and Cleat Hitch.
2. Given a length of rope, the participant will demonstrate two methods to coil and stow a line aboard a boat.

## Marlinespike

Marlinespike seamanship includes not only knot tying, but also the whole subject of rope and line as used in the seafaring profession. Humans have been tying knots and using ropes since before recorded history.

Rope is "rope" when it is being manufactured and stocked in the store. Sailors refer to "rope" as "line" once it has been acquired for use on a boat. Specifically, a line takes its name from the purpose it will serve (IE. mooring line, bow line, spring line).

## Materials

Lines are made from a variety of materials ranging from wire strands to fibers of many kinds. The choice of which to use is dependent on the use it will be put to. Different fibers have different physical characteristics (strength, weight, elasticity, abrasion resistance, U/V resistance, etc.) and it is important to know what they are to determine which is best for the application you intend to use that line. Obviously wire provides the best strength-to-size ratio, but is difficult to work with. Fiber lines are the most common around boats. Each fiber has different properties that determine their usage.

- Hemp- relatively strong but deteriorates quickly.


- Cotton- weak, deteriorates quickly.
- Nylon- very strong, elastic, good for dock and anchor lines.

- High Intensity Fiber (Dacron, Duron, A.C.E.)- very strong, very static, good for running rigging.
- Kevlar- very strong (high tensile strength, low shear strength), static, expensive, used in competition sailing.

- Polypropylene- strong, cheap, floats, harder to tie, susceptible to sunlight.


## Construction

Lines are constructed in different ways, the most common being the three-strand or "laid" rope. It is made by twisting and re-twisting the fibers together. Ultimately the main strands are twisted in a clockwise or "right-hand" lay as seen with the end held away from you. Another common type of line is braided line that is made as the name suggests by braiding fibers together. It can be found as single or double braided, which refers to the presence or absence of a braided core.

## Line Selection

The choice of a line type will depend on a combination of factors:

- Intended use of a line
- Exposure to corrosives
- Strength- should be able to hold $5 X$ the expected load.
- Weight of line.
- Diameter of line- line smaller than $3 / 8$ inch is hard to hold by hand under load.
- Impact resistance
- Static or Dynamic
- UV exposure
- Floatation
- Abrasion resistance

At least three and preferably four lines should be carried aboard for docking. A bowline to secure the bow; a stern line to secure the stern, and at least one spring line to reduce fore-and-aft movement. The diagram below shows four lines used. Although the stern line will keep the boat from moving forward too much, to be safe a fourth spring line running from the dock cleat forward could be used.


## Line Size

<1/4": good for hanging gear up
5/16"-7/16": general use
1/2": general use on boats under $16^{\prime}$
9/16"-5/8": general use on boats $16-40^{\prime}$ and anchor lines for boats up to 40'

## Recommended lines for vessels <26':

- Dock lines - double braided nylon. Four lines: 2 the length of boat; 2~1.5 times the boat length
- Bow line - double braided nylon (not longer than the distance between the bow eye and propeller/pump).
- Tow line $-1 / 2-3 / 4$-inch double braided nylon ( $75^{\prime}$ or greater)
- Anchor line - 1/2-inch twisted nylon or larger. Length (rode) should be at least 7 to 10 times the anticipated depth of the water you intend to anchor


## Line Care

- never put a strain on a kinked line
- keep line clean
- guard against chafe and abrasion
- never overload lines
- keep chemicals off lines
- finish the ends of lines to prevent fraying
- don't stand on lines
- store properly


## Terminology

- Line - a rope on board a vessel
- Standing part - the portion of a line not used in making a knot.
- Bight - any curved or doubled section of a line
- Under load - under tension.
- Static \& Dynamic - not stretchy \& stretchy
- Tag end (bitter end) - the end of a line you are working with


## Stowage

Lines should be rinsed with fresh water to remove salt, dirt, and other corrosive or abrasive material. Do not wash lines in a washing machine or dry in a dryer.

Lines should be stowed by coiling them and hanging them in a well ventilated place. Leaving lines lying loose on deck is a mark of poor seamanship and can be dangerous.

## Coiling

Quick Turn - Good for hanging an often-used line on a rail (secured with a quick release knot, e.g., clove-hitch finished with a bight).

Coil up all but the last 1-2 feet of line. Lay the working end across the front of the coils just below your coil-holding hand. Pass the end clockwise (when viewed from the top of the coil) around the coil horizontally. After one complete turn, stick the end through the top of the coil, above the horizontal turn. Pull on the end to draw up.
(Note: The quick turn can result in a loop handy for hanging the coiled line if a bight is put into the line before wrapping around and through the coil, instead of just using the single end of the line).


Larks Head - Good for hanging a less-frequently used line on a rail.
Make large coils. Finish with the line ends even, and hanging down at least 3/4 of the length of the coils. Wrap the top of the coils over the top of the rail (you will have to switch hands to do this). Pass the bottom of the coils through the space between the rail and what was the top of coils. Pull the bottom of the coils downward.


Gasket Hitch - Good for storing a line in a box or side tray.
Coil the line leaving 3-4 times the coil length to work with. Starting about a third of the way down the coils, make about four tight horizontal clockwise (when viewed from the top of the coil) wraps up toward your hand. Put a bight in the line and pass the line through the hole between the horizontal wraps and your hand, without pulling the bight all the way through. Roll the bight over the top of the coils, and flush with the horizontal wraps. Pull the tag end to snug the bight around the coils. A more
 secure coil can result using more than 4-6 wraps.

## Knots

The choice of a knot to use for a given task is dependent on factors such as: strength of the knot; ability to remain tied under load, or when unloaded; size of line; speed in tying; ability to be untied after loading; and others.

The following table lists the properties and uses of the required knots:

| Knots and Strength of Line |  |  |
| :--- | :--- | :--- |
| Knots/bends/hitches | \% Retained Strength | Common Uses |
| Square Knot | $43-47 * *$ | join similar size lines |
| Clove Hitch | 60 | tie to piling w/1/2 hitch |
| Figure 8 | $67-75$ | stopper knot won't jam |
| Bowline | $48-58^{*}$ | all around, won't jam |
| Sheet Bend | 76 | join different size lines |
| Anchor Bend <br> (Round TurnW/Half Hitches) | quick fastening; securing to <br> anchor chain ring |  |
| *Smaller sizes of nylon are likely to slip without breaking <br> **Both nylon and combination ropes in smaller sizes are liable to slip |  |  |

There are eight basic knots that every boater should know. All knots used by boaters are designed to be easy to tie, take a tremendous amount of strain and then be easy to untie. The eight knots are as follows, and you should practice until you can tie them without thinking about it.

Bowline - Also called the "king" of knots, the bowline is very versatile. It is used to form a temporary loop in a line that may then be put over a piling or cleat. It can also be used to attach a line to an eye. This knot won't slip or jam.

Start by making an overhand loop that looks like a six (see first figure). With the end of the line, come up through the hole in the six, around the back of the line you're holding and back down through the hole in the six. Grab the part of the line that went up through the hole and the part of the line that came back down through the hole in one hand, and the top of the line you were holding in the other, and pull.


Anchor Bend (Round turn with half hitches) - Used to permanently tie to a piling, mooring or ring. Simply take a full turn around the object being tied to. Then tie one half hitch through the turn and then add a second half hitch around the line itself to "lock it".


Cleat Hitch - In order to secure the boat to a dock or secure a line to the boat you will probably use the cleat hitch. Take the line to the ear of the cleat furthest from where the line comes from (the load). Take $3 / 4$ wrap around the base of the cleat and then start a figure eight across the top of the opposite ear. Finish with a half hitch turned under so that the line is coming away from the cleat in the opposite direction from which it came in.


Clove Hitch - Used to temporarily tie to a piling this knot can come loose. You may add a couple of half hitches as above to make it more permanent. This knot is simply two loops with an end tucked under. It should not be tied on anything that can turn or spin.


Square knot (reef knot) - Simple to make, the square knot is used for lots of light duty including tying things down. Start with an overhand knot like you were beginning to tie your shoe. keeping the ends of the lines in your hand on the same side, cross them again and tie another overhand knot. If you don't keep them on the same side you'll end up with a granny knot that will jam.


Sheet Bend - Quick and easy to tie, the Sheet Bend is one of the most commonly used knots for joining two lines. Start by folding the end of a length of line to form a loop. Pass the working end of the second line up through the loop. Next pass the working end of the second line around and behind the loop. Bring the working end to the front passing it over the loop and under the second line where it comes up through the loop.


Figure 8 - The most common stopper knot used by boaters. It's easy to untie after being put under load.


Lineman's Loop - Used to make a perpendicular attachment loop to a line loaded on both ends. It is one of the stronger and more secure loop knots.


## Chapter 10-Trailering



## Purpose:

To minimize property damage and prevent accidents while trailering, the operator must maintain the vehicle-trailer-boat combination and practice sound operating skills.

## Learning Objectives:

By the end of this unit, the participant will be able to:

1. Identify proper vehicle-boat-trailer combination.
2. Identify trailer equipment and safety features.
3. Maintain trailer equipment
4. Demonstrate safe trailering techniques pulling and backing a trailer around obstacles.
5. Demonstrate safe launch and retrieval of a motorboat

The majority of boats are trailered to and from the water. Your boat trailer is only one part of the entire boating package that includes the boat, trailer, hitch and tow vehicle.
Neglecting the trailer's maintenance can result in damage to your boat, tow vehicle or both. The trailer must have a load capacity adequate to carry the boat, motor, fuel and all equipment.

Gross Vehicle Weight Rating (GVWR) - Maximum allowable weight of tow vehicle or trailer when loaded, including weight of vehicle or trailer itself, passengers and gear. It's highly suggested not to exceed $85 \%$ of the trailers GVWR.

## Gross Axle Weight Rating (GAWR) -

Maximum weight an axle is designed to carry, including weight of vehicle or trailer and gear.

## Capacity Plate

The GVWR, GAWR and trailer identification numbers are located on the trailer's capacityplate.

## Trailer Bed Types

Rollers and/or Bunks (pads) are used to support the boat on the trailer. There should be sufficient support so as not to allow the boat to warp. You should make sure that all support surfaces are in contact with the boat at all times.


Rollers - support the boat on a system of rollers, which allows for easier launch.

Bunks (pads) - provide better support than rollers, but launching and retrieval require that the boat is floated on and off the trailer.


## Trailer Selection

- Load Rating - Boat, fuel, motor, gear etc. Check Manufacturers Specs.
- Load Height - Center of gravity when loaded, visibility/mirrors.
- Length - Support stern area and transom without overhang.
- Support - Good rollers, pads or combination.
- Brakes - Electric or hydraulic on trailers hauling >1500 lbs gross weight.
- Winch - Appropriate nylon strap or steel cable for weight.
- Lights - Waterproof, mounted high if possible.
- Motor Support - Transom saver.
- Safety Chains - Must be strong enough to support GVWR of trailer, and long enough to allow for turning, yet not drag on ground.
- Spare Tire - Purchase spare tire with trailer or obtain one matched to trailer GVWR. Confirm wheel/lug design matches existing setup. Mount on trailer.


## Tow Vehicle Selection

The tow vehicle also must meet certain performance standards such as engine power, engine and transmission cooling, wiring, brakes, battery, suspension, alternator, axle ratio, tires, and wheels in order to tow the boat and trailer. You should consult your dealer for advice. Each tow vehicle also has a maximum weight that it may pull by law. Again, it is suggested that you not pull more than $85 \%$ of the vehicle's limit.

- Load Rating- Manufacturers load rating.
- Add-ons- Stabilizers, transmission cooler, oil cooler, mirrors.
- Hitch- Manufacturers suggested type, properly sized to match vehicle and trailer/load.
- Ensure ball matches hitch and load. Equalizing type recommended $>2000$ lbs gross weight.
- Tires- Manufacturers suggested type.
- Transmission- Manufacturer's recommendation (many suggest automatic transmission).


## Hitch/Coupler/Ball Selection

The trailer is attached to the towing vehicle by a trailer hitch. A socket on the front of the trailer drops over a ball on the back of the hitch and then locks down. These two parts must match in size. The ball size is determined by the class of trailer. The hitch should be permanently attached to the towing vehicle and should handle the load you are attempting to pull. Bumper hitches (attached to bumper only) are illegal in some states and not recommended.


- Hitch Class- There are four classes and dependent upon the GVWR of your trailer. If you're at or near the GVWR for a hitch class, move to the next higher rated hitch. Another rule of thumb is to buy the hitch that's strong enough to match the maximum rating of your tow vehicle.

Class 1 - Trailer GVWR to 2000 lbs. (suggest 1700 lbs.)
Class 2 - Trailer GVWR to 3500 lbs. (suggest 2975 lbs.)
Class 3 - Trailer GVWR to 5000 lbs. (suggest 4250 lbs.)
Class 4 - Trailer GVWR to 12000 Ibs. (suggest 85\%)

- Attachment- Attach hitch to frame of vehicle by bolting or welding. Do Not Use bumper hitches!
- Equalizing Hitches- Recommended for loads over 2,000 pounds and most over 3,500 pounds. See tow vehicle owner's manual.

- Ball and Coupler- Select according to GVWR of trailer or maximum rating of tow vehicle. Solid steel balls recommended.
- Receiver Hitch- These have removable ball mount platforms. They are ideal for height adjustment, and for security of ball when not in use. Select by GVWR or maximum rating or tow vehicle.


## Safety Chains

All trailers should be equipped with safety chains. The safety chains attached from the trailer to tow vehicle should be criss-crossed under the coupler and strong enough to absorb the shock of a trailer hitch failure. Another safety chain should be attached from the trailer to the bow eye of the boat in case of winch strap/cable failure.


## Tongue Weight

In addition to the trailer's capacity weight you must also consider "tongue weight." The weight of the trailer tongue that attaches to the towing vehicle should be between 5 to $15 \%$ of the combined total weight of the boat and trailer. In other words, $60 \%$ of the trailer load should be forward of the trailer wheels.

(1) Too much weight on the rear of the trailer will cause the trailer to fishtail and may reduce traction or lift the rear wheels of the tow vehicle off the ground. You will need to adjust the tongue weight forward by moving the balance point of the trailer.
(2) Too much weight on the hitch will cause the rear wheels of the tow vehicle to drag and may make steering more difficult. You will need to adjust the tongue weight back by moving the balance point of the trailer.


## Electrical Connections

Many trailers are equipped with the standard flat fourprong connector for light hookup. Associated with the connector there is a standard for wiring color and use (green wire - right turn signal; yellow wire- left turn signal; brown wire- tail lights, rear markers rear side lights and white wire- ground). Tow vehicles will come equipped with various electrical hookups thus an adapter may be needed between trailer and tow vehicle.

## Braking System

The most common types of brakes found on trailers are surge brakes. Surge brakes are hydraulically operated and activated by a pressure-sensitive master cylinder in the coupler which is mounted on the trailer tongue. When the tow vehicle slows, the brakes are activated as the trailer moves forward. As the tow vehicle moves forward the brakes come off.


## Preventative Trailer Maintenance

- Inspect winch strap/cable along with tie-downs for tears and fraying.
- Check trailer frame for wear or cracks.
- Check tire tread and inflation.
- Proper greasing of hubs.
- Check wiring for cuts and abrasions.
- Check rollers and bunks for deficiencies.


## Preparing to Tow Safely

- Drain accumulated water from the boat's bilge by removing plug.
- Trailer weight properly distributed, between 5-15\% on tongue.
- All gear secure.
- Lower the tongue socket onto the ball on the trailer hitch and lock together securely.
- Connect trailer lights to towing vehicle and check all lights are working.
- Attach safety chains from trailer to tow vehicle securely in a criss-cross fashion to form an " X ".
- Trailer jack stand up and locked in a safe position.
- Winch ratchet locked.
- Check that all tie-down straps, winch strap/cable and bow safety chain/fastener are secure.
- Check that motor or drive unit is tilted and secured (if necessary). Use transom saver if recommended by manufacturer.
- Make sure wheel bearings run free and are properly lubricated.
- Check tire pressure including spare, lug nuts and test brakes.
- Make sure to stow drain plug in the boat so any remaining water can drain and it is there when you get to the ramp.
- Adjust mirrors and seat.
- Don't forget the boat keys along with field gear.


## NEVER CARRY GASOLINE TANKS IN THE TRUNK OF THE TOW VEHICLE.

## Road Handling

The weight that you are trailering will make your towing vehicle less responsive in many respects. Speeding up, slowing down and all maneuvers will require more time to accomplish. Allow more distance for braking and maintain safe distance from vehicle in front.

Make sure your side view mirrors are large enough to provide an unobstructed rear view on both sides of the vehicle.

Remember that the turning radius is much greater. Curbs and barriers must be given a wide berth when turning corners. Backing a trailer can be somewhat tricky but with practice you should be able to accomplish the task in a minimum amount of time. When backing the trailer, it will turn in the opposite direction of the tow vehicle; take it slowly and try to avoid over-steering. Prior to operating on the open road; practice turning, backing up, etc. on a level, empty parking lot.

## Trailer Backing Tips

- Put steering hand on the bottom of the wheel.
- Use side mirrors (don't look over shoulder) while backing.
- Don't put the tailgate down on pickups.
- Honk horn before backing if not $100 \%$ sure there's anyone behind you (or between your truck and trailer/boat).
- Don't use your seatbelt when backing a boat down a ramp.
- Open windows and turn off the radio.
- Spotters - use one if you need it. If you need it, tell the spotter what you need (e.g., signals and position).
- When setting up for backing up, if possible, make the inside of the arc on the driver side.
- Stay close to a guidance feature (e.g., edge of ramp, seam in concrete). It will help keep you in line.
- Make your own guidance feature (e.g., spray paint, place rocks).


## Launching

1. Initial launch preparations done away from the ramp so as not to impede launching for others.
2. Raise the outdrive or motor, remove the support bracket and install the drain plug.
3. Disconnect the trailer wiring. Remove tie down straps.
4. Load the boat with equipment.
5. Connect the fuel tank (if necessary), check fluid levels.
6. Recheck that drain plug is installed.
7. Drive to the ramp and back the boat and trailer down the ramp, preferably to where the trailer tires, but not the bearings are in the water.
8. Set the emergency brake, shift into Park, and block the wheels.
9. Someone should get aboard the boat, turn on the blower, lower the motor, look for water entering the boat, sniff the bilge and start the motor.
10. Make sure you have attached a bowline to the boat, then release the winch and disconnect the winch line.
11. You should be able to launch the boat with a slight shove or by backing the boat off the trailer under power.
12. Return the towing vehicle to the parking lot as soon as the boat is launched so the next person in line may proceed.
13. Move the boat to an area away from the ramp to load additional equipment and passengers.

## Retrieval

The steps for retrieving the boat are essentially the reverse of launching and you should keep in mind being courteous of others launching and retrieving.

1. Unload the boat away from the ramp if possible.
2. Back the trailer into the water, again preferably keeping the bearings of the trailer above the water.
3. Maneuver the boat carefully onto the submerged trailer, attach a bowline and shut off the engine prior to raising it.
4. Attach winch strap/cable and winch the boat onto the trailer. Make sure winch is locked.
5. Attach the trailer safety chain to the bow eye of boat.
6. Drive the trailer and boat out of the ramp for cleanup, reloading, securing equipment and safety check.
7. Attach all tie downs and reattach wiring for lights.
8. Remove the drain plug to allow water to drain from the bilge.

## Chapter 11 - Boat Handling



## Purpose

Getting underway for the first time can be a stressful experience. However, with adequate preplanning, passenger orientation and preparation, stress can be kept at a minimum and a safe voyage can be expected.

## Learning Objectives:

By the end of this unit the participant should be able to:

1. Demonstrate boarding and loading of boats
2. Demonstrate trimming of boats to ensure handling.
3. Describe reaction of the boat to changes of helm and throttle controls.
4. Describe how environmental factors affect boat handling

Boarding- Stability is a safety issue; wearing a PFD is critical.

- Maintain constant communication with the crew
- Secure boat.
- Keep body low.
- Keep weight centered.
- Load items into boat one at a time, handing items to person already in boat (avoid throwing).
- Secure load.


Boat trim- This is the way a boat floats, and is vital in a small boat. It is influenced primarily by weight distribution, and secondarily by trim controls on boats that have them.


- Distribute the weight in the boat (keep the bow light).
- Avoid sudden sharp turns.
- Never exceed boat's capacity.



## Ensure that you understand where the trim adjustment is located and how to use it prior to departing



## Getting Underway

Once the boat has been checked out, passengers and equipment are aboard, and the engine has been started and has been allowed to run until it has come to operating temperature, you are ready to cast off. But before casting off let's take a look at how to tie and untie the boat properly.

## Undocking Plan

Prior to getting underway, you should implement an undocking plan with the help of your passengers. You should consider the traffic in the area, the direction of wind and current and the depth of the water.

Do not assume that everyone onboard has the same boating experience that you have or that they can read your mind. Be specific and give direction if you ask for their help. Telling a passenger to attach a spring line means nothing if that person doesn't know the meaning of the term, which line to use and where (and how) to tie it.

Make sure that your engines have run for a few minutes and that they are warmed up before casting off lines. (Long idle periods are not recommended.) Also, check the oil pressure and other items on your pre-departure checklist prior to leaving the dock.

When the wind or current is pushing your boat away from the dock the procedure is simple.

1. Cast off lines and pull in fenders as the wind blows you away.
2. When clear and safely away from the dock and other boats, shift to forward and depart at idle speed.
3. Be careful to make sure you have been pushed safely away and that the stern will not hit the dock as you motor forward and turn.

## Remember: A boat does not steer like a car;

 it pivots on its axis at a point approximately onethird to one-fourth back from the bow when moving forward.

If the wind or current is pushing your boat toward the dock you will have to do some extra planning.

1. Cast off all lines except an after bow spring line. This line will keep you from moving forward and allow the stern to pivot away from the dock. (see illustration)
2. You may want to use a fender forward to cushion the bow of the boat against the dock.
3. Turn the motor or rudder to the direction necessary to push the stern away from the dock.
4. Shift into forward at idle speed. Slowly, very slowly.
5. The stern will swing away from the dock. When it is clear of all obstacles and traffic, cast off the spring line and back away from the dock.
6. When you are safely away, shift to forward and idle away from the dock.

Once you are clear of the dock, stow lines and fenders so they will not be in the way or pose a tripping hazard. Be sure to control speed when leaving the dock and check for other boats, swimmers or other obstacles.

## Docking Plan

Before approaching the dock, one end of the docking lines should be secured onboard; fenders readied and speed reduced.

If the wind is onshore (blowing toward the dock), the boat is brought to a position parallel to the dock and about two feet off. The wind will blow the boat in. It can then be secured by bow, stern and spring lines.

If the wind is offshore (blowing away from the dock), you should approach the dock at a 20 to 30 degree angle. A bowline is passed ashore and secured. In boats with an outboard, or inboard/outboard engine, the engine is turned towards the dock and put in reverse. This will bring the stern into the dock. The boat can then be secured with the stern line.

The procedure is different for boats with inboard engines. The rudder will be used to bring the stern in. To push the stern in using the rudder, attach an after bow spring to keep the boat from moving forward. With the engine idling forward, turn the wheel away from the dock as illustrated below. Since the boat cannot move forward and the rudder is pushing the stern in, the boat will pin itself against the dock while you secure the other lines. All maneuvers are more easily accomplished if the boat has twin engines, rather than a single engine. (This will also work for outboards and I/Os.)

Fuel Management
Practice the "one third rule"

- Use one third of fuel going out
- Use one third of fuel to get back
- Keep one third of fuel in reserve


## Maneuvering Underway

Once underway your duties as a skipper do not stop. You are still responsible for the safety of all on board, your boat and damage to other boats and personal property caused by collision or damage from your wake. As skipper you should:

- Be familiar with the safe handling characteristics of your boat. Know its cruising speed, idle speed, how it turns left and right and its stopping distance.
- Always choose a safe course. Do not take any risks that might endanger yourself or your passengers or crew.
- Know where you are at all times. Check around you and use landmarks, aides to navigation, charts or any other means possible to pinpoint as accurately as possible your location. If you have an emergency and have to call for help, the first question you will be asked is "where are you?"
- Keep an eye on the wind, current and weather. Will any changes affect you and the course to your destination?
- Follow the rules of the road and obey them. In specially marked or crowded areas control your speed.
- You should always render assistance to other boaters in danger or distress. This could be anything from a stalled engine to a life-threatening event.


## Specific Local Hazards

You should be aware of, and plan for, any specific local hazards in the area in which you will be boating. You should have charts onboard for all areas you boat in. If you are boating in an area for the first time, seek assistance from other boaters or marinas with local knowledge who can inform you of additional safety precautions which must be considered.

You should be aware of any and all of the following:

- Hazardous Inlets
- Shoaling areas
- Whitewater areas
- Dams
- Locks
- Abnormal tides or currents

Make sure you check with state and/or local officials for requirements and specific conditions that may apply to a body of water on which you intend to boat. For an example, some lakes prohibit any motorized vessels.

## Boat handling

All boats handle differently and inexperienced operators require hands- on practice with an instructor/experienced boater. This can apply to experienced operators with a new boat as well.

- A motorboat is most easily maneuvered going against the current or wind;
- When moving with the wind or current, you must go faster than the current to maintain control of the boat.
- If you need to quickly reduce speed, put motor in reverse and apply power.
- Keep in mind the old saying "a kick ahead is better than a kick astern"...you have more control over forward motion than stern motion due to the design of rudders and/or propulsion systems.


## Factors affecting handling

Every boat handles differently and the conditions of operation affect how it responds. It is essential to review the basic characteristics with each new boat, and under the various environmental conditions you can expect to operate in.

- Boat Characteristics
- Hull Type- planing vs. displacement.
- Propeller type/number- prop walk (stern walks to right with right hand screw in forward gear, to the left in reverse), which is more pronounced at high speed with blades near surface or slow speed in reverse.
- Rudder response- loss of control at slower, through-the-water, speed.
- Propeller thrust- can be used to obtain more control if used in short bursts when turning.
- Environmental Conditions
- Wind- Has greater effect on boats with larger surface area above waterline.
- Current- Has greater effect on boats with larger underwater profile.
- Tide- high, low, slack, ebbing or incoming.
- Wave action- use trim, heading and speed adjustment to deal with wave action (more advanced techniques such as sea anchors can be used in very rough conditions).
- Land Influences
- Obstructions- shoals


## Leeway

Wind or current pushing your boat off course causes leeway. Boats with a large amount of surface area above the waterline (freeboard) will be affected by the wind to a greater degree than low profile boats. Additionally, boats with a large keel or underwater profile will be affected by current to a greater degree than planing boats with less structure under the water. You should compensate for leeway by steering into the wind or current in order to proceed on a straight course to your destination.
You can visualize leeway by looking back at your wake while on a steady compass heading. If your wake is not following directly behind you, but being set to one side or the other, you are experiencing leeway and should correct.


## Chapter 12 - Anchoring and Beaching



## Purpose:

To minimize the risk of damage to the boat and motor, or injury to personnel, operators must be able to use sound anchoring or beaching procedures.

## Learning Objectives:

By the end of this chapter the participant should be able to:

1. Choose the anchor for the bottom conditions and the type and size of boat.
2. Describe the lines and gear that make up the rode and ground tackle.
3. Calculate scope, given water depth, under both calm and heavy conditions.
4. Describe anchoring procedures.
5. Describe beaching procedures.
6. Describe methods for making fast/holding position while beached.

## Anchoring

Depending upon the mission requirements, environmental conditions and special circumstances it will eventually become necessary to anchor or beach a vessel. The art of "staying put" requires an understanding of ground tackle, and how to properly use it, as well as the bottom conditions where you are operating.

An anchor will need to be readily accessible and properly secured to the vessel. Anchoring many be needed if bad weather is blowing you ashore or if your engine has quit and the wind and current are pushing you into shore or other boats. Anchoring from the stern can be hazardous because of the possibility of swamping (transom is lower than the bow) and anchor line fouling in the propeller.

The first step in anchoring is to select the proper anchor. In spite of claims to the contrary there is no single anchor design that is best in all conditions. On most pleasure boats the three anchors you will find most are the fluke or danforth type, the plow and the mushroom anchor.

## Anchoring considerations

- Type and weight of boat determines: anchor size; anchor chain/anchor line diameter, mooring bit or cleat size/strength.
- Character of bottom determines anchor type.


## Types of anchors

- Kedge - for rocks and heavy grasses.
- Burying - buries into bottom for clay, sand and mud (Plow, Danforth, Bruce).
- Mushroom - sinks into bottom; for permanent moorings, for mud bottoms.



#### Abstract

NOTE: Boats should carry at least two anchors with appropriate gear or tackle, a smaller, lighter anchor for calm weather, and a larger one for bad weather conditions or when anchoring overnight. Anchors can become stuck, making a backup necessary since the only solution may be cutting the anchor line and abandoning the anchor.


Ground Tackle - Anchors must have something to attach them to the boat. This is called the anchor rode and may consist of line, chain or a combination of both. The whole system of gear including anchor, rode, shackles etc. is called ground tackle.

Anchor Line (rode)- Nylon works best due to its ability to stretch, thereby absorbing surges in heavy seas. A typical rode consists of nylon line with a length of chain between the line and anchor. The chain will aid in lowering the angle of pull on the anchor and prevents chafing of the line when the anchor gets buried. Proper chain length depends on a
variety of factors (e.g. boat length, weight, bottom conditions and more). As a minimum, $1 / 2^{\prime}$ per foot of boat length is recommended. Chains must be connected to anchors with properly sized swivels.

- Three-strand nylon
- Double braided nylon
- Diameter of anchor line - too small or too large is bad.


Anchor Scope- This refers to the length of anchor line needed when anchoring. The amount of rode that you have out (scope) when at anchor depends generally on water depth and weather conditions.

- Average depth of water determines anchor scope.
- Ideal scope is 7:1 (ratio of the amount of rode to depth of water).
- Strength of the wind and/or current affects scope, may increase to 10:1 ratio in heavy weather.



## Selecting an Anchorage

- Select site protected from wind, seas, strong currents and other boat traffic.
- Check chart for water depth (be mindful of tides) and bottom type (avoid rocky, and steeply sloping bottoms).
- Verify water depth at anchorage and within radius of swing (tidal flow may affect swing); ensure clearance above shallowest point.
- Ensure clearance from other boats or obstructions in radius of swing.



## Anchoring

- Prepare and inspect gear; lay out or fake line needed for scope.
- Head your boat into the wind or current.
- Lower anchor with line under bow rail; make sure you are not standing on any part of the line or loop as it goes over the side; be sure the end of the anchor line is secured to the boat.
- Reverse the engine to stop headway. Leave in reverse at idle speed.
- When the boat starts to make a slight sternway through the water, lower the anchor from the bow. Pay it out as needed, preferably with a turn of line around the bit or cleat
- When the full rode is out, snub the line quickly to set the anchor.
- Back up slowly to help anchor dig in.
- After anchoring, check position by sighting on some shore landmarks to make certain that the anchor is not dragging; reset anchor if necessary.


## Remember: Avoid anchoring from the stern, especially in small boats.

## Getting Underway

- Run up to the anchor slowly under power, hauling in line as you go. Let the boat do the work.
- When anchor line is straight up and down, attempt to break anchor free. If it doesn't come free, tie off to bitt/cleat and allow wave action to break it free. If this doesn't work, move ahead under power a few feet. If this doesn't work, run slowly in a wide circle around the taut line.
- Once freed, haul the anchor line in, shaking it up and down to free it of weeds or grass.
- Clean the anchor and chain of sediment by swinging it back and forth near the surface.
- Carefully haul anchor and chain on board avoiding it striking the hull, and passing it under the railing if there is one.
- Stow anchor and rode immediately, ready for next use.


## Beaching

Beaching a boat is a common practice, but one that requires care to avoid damage to the hull, rudder/s, propeller/s and any other gear attached or projecting below the bottom. The operator must know where all such gear is located on the hull and the amount it projects from the hull.

## Common considerations

- Depth of water
- Type of bottom/beach
- Slope of bottom/beach
- Draft of boat
- Draft of boat at points that will make contact with shore/bottom.
- Wave action
- Current
- Tide

NOTE: Do not allow anything but the hull to be load bearing on the shore/bottom.


## Beach Selection

- Sandy, clay, mud or gravel bottoms are best.
- Medium to steeply sloped bottoms.
- No obstructions at or below surface, or immediately downriver.
- Area protected from wave/wake action.


## Approach

- Scout area slowly. If in a twin engine, outboard/IO boat; turn off and raise one engine, raise other as high as possible yet still operate efficiently at slow speed. In a single engine, outboard/IO boat, raise engine as high as possible yet still operate efficiently at slow speed.
- Verify condition of bottom and determine drift if any.
- Make approach so as to touch bottom with bow first. In moving water, use heading and engine speed necessary to hold position relative to landing point.
- Maintain slowest speed possible to beach
- Have crewperson go ashore and make boat fast.
- Switch engine off when boat is secured.

NOTE: If any personnel or gear is removed from boat, it will be necessary to reposition boat further up onto the beach due to change in draft.

## Making Fast/Holding position

- Tie bowline or anchor line to solid object (tree, large rock etc.).
- Set anchor on beach (bury it).
- If you don't have an anchor, make a sand anchor by tying bow line or anchor line to small log, or similar object and burying it at 90 -degree angle to pull of line.
- Hold position with engine thrust (short term, requires operator to remain on board).
- Hold position by posting crewperson on beach, holding bowline. Operator should remain on board in event crew cannot hold boat.
- Small boats with no hull projections may be carried up onto beach, well away from waterline.


## Getting Underway

- While holding the bow line, push boat to a nearly free-floating position before loading crew and gear
- Lower the engine to minimum working depth, start it, and allow it to warm up
- Load gear and crew
- Position should be held with engine in forward at minimum speed
- Bring bow line and remaining crew on board
- Back down slowly to break bow free from beach


## Chapter 13 - Rendering Assistance and Towing



## Purpose:

To prevent property damage and injury to personnel while rendering assistance, the operator must follow policy directives and standard towing principles and procedures.

## Performance Objectives:

By the end of this chapter the participant should be able to:

1. Determine level of assistance to be rendered.
2. Describe the equipment needed to safely tow a boat.
3. Describe the types of towing approaches relative to conditions.
4. Describe the types of tows and advantages and disadvantages of each.
5. Describe key safety procedures for towing.

Introduction: Safety is always the most important concern when towing. Every towing activity is potentially dangerous. The safety of the crew and the crew of the towed vessel is more important than property, and the primary responsibility in any towing situation is to maintain safety of life. Towing is a complex evolution. A safe and successful outcome hinges on crew professionalism, skill competencies and vessel capabilities, communication and teamwork.

## Risk Assessment

Every boat crewmember is responsible for identifying and managing risks. Towing mishaps can be prevented by honestly evaluating risks involved in every step of any towing evolution. Communicating with the towed vessels' crew is a priority; they may have important information that is essential and necessary to complete a successful towing mission.

> WARNING: Do not let a perceived need to engage in a towing mission override a complete, honest risk assessment process that emphasizes personnel safety. (Use the GAR Model)

## Situational Awareness

The dynamics of a towing situation continuously change from the time pre-towing preparations begin until mooring at the conclusion of the mission. All crewmembers must stay fully aware of the constantly changing situation at any given time during a towing evolution. It is important that each crewmember knows what goes on in the surrounding environment and how things change.

Crew awareness should be reinforced through communication: commenting on what is believed to be happening, and involving the towed vessel's crew. The "outside" view could provide information about things not visible from the towing vessel.
When clues indicate that situational awareness is being lost, a decision must be made whether or not to continue with the towing evolution. A decision takes the form of action/reaction and communication. Everyone in the crew has a responsibility in the decision-making process.

## Risk Management Planning

Realistic towing training based on standardized techniques, critical analysis, and mission briefing and debriefing will contribute to over-all risk management and the development of a towing risk management plan specific to the towing vessel. All crewmembers must contribute to the risk management planning for maximum safety and efficiency.

## Responsibility

Maritime practice and tradition has maintained that all vessels will render assistance to any vessel or persons in distress so long that it is safe for the assisting vessel and personnel. In today's litigious world, law has bolstered this tradition under the Good Samaritan Act. The following laws apply to most situations where assistance can safely be rendered:

## Duties related to marine casualty assistance and information (46 U.S.C. 2303)-

- "(a) The master or individual in charge of a vessel involved in a marine casualty shall- (1) render necessary assistance to each individual affected to save that affected individual from danger caused by the marine casualty, so far as the master or individual in charge can do so without serious danger to the master's or individual's vessel or to individuals on board...".
- "b) An individual violating this section or a regulation prescribed under this section shall be fined not more than $\$ 1,000$ or imprisoned for not more than two years. The vessel is also liable to the United States Government for the fine."
- "(c) An individual complying with subsection (a) of this section or gratuitously and in good faith rendering assistance at the scene of a marine casualty without objection by an individual assisted, is not liable for damages as a result of rendering assistance or for an act or omission in providing or arranging salvage, towage, medical
treatment, or other assistance when the individual acts as an ordinary, reasonable, and prudent individual would have acted under the circumstances..."


## Duty to provide assistance at sea (46 U.S.C. 2304)-

- "(a) A master or individual in charge of a vessel shall render assistance to any individual found at sea in danger of being lost, so far as the master or individual in charge can do so without serious danger to the master's or individual's vessel or individual's on board.
- "(b) A master or individual violating this section shall be fined not more than $\$ 1,000$ imprisoned for not more than two years, or both. The vessel is also liable to the United States Government for the fine."


## Policy

Individual policy requirements my further spell out parameters where and when such actions can take place or if types of assistance may be limited to specific actions or circumstances. It is important that all operators and crew understand and comply with specific agency policy for towing.

## Protections

As an agency representative in a government boat the "Good Samaritan" rule ( 46 U.S.C. 2303 (C)) may not apply to your actions (i.e. those with a "duty to act"), however Courts may recognize the following of established policy/procedures as a sign of competency and good faith effort.

## Law \& Private Enterprise

Agency representatives operating a "Public Vessel" shall also be aware that they must allow commercial tow and salvage operations an opportunity to provide assistance and shall not interfere with a commercial enterprise operating within the scope of its' profession. If assistance from a commercial entity is so declined by the vessel in distress, the "Public Vessel" may offer forms of assistance with in the policy parameters prescribed


## Obligation

If the agency vessel cannot tow, operators are required to render a form of assistance in the situations mentioned above so long as it is safe. When undertaking a tow, it is only expected that the tow will be to the nearest safe anchorage, harbor, marina, etc..

## Rescue Priorities: (Self/Crew/Victim)

1. Protect life first
2. Protect property second
3. PFD's for ALL-Hands

## Potential Tow situations:

- If a potential threat to life and property exists with no other options for assistance.
- If the equipment, crew skill level, and environmental conditions warrant that a safe tow can be made.


## Do Not Tow Situations:

- If the disabled vessel is sinking, on fire, damaged and/or presents a danger to your vessel or other vessels.
- Rescue personnel, disregard the vessel
- If there is any doubt about safety; equipment, weather, or skill level of the crew.
- Advise Rescue personnel
- Request assistance from a capable resource
- If the tow is only for personal convenience and there is no danger to the disabled vessel.
- If a competent and willing towing service (commercial or volunteer) is available in the area.
- If the occupants of the disabled vessel appear under the influence of drugs or alcohol.

Note: Other forms of assistance may be the preferred option - cell phone, radio, fuel, food, stand-by on scene until tow service arrives.

## Other Options

- Rescue passengers if situation is life threatening.
- Try and obtain competent assistance capable of handling the situation.

Protect life first, property second

## Towing Equipment

When towing a boat or other maritime craft, always use the proper equipment for the task. Using the proper equipment minimizes accidents and possible injuries. This section discusses the design, use, and limits of towing equipment.

## Towing Equipment includes

- Heaving Lines
- Towlines
- Ground Tackle \& General Hardware
- Pendants \& Bridles
- Chaffing Gear
- Deck fittings
- Drogues
- Fenders
- Alongside lines

Towlines are usually 2 -in-1 (double-braided) nylon, not less than $1 / 2^{\prime \prime}$ diameter and preferably $3 / 4^{\prime \prime}$ or greater. Length should not be less than $75^{\prime}$ for calm inland water tows, and can be up to 900 feet depending on the vessels and anticipated conditions. Double-braided nylon is not required for towing and the specific line should be chosen based upon the specific use and the variety of types and sizes of vessels to be towed.

The towing vessel's construction, power, size, and fittings determine towline size and diameter. The proper towline will allow a vessel to tow up to its design limits. The towline will part before damage occurs to a vessel's fittings, structure or hull.

Towlines will usually have an eye spliced into the tow end. Towline length and size will vary on other vessels due to design limits and available space.

Offshore or in heavy weather, a towing vessel may need 500 feet or more of towline to keep a towed vessel in step and to minimize the effect of shock-loading.

NOTE: Nylon instead of other synthetic fiber cordage is preferable and should be used for a good combination of strength and stretch (elongation and elasticity).

CAUTION! Do not tow beyond the vessel's design limits by simply increasing towline size. If the towline's breaking strength exceeds the limits designed into the vessel's fittings and structure, damage and structural failure may result.

## General Hardware \& Ground Tackle

General hardware for use in towing includes shackles, snap hooks, carbiners, swivels, and other items, that should have the following characteristics:

- These items must be made of strong, lowmaintenance materials.
- They must be easy to connect and disconnect or open and close by all crewmembers.
- All hardware should resist distortion.

- Shackles need a large enough throat to easily cross an eye or thimble.
- Captive-pin (safety) shackles should be used wherever possible. The pin should be attached to the shackle with a lanyard to prevent pin loss.

NOTE: When using general hardware, crewmembers should be sure to:

- Keep all hardware clean and lubricated.
- Inspect hardware after each use.
- Be particularly cautious of hardware that has been shock-loaded.
- Immediately replace any hardware that is distorted, spreading, excessively worn, or stripped.


## Towing Pendants and Bridles

It is not always possible, appropriate, or safe to attach a towline from a single point on the stern of a towing vessel, or to a single point on the bow of a distressed vessel. A bridle can also be used by towing vessels without centerline towing capability or with transom obstructions (outboard motors or rigging). The bridle is attached to fittings in a manner to clear the obstructions.

In these cases, a pendant or bridle should be rigged. The pendant or bridle forms part of the tow rig, leading from the eye or thimble of a towline to the appropriate location(s) or deck fitting(s) on the towed vessel.


Towing pendants and bridles are made of double-braided nylon, Kevlar or wire rope. (Wire rope should be used for large vessels or steel hulls.) The two most common rigs are a pendant and a bridle.

CAUTION: The pendants and bridles should have a breaking strength equal to or greater than the towline, to reduce the possibility of snap-back.

NOTE: If the towed vessel's fittings (chocks or cleats) limit bridle or pendant size, "doubling-up" (two bridles or pendants) should be considered. When expected towing force threatens safe working load of the individual bridle legs, if doubling-up, all lengths must be exactly the same so each part shares an equal load.

Pendants are used to reduce wear and chafing at the towline end (particularly the eye and its splice). A pendant must be long enough so the towline connection is clear of obstructions on the towed vessel.


Bridles are used when both legs can be rigged to exert an equal pull on the hull of a distressed vessel, or to exert an equal amount of drag from the towing vessels athwart ship fittings, they are preferred for heavy weather towing.


NOTE: Bridle leg lengths must be equal to share the strain of the tow. A " Y " bridle provides the best results when towed vessel deck fittings (chocks and cleats or bitts) are not right at the towed vessel's bow, or where obstructions (bulwark or rigging) on the bow prevent a pendant or towline from making a direct lead back to the towing vessel.

NOTE: Recommend carrying a pre-rigged tow bag containing needed equipment.

## Towing Safety

- Start tows gently.
- Steady pull at reasonable speed (below planing speed) when underway.
- Stay "in step", with both boats on crest of waves at same time.
- Allow a "catenary" or dip in the towline, this will act as a spring, preventing sudden jerks on the line and attachment points.
- Do not stand in line with towline. The line and/or attachment hardware may break and snap back at you.
- Do not fend off with hands/feet while rigging tow- risk of injury exists.
- Consider length of tow when making turns.
- Don't let the disabled boat "rear-end" you.
- Shorten line for more maneuverability if needed, particularly in harbor area. Consider use of "alongside" tow.
- Be ready to cast off or cut towline (emergency breakaway) if disabled vessel starts to sink or endangers you.
- Mark towline along its length with Velcro flags or plastic surveyor ribbon for visibility.
- Move passengers of towed boat to yours only if it can be done safely, and not overload your boat.


## Tow Operational Plan

- Survey scene and evaluate conditions.
- Anchors out, or other hazards in area?
- Has the operator asked for assistance?
- Boat to be towed appears in good condition and is structurally sound.
- Talk to Operator.
- Evaluate Skipper.
- Are they sober?
- Do they appear to be in control?
- Where do they wish to be towed?
- Prepare tow system and assign tasks to crew on towing vessel.
- Give special Instructions to crew of towed boat.
- All people wearing PFD.
- All passengers seated in proper area and boat trimmed.
- Have them de-water their boat as much as possible before initiating tow.
- Instruct operator to steer with you; or rig outboard motor, or rudder amidships.
- Have rigged anchor ready to use should towline break.
- Communication between boats.
- Hand signals.
- Radio (VHF or CB).


## Towing Points (towed vessel)

- Bow eye best choice if it is in good shape.
- Can use Sampson post.
- On sailboats, can use foremost mast unless it is a "stepped" (removable) mast. Lead towline through chocks or some form of fairlead, then back to the mast. Secure to stanchions or winches to tie off.
- As last resort, use bow cleats, but be careful - most recreational boats are not equipped with adequately reinforced cleats. Requires special rigging.


## Towing Points (towing vessel)

- Transom eyebolts (also called "lifting eyes") - must be well built and reinforced if used (verify to be sure).
- Stern cleats - must be heavy duty, mounted through the deck with reinforced backing. (If in doubt, check with manufacturer.) Standard equipment on some commercial grade vessels.
- Towing bit - best, but not available on most boats.



## Securing line to towing points

- When securing to a bow eye or transom eye, use a loop in combination with a carabineer or snap-hook, loops can be tied using a bowline or figure eight on a bight.
- When securing to reinforced cleats, use a loop or standard cleat wrap.


## Types of Tows

- Single Point Tow

Towing Vessel

## Towed Vessel



- Works best on boats equipped with towing bit (other attachments result in unbalanced pull and/or interference with motor on outboards).
- Need very strong attachment point or towing bit.
- Easy to rig.
- Good for long, off shore towing.
- Good shock absorbency.
- Length of rope can be changed from towboat.
- Off Stern with "V" Bridle (Option 1)

- Line with loop
$\square$ - Carabiner or Snaphook
- Off Stern with "V" Bridle (Option 2)

- Used on Inboard, Outboard, or I/O.
- Good control in confined waters.
- Length can be easily changed from towboat.
- Distribution of load is good.
- Not suited for tows requiring long towline.
- Best control when bridle is lead forward of propeller/rudder.
- Off Stern with "Y" bridle (Option 1)


O- Line with loop- Carabiner or Snaphook

- Off Stern with "Y" bridle (Option 2)

$\begin{array}{ll}\text { - } & \text { Line with loop } \\ \square-\quad \text { Carabiner or Snaphook }\end{array}$
- Used on Inboard, Outboard, or I/O.
- Good for long off shore towing.
- Length can be changed, but with difficulty.
- Good shock absorbency.
- Bridle must be very strong (best if pre-made).
- Need very strong attachment points.
- Best control when bridle is lead forward of propeller/rudder.
- Alongside Tow (pusher)
- Excellent control in confined waters.
- Should be set up with towed boat on port side of towing vessel so as to not obscure visibility in your boats danger zone.
- Works well even with only one person for both boats.
- Works well when other boat cannot be steered.
- Must have fenders to avoid damage.
- Does not work well in other than smooth waters.
- Visibility is impaired.



## Approaches- Selection based on conditions.

- Parallel approach (limits maneuverability).

- 45-degree approach (quickest and best in most cases).

- Crossing the T (works well in moderate to heavy seas).


- Back down approach (easy to foul prop).
- Drift approach, use kedge anchor and drift down to boat (usually done if towed boat is aground)


## Hooking up

- If bow eye is easily accessible, pass or throw the towline to the disabled operator and have them hook in the carabineer.
- If bow eye is hard to reach, instruct your crewmember to hook up being careful to avoid being "pinched" under the disabled vessel's bow.
" Can use a "kicker hook" to make the job safer and easier.
- If bow eye is not available, may need to put crewmember on board to set up a special rigging using bow cleats. Be careful of weak cleats!


## Disconnecting the Towline

The towline should already be shortened up to some extent already. The towed vessel should be turned into the prevailing conditions for better control, making towline recovery easier and safer. It also allows the towing vessel to maintain control of a tow a little longer.

## Procedures:

1. The towing vessel should instruct the towed vessel to pre-establish any post-tow actions and have their deck rigged accordingly, ie. Mooring lines, fenders, anchor, or be ready to switch to another tow vessel.
2. With the tow barely moving, allow the towline to slacken, the operator signals for the towed vessel crew to disconnect the rig and let it go into the water.
3. The towing vessel crew then hauls the tow rig aboard.
4. Once the tow rig is clear the towed vessel can begin the next evolution.

## Emergency Disconnect or Sinking Tows

If it becomes evident that a tow is about to sink, the situation should be very quickly assessed. Quick decisive action to minimize loss of life is the first priority. Once abandon ship procedures are initiated, radio communications will likely be lost. The primary action is to break the tow and rescue the people, either from the deck of the towed vessel or from the water.

A sinking tow can pull the stern of the towing vessel under unless all crewmembers pay close attention to the immediate situation. There might not be enough time to disconnect the towline from the towed vessel once it begins to sink. If a tow begins to sink, all towing vessel headway is stopped. The force exerted through the towline increases the danger of the towed vessel yawing and capsizing. Every attempt should be made to have the towed vessel's crew disconnect the towline if possible and await rescue.

## Emergency Disconnect Procedures:

1. Reduce towing vessel headway to "all stop."
2. The operator instructs the crewmembers to break the bit and allow the line to slip.
3. Instruct the towed vessel crew to disconnect the tow rig and release it over the side.
4. If steps $2 \& 3$ above are not possible the towed vessel crew must cut the towline, cut the towline as close to the bitt as possible to avoid snapback.
5. Once free of the tow, make preparations to rescue people from the towed vessel.
6. Note the vessel's position by GPS, radar fix or geographical range and bearing.


CAUTION! Recovering people from a sinking tow presents dangerous challenges, use extreme caution to prevent fouling the towing vessels rudders and propellers in the rigging and debris from the towed vessel; this could place both crews in extreme danger!

## Chapter 14 - Weather



## Purpose:

To ensure mission success an operator must be able to forecast weather patterns, changes in environmental conditions and use environmental indicators to identify the onset of heavy weather.

## Performance Objectives:

By the end of this chapter the participant should be able to:

1. Identify three tools to aid in predicting weather and environmental conditions.
2. List the factors that can cause changes in water conditions.
3. Predict the high and low tide in your area as applicable.
4. Describe the use of clouds to predict changing weather.

It is the responsibility of the boat operator to check and monitor the weather.

## Weather Forecasts

- Local news
- Websites
- VHF Radio
- Harbor Master



## Weather Hazards to Boating

A combination of any of these factors can increase the danger to the boat exponentially.
Wind - High wind can affect stability of the boat. Large wind-driven waves can wash over the side of a small craft and fill it with water. In addition, if a large wave hits a vessel at just the right angle, it could capsize a small boat. Swimmers are also vulnerable to the effects of winds and large waves. Inexperienced swimmers can tire very quickly while trying to swim in large waves.

Surf - Waves that move into shallow water. Most dangerous place, boats are surf avoidance vessels

Rain and Fog - Causes restricted visibility. Rain squalls can result in increased winds. Onset can be rapid

Current - Tidal currents can affect navigation. Hull type will determine how a boat reacts in currents. Currents will be stronger near shore and restricted inlets.


Tides - Rise and fall of the water's surface. Tidal fluctuations differ by area and may cause strong currents, shallow areas, dangerous surface conditions, i.e. standing waves, choppy surface, etc.

Tide tables are available at most costal stores and marinas:

- Based on a tide gauge in your region
- Correct for your location
- May also provide additional information, i.e. moon and sun rise/set, moon phases, etc.


Lightning - All thunderstorms are dangerous to boaters because they contain lightning. Boaters are especially at risk from being struck by lightning because they are often the tallest object in a large open space. A direct lightning hit can damage or destroy vessels, overload navigational and electronic equipment, and electrocute passengers. For more detailed information on lightning please refer to the "Boating-Lightning Protection" paper.

## Clouds

Clouds are a good indicator of changing weather, as well as wind direction.

$$
\text { Increasing Clouds }=\text { Increasing Weather }
$$



## How to Avoid Being Caught In Foul Weather:

- Tune a portable radio to a local station that gives weather updates.
- Be alert to the weather you can see. Developing clouds, shifting winds and graying skies all may be indications of danger.
- Listen for distant thunder.
- Track changes in barometer readings. A rising barometer indicates fair weather. A falling barometer indicates foul weather.
- Watch for wind direction shifts which usually indicate a weather change.
- Watch for lightning and rough water. Remember that boats, particularly sailboats, are vulnerable to lightning if not grounded.
- Watch the weather to the west, the direction from which most bad weather arrives. However, be observant of weather from all directions.


## If you are caught in foul weather:

- STAY CALM
- Tune your VHF to weather for updates
- Close all hatches, windows, etc. to reduce the chance of swamping.
- Distribute the weight evenly on your boat and secure loose items
- Keep bilges free of water. Be prepared to remove water by bailing if needed
- Stay low as you can towards the middle of the boat
- Set a lookout. Watch for other boats and floating debris. If there is fog, sound your fog horn.
- Ready anchors in case engines fail
- Inform shore contacts of the situation
- Reduce speed and slowly work your way to shore but keep enough power to maintain headway and steering.
- Head for the nearest shore that is safe to approach. If already caught in a storm, it may be best to ride out the storm in open water rather than trying to approach the shore in heavy wind and waves.
- Avoid running broadside to the waves. Head bow into the waves at a 45 degree angle.



## Chapter 15 - Special Items

## Purpose:

To ensure compliance with laws and regulations an operator must follow proper procedures for area specific boating.

## Learning Objectives:

By the end of this unit, the participant will be able to:

1. Understand the role of the National Association of State Boating Laws Administrators (NASBLA) and state contacts for specific state regulations that may pertain to them
2. Identify and take the appropriate steps to reduce the spread of aquatic nuisance species by boat
3. Recognize the hazards and special circumstances they may encounter when navigating in and around locks, dams and bridges
4. State the purpose of the Vessel Traffic Service
5. Comply with law enforcement boat boardings

## National Association of State Boating Law Administrators (NASBLA)

NASBLA is a professional association that represents recreational boating authorities in the United States and its territories. Their mission is to reduce death, injury and property damage associated with recreational boating and making it a safe enjoyable boating environment.

NASBLA's goals for achieving its mission;


- Provide national leadership and advocacy to focus policies and resources on reducing risks in recreational boating and in waterway security.
- Provide models and standards that foster best practices and uniformity among the states and territories.
- Provide professional development opportunities and other products and services that benefit members.
- Identify and employ the highest professional standards and best practices in governing, administering and measuring the performance of the association.

Further information on NASBLA may be found at - [http://www.NASBLA.org](http://www.NASBLA.org)
Along with Federal regulations when operating a boat, the operator must be aware of state and local regulations as well.

A State contact list for Boating Regulations is provided in Appendix C.

## Aquatic Nuisance Species

Invasive species are infiltrators that invade ecosystems beyond their historic range. Their invasion threatens native ecosystems and commercial, agricultural, or recreational activities dependent on these ecosystems. They may even harm the health of humans.

Humans have assisted with this invasion for centuries with both intentional and unintentional introductions. Intentional introductions involve the deliberate transfer of invasive species into native ecosystems. An example of this would be someone who disposes the contents of their home aquarium into a waterway. Unintentional introductions occur when invasives are transferred through accidental means. For instance, one of the ways that zebra mussels have spread is through ship ballast water, which is used to keep ships stable in the water.

Invasives are transferred through numerous vectors including ships, boats, barges, aquaculture, agriculture, nurseries, or connected waterways. Through these and other vectors, thousands of invasive species have been introduced into this country, causing significant environmental damage and costing the economy billions annually.

## Who are These Invaders and What Damage Can They Do?

They cover a wide variety of species ranging from microscopic plankton to 8 -foot tall purple loosestrife. Other examples include the zebra mussels, Asian carp, Northern snakehead, European green and mitten crabs, hydrilla, Eurasian water milfoil, water lettuce, nutria, sea lamprey, big head carp, salt cedar, and New Zealand mud snail. Some of these organisms seem to have little impact on native ecosystems and human activities while others have devastating effects. The following provides a few examples of these unwanted guests.


Zebra mussels have inflicted tremendous damage to native ecosystems and to facilities using surface water. A direct correlation exists between an increase of zebra mussel populations and a decrease in native mussels. Millions of dollars have been spent by surface water users, like power plant and municipal water suppliers, to control and eradicate zebra mussels.

The European green crab invaded eastern North America in the early 1800s. It was discovered in California between 1989 and 1990. It probably entered the east by boats and the west in packing material of bait shipments to California. Females can produce 200,000 eggs annually. The European green crab has damaged New England's soft shell clam industry. New England snails have made evolutionary changes to their shells due to predation by the crab. Because they eat mussels, clams, snails, worms, barnacles, algae, isopods and other crustaceans, they could damage commercially important Dungeness crab, oyster,
 and clam fisheries on the west coast.


Eurasian water milfoil is from Europe, Asia, and northern Africa. In 1942, it was found in a pond in Washington, D.C., and has spread throughout much of the U.S. by the aquarium trade, fishermen, and boaters. Eurasian milfoil out competes native vegetation in lakes, ponds, and reservoirs, thus providing a less nutritious diet for waterfowl. Eurasian water milfoil also supports fewer invertebrates that fish eat. Its dense growth impedes water flow and clogs water intakes.

## The Response

The National Invasive Species Act (NISA) was passed in 1996 amending the Nonindigenous Aquatic Nuisance Prevention and Control Act of 1990. The 1990 Act established the Aquatic Nuisance Species (ANS) Task Force to direct ANS activities annually. The Task Force is cochaired by the U.S. Fish and Wildlife Service (Service) and the National Oceanic and Atmospheric Administration. Other members include the National Marine Fisheries Service, Environmental Protection Agency, Department of Agriculture, the U.S. Coast Guard, the U.S. State Department, and the Army Corps of Engineers. NISA furthered ANS activities by calling for ballast water regulations, the development of State management plans and regional panels to combat the spread of ANS, and additional ANS research.

In 1999, President Clinton signed the Executive Order on Invasive Species. This Order established the Invasive Species Council, which will oversee activities of existing organizations that address invasive species. However, even though many current activities combat the invasive species, their negative impact on this country's resources has been recognized for years.

The Lacey Act was passed in 1900 and has since been amended to restrict importation, acquisition, and possession of wildlife deemed injurious. Wildlife are considered injurious if their importation could impact negatively on agriculture, horticulture, forestry, the health and welfare of humans, and the welfare and survival of wildlife and wildlife resources in the U.S.

The Service's Fisheries Program, through its Division of Fish and Wildlife Management Assistance, supports the implementation of these Acts and the Executive Order through its Invasive Species Program (Program). This program provides national leadership preventing, eradicating, and controlling invasive species.

The Program provides funding for ANS Task Force personnel and numerous Task Force activities. It also funds seven FWS regional coordinators and their respective invasive species activities. These coordinators work closely with the public and private sector to develop and implement invasive species activities. Many of the Service's fishery resources offices also provide support for invasive species activities.

The priorities of the Program are as follows:

1. Increase public awareness of invasive species issues through education and outreach programs.
2. Coordinate aquatic nuisance species (ANS) management activities with other Federal and State agencies and private entities
3. Provide technical assistance for controlling ANS on Federal lands.
4. Coordinate and conduct research activities.
5. Through the regulatory process, prevent the importation of nonindigenous nuisance species.

## Increase public awareness of nonindigenous nuisance species issues through education and outreach programs.

This is perhaps the most important priority. If the spread of nonindigenous nuisance species is prevented by an informed public, then efforts to control or eradicate ANS will require fewer resources.

The ANS coordinators conduct numerous workshops and meetings as a means to educate and inform the public about ANS. Workshops target important issues such as State ANS plan development preventing spread of ANS through the New York Canal System, and mitten crab impact on the West Coast. Assistance is provided for national and international meetings.

Coordinators author articles and provide interviews for national publications and news programs.

They also attend boating and sportfishing shows, informing thousands of participants about the definition, biology, and impacts of ANS and what they can do to help prevent their spread.

## Coordinate ANS management activities with other Federal and State agencies and private entities.

One of the premier activities that numerous ANS coordinators have worked on with public and private entities is the $100^{\text {th }}$ Meridian Initiative. The coordinators have worked with the Canadians and other partners to develop and implement the $100^{\text {th }}$ Meridian Initiative, which will help prevent the westward spread of zebra mussels and other ANS by boats and personal watercraft. Boat inspections and surveys are conducted in $100^{\text {th }}$ Meridian jurisdictions, including North and South Dakota, Nebraska, Kansas, Oklahoma, and Texas. Through inspections and


Zebra Mussel Sightings boaters surveys, partners can determine the impact that transporting boats and personal watercraft has on the spread of zebra mussels and other ANS and whether boats traveling west have been in zebra mussel-infested waters.

The ANS coordinators organize cooperative sampling efforts with other Federal, State, and municipal governments, universities, and public interest groups to track the distribution of ANS such as round gobies in waters near Chicago. They also assist with integrated pest management and weed issues, which involves public outreach and biological control risk assessment.

The Division provides funds to the National Nonindigenous Aquatic Species Information System in Gainesville, FL. Data in this system are used as a clearinghouse for ANS information such as maps of sightings, impacts of ANS, and verification of ANS samples. These data are easily accessible to the public.

## Provide technical assistance for controlling ANS on Federal lands.

The Service is the steward of approximately 93 million acres of national wildlife refuge land. Many nonindigenous nuisance species have made their home on these refuges. The Fisheries Program support Fishery Resources Offices that monitor these species on refuges.

The Department of Defense is required to develop and implement integrated natural resource management plans for the 25 million acres that it controls. These plans address prevention and control of nonindigenous nuisance species. The Fishery Resources Offices review and assist with the implementation of these plans.

## Coordinate research activities

Ruffe and round goby, originally from Eurasia, have invaded the Great Lakes. Fishery Resources Offices in the Great Lakes continuously work with States and universities to monitor their populations defining their range of invasion. Sampling equipment used for monitoring is developed, tested, and refined. The diets of round gobys are also being studied. For instance, preliminary analysis indicates that they eat zebra mussels,
 insect larvae, and small fish.

Zebra mussel impacts on native mussels have been studied by fishery resources offices over the past few years. Zebra mussels are removed from native mussels before the natives are returned to their habitats. Zebra mussel populations are monitored.

Sea lamprey, which are native to the North Atlantic, are established in the Great Lakes. They have decimated lake trout populations through their feeding method, in which they attach to fish and extract their body fluid. As participants in the Great Lakes Fisheries Commission, the Fishery Resources Offices assist with controlling sea lampreys. These control methods include testing and applying lampricide, developing and installing lamprey traps, and stocking strains of lake trout that may adapt to surviving a sea lamprey attack. Through these efforts, the battle against sea lamprey is being won.


## Prevent the importation of invasive species.

Many invasive species are imported into this country for various reasons such as for pets or for the fur trade. These species may escape or when they are no longer wanted, their owners sometimes release them into the wild, which can negatively impact native plants and animals. The Division identifies and researches imports that could potentially injure native wildlife and wildlife resources, human health and welfare, agriculture, aquaculture, horticulture, or forestry. If an import is deemed injurious, its importation will be denied through the regulatory process.

## Steps you can take:

- Inspect your vessel and trailer, removing any nuisance species (zebra mussels and eurasian watermilfoil) you see before leaving the waterway.
- Drain your motor, live well, and bilge on land before leaving the waterway.
- Empty your bait bucket on land. Never release live bait into a waterway or release aquatic animals from one waterway into another.
- Rinse your vessel, trailer and equipment.
- Air dry your vessel and equipment for as long as possible.
- Kill attached zebra mussels by pulling boats out of the water to dry for a minimum of 10-14 days.
- Flush the engine's cooling system with hot water.
- Apply antifouling materials such as paint and films to vessel hulls, trim tabs, water ports, transducers and swimming platforms to discourage zebra mussel attachment.


## The Future

More attention is being given to invasive species issues. Through the Division's programs and the assistance of other Federal and State agencies and the private sector, invasions of these species can be reduced and their impact can be minimized. Public knowledge and participation are key effectively combating these invaders.

## For More Information:

U.S. Department of Interior, The Aquatic Nuisance Species Task Force (an intergovernmental organization dedicated to preventing and controlling aquatic nuisance species) http://anstaskforce.gov/
U.S. Fish and Wildlife Service, National Wildlife Refuge System. Invasive Species Programhttp://invasives.fws.gov/

## Locks



When traversing connected navigational areas with considerable difference in water levels you may encounter locks. These are used to move boats up or down from one level to another.

Locks operate on a simple premise. You drive your boat into a chamber with gates at each end. To raise the boat, water is let into the chamber until it is the level of the water to be entered. When the water reaches that level the gates on the new elevation side are opened and you drive out.

To go to a lower level, you enter the chamber and the gates are closed and water is let out until you are even with the lower level. The gates on that side are opened and again you drive away.

The lockmasters are responsible for the safety of vessels going through the locks. Their instructions should be followed precisely. You normally will call the locks on your VHF radio and make arrangements to enter the lock. (The VHF channel changes in different parts of the country but 13 is a good place to start if you do not already know the channel or it is not indicated on a sign at the entrance to the lock.)

You may, however, give two long and two short blasts from your horn and follow the light signals that are displayed at each entrance to the lock. Generally, they work similarly to a traffic light. A red light means stop, you cannot enter the lock and you must stay clear of any traffic about to exit the lock. A yellow light sometimes displayed means the lock is preparing for your entrance but still stay cautiously clear. A green light means the boat may enter the lock with caution and follow the instructions of the lockmaster. (Sound and light signals may be different in different parts of the country. Investigate beforehand.)

Prior to entering the lock you should have fenders rigged on both sides of the vessel. You should have crew in PFDs ready to handle lines and loop, not tie, them to the posts, bollards or lock wall ladder rungs on the side of the lock the lockmaster has indicated. Keep hands and feet clear of the boat and wall. Use a boat hook or paddle to fend off if necessary. Your
crew handling the lines will have to adjust them as the water level rises or falls. Your lines should be at least twice the depth of the lock. Once secure in the lock shut off your engine.

As soon as the water in the lock reaches the proper level, the gates are open and the lockmaster has indicated that you should do so, you should cast off lines and exit with caution.

## Dams

Dams are built to back up water in a reservoir for a variety of reasons. This wall-like structure pools the water as it flows over the crest and drops to the lower level. This drop creates a hydraulic, which is a backwash that traps and re-circulates anything that floats. Boats and people have been caught in this backwash. A person caught in the backwash of a low-head dam will be carried to the face of the dam, where the water pouring over it will wash him down under to a point downstream called the boil. The boil
 is that position where the water from below surfaces and moves either downstream or back toward the dam. A person who is caught in a low head dam struggles to the surface, where the backwash once again carries him to the face of the dam, thus continuing the cycle.


To complicate matters, these dams are usually loaded with debris, such as tires and logs on the surface and rocks and steel bars just below, posing additional problems should a person get trapped in this dangerous structure.

Dams do not need to have a deep drop to create a dangerous backwash. During periods of high water and heavy rains, the backwash current problems get worse, and the reach of the backwash current is extended downstream.

Small low-head dams that may have provided a refreshing wading spot at low water can become a brutal death trap when river levels are up. Simply put, it is not the drop of the dam which is the lethal danger, but the backwash current. This backwash current is governed by volume of water and flow.

From downstream, you may not realize the danger until it's too late. From upstream, lowhead dams are difficult to detect. In most instances, a low-head dam does not look dangerous, yet can create a life-threatening situation. You should always pay attention to warning signs, markers or buoys and keep well clear of low-head dams.

## Bridges

When approaching a bridge in a boat, slow down and familiarize yourself to the surroundings before proceeding forward. Bridges obstruct visibility and are often a popular fishing location. Know the height and width of your boat and make sure you have clearance to make it through and if returning back through the same bridge, know the tide table. Debris may also accumulate around bridges, and can cause damage to your boat. If approaching a draw bridge, contact the bridge operator in order to pass safely.


## Vessel Traffic Service

The Vessel Traffic Service (VTS) is a marine monitoring program established by harbor or port authorities similar to air traffic control. VTS systems utilize various technology (i.e. radar, closed circuit tv and VHF) to track vessel movements and provide navigational assistance in areas of safety concerns.

## Law Enforcement Boardings

If a coast guard vessel or state law enforcement vessel flashes their blue lights, hails you on either their VHF or bullhorn you must stop your boat immediately. Once stopped the law enforcement boat will approach your boat and announce their intentions. The law enforcement officer will be in uniform and armed. If they board your boat, they will want to see the boats registration or documentation and then proceed to inspect the boat. The scope of the inspection, during most boardings, is to determine boats use and checking for compliance with state and federal laws applicable to the size of your boat. After inspection you should receive a copy of the boarding report that notes any discrepancies in compliance with regulations.

## NOAA Guidelines for Viewing Marine Mammals

- Remain at least $100 y d s$. away
- Ensure your actions do not cause a change in behavior of the marine mammals
- Do not trap mammals with your boat, always leave them an escape route
- If approached by marine mammals, slow down and shift to
 neutral
- Do not crowd other viewing vessels, keep viewing time to less than $1 / 2$ hour
- Do not cross paths of marine mammals, parallel their routes
- Avoid excessive or sudden changes in speed in the vicinity of marine mammals
- If sitting silent with engine off, occasionally tap motor to make noise to avoid marine mammals surfacing into the boat

Report incidents of harassment of marine mammals to the National Marine Fisheries Service 24 hour HOTLINE 1-800-853-1964, state or local enforcement agency, harbor patrol, or your local Coast Guard office.

> Appendix A Department of Interior Watercraft Safety Policy
> 485 DM 22

# Department of the Interior Departmental Manual 

Effective Date: August 29, 2011
Series: Safety Management
Part 485: Safety and Occupational Health Program
Chapter 22: Watercraft Safety
Originating Office: Office of Occupational Safety and Health

## 485 DM 22

22.1 Purpose. This chapter establishes the minimum requirements for the safe operation of Department of the Interior (DOI) watercraft and for the training of Departmental watercraft operators.

### 22.2 Scope.

A. The policy in this chapter applies to watercraft for which the DOI is responsible (e.g., watercraft the DOI owns, borrows, rents, or leases), anyone on board watercraft for which the DOI is responsible, and DOI personnel conducting official duties on watercraft regardless of ownership. Employees performing official duties on commercially licensed watercraft (ferries, tour boats, commercial vessels, etc.) will abide by established maritime standards for those vessels, orders issued by the captain of the vessel and in accordance with all relevant safety standards and authorities noted in this chapter.
B. Seaplanes are not within the scope of this chapter.
C. Contractors are not within the scope of this chapter but must comply with the safety and health clauses in their contract agreement and with Federal, State, and local watercraft requirements.

### 22.3 Authorities.

A. Public Law 91-596, Sec. 19, Federal Agency Safety and Health Program Responsibilities.
B. Executive Order 12196, Occupational Safety and Health Programs for Federal Employees.
C. Occupational Safety and Health Administration (OSHA) General Industry Standards, 29 CFR 1910; Shipyard Standards, 29 CFR 1915; Marine Terminals, 29 CFR 1917; Longshoring Standards, 29 CFR 1918.
D. 46 USC 2109 - Public vessels.
E. 33 CFR, Navigation and Navigable Waters, Subchapter S, Boating Safety.
F. 46 CFR 25, Shipping, U.S. Coast Guard (USCG), Department of Transportation, Requirements, Subpart 25.25.

### 22.4 References.

A. 410 DM - Department of the Interior Property Management Regulations.
B. American National Standards Institute (ANSI)/International Safety Equipment Association (ISEA) 107-2004, High Visibility Safety Apparel and Headwear.
C. U.S. Coast Guard, Navigational Rules, International-Inland.
D. U.S. Coast Guard, 46 CFR Part 160, Inflatable Personal Flotation Devices.

### 22.5 Definitions.

A. Crew. Personnel other than the operator essential to the operation of the watercraft.
B. Motorboat. Any motorized watercraft 65 feet or less in length and does not require a USCG license or certification to operate.
C. Operator. The individual in physical control of the watercraft.
D. Personal Flotation Device (PFD). Commonly known as a life jacket. Various types of PFDs are available. The type of PFD selected depends on user activity, weather conditions, and user preference. See section 22.7C of this chapter.
E. Watercraft. Boats and ships, collectively, that are propelled manually, by wind, or machinery (i.e. airboats, sailboats, inflatable rafts and other vessels), excluding seaplanes.

### 22.6 Responsibilities.

A. Heads of bureaus and offices. Responsible for implementing a watercraft safety program within their bureau or office in compliance with this chapter.
B. DOI Office of Occupational Health and Safety.
(1) Coordinating with the DOI Safety and Health Council, developing and maintaining standards for watercraft safety training such as the Motorboat Operator Certification Course (MOCC), Motorboat Operator Instructor Certification Course (MOICC), Refresher training, and MOCC modules (e.g., Airboat Module, Open-Water Module, and River Module).
(2) Coordinating with the DOI Safety and Health Council to develop and provide training materials.
C. DOI Safety and Health Council. Sponsoring the DOI Watercraft Safety Work Group by providing guidance and assistance.
D. Bureau Safety Managers.
(1) Ensuring the appointment of a bureau watercraft safety coordinator.
(2) Accomplishing the following or delegating authority to the bureau watercraft safety coordinator:
(a) Reviewing requests for deviations to Personal Floatation Device (PFD) requirements as described in section 22.7 C of this chapter. This responsibility may be delegated to regional safety managers.
(b) Reviewing requests for MOCC and MOICC substitutions, and approving or denying each request based on the requirements in the MOCC Instructor Manual.
(c) Identifying Internet or other courses that are approved for use in completing the refresher training educational module.
E. DOI Watercraft Safety Work Group.
(1) Recommending to the DOI Safety and Health Council, program and policy changes to this chapter.
(2) Meeting as necessary, but at least annually, for peer group discussions and exchange of best business practices.
(3) Working cooperatively with other agencies and organizations (e.g. USCG, National Oceanic and Atmospheric Administration, Scientific Boating Safety Association, National Safe Boating Council, etc.) to increase the watercraft training opportunities available to DOI personnel (e.g., through the development of training modules, and expanding the numbers of courses that have reciprocity with the DOI-MOCC).
F. Watercraft Safety Coordinators.
(1) Serving as the watercraft safety program point of contact for their respective bureau or office and helping coordinate watercraft safety activities and operator training.
(2) Successfully completing MOCC and MOICC training.
(3) Serving as the bureau or office representative on the DOI Watercraft Safety Work Group.

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Replaces 03/12/99 \#3252

## G. Supervisors.

(1) Establishing protocols to ensure that all DOI personnel and volunteers:
(a) Conduct watercraft operations in a safe manner and in compliance with established bureau and office policies and procedures.
(b) Maintain equipment in compliance with existing policies and procedures.
(c) Ensure that operators have the skills needed for the conditions in which they are reasonably expected to operate watercraft.
(2) Ensuring that all DOI personnel who operate and work in watercraft on official duty have training in watercraft operations appropriate for:
(a) Type and size of watercraft used;
(b) Geographic, climatic, and physical nature of the operations; and
(c) Operational tasks being performed.
(3) Providing safety and survival equipment that the watercraft operator identifies as necessary.

## H. Watercraft Operators.

(1) Successfully completing the training requirements outlined in this chapter.
(2) Safety of personnel on board regardless of position and grade, and operating the watercraft in compliance with existing policies, guidelines, and training.
(3) Conduct of watercraft operations while in control of the vessel.
I. Watercraft occupants other than the operator.
(1) Obeying the instructions of the watercraft operator.
(2) Adhering to all safety regulations.
(3) Conducting themselves in a reasonable and prudent manner at all times.
22.7 Requirements. Bureaus engaged in watercraft operations will establish a watercraft safety program that includes the following minimum requirements:

## A. Safe Watercraft Operation.

(1) Departmental watercraft will be operated in a safe and prudent manner and in accordance with Federal standards in addition to the requirements in this chapter.
(2) Departmental watercraft will meet or exceed applicable USCG design and equipment requirements.
(3) In addition to basic safety devices required by Federal regulations, Departmental watercraft will be outfitted, based on expected conditions, with other equipment necessary for safe operation. This may include communications gear, navigation aids, and satellite navigation. Special consideration should be given for the use of up-to-date commercially available tracking systems.
(4) Departmental personnel will be trained prior to operating watercraft. See sections 22.7 E of this chapter.
(5) DOI personnel operating watercraft normally subject to USCG licensing regulations will be licensed in accordance with the requirements in 46 CFR 25. Departmental watercraft will meet the applicable USCG inspection and certification requirements.
(6) Periodic inspection and maintenance programs will be established for all Departmental watercraft, as required by 410 DM - Department of the Interior Property Management Regulations. Records of inspections and maintenance will also be kept in accordance with 410 DM .

## B. Float Plans.

(1) Prior to using a watercraft, the operator must provide verbal or written notification to a reliable contact with at least the following information:
(a) Description of watercraft
(b) List of occupants
(c) Emergency equipment on board
(d) Point of departure
(e) Planned route
(f) Estimated time of departure
(g) Estimated time of return
(h) Means of contact (e.g., VHF radio, mobile phone), and contact schedule
(i) Purpose of the trip
(j) Description of vehicle(s) left at launch site(s)
(k) Recommended plan of action if overdue
(2) Deviation from these requirements is permitted if special mission situations prevent the conveyance of this information.

## C. Personal Flotation Devices.

(1) All personnel are required to wear a PFD in open areas of watercraft less than 65 feet in length. An operator can require occupants to wear a PFD in any area of the watercraft regardless of the length of the watercraft. A manually-inflatable PFD is recommended for use in enclosed areas of watercraft to reduce the risk of entrapment in the event of capsizing.
(2) PFDs must be USCG-approved and appropriately rated for the type of watercraft, and designed for operational applications, durability and mission requirements. The outer shell of PFDs will be international orange unless a different high-visibility color is required for special uses (e.g., ANSI 107-2004 approved fluorescent yellow-green). In accordance with 46 CFR 25.25-15, each PFD is required to have at least $200 \mathrm{sq} . \mathrm{cm}$. ( 31 sq . in.) of retroreflective material attached to its front side, at least $200 \mathrm{sq} . \mathrm{cm}$. of material on its back side, and, if the item is reversible, at least 200 sq . cm. of material on each of its reversible sides. The material attached on each side of the item must be divided equally between the upper quadrants of the side, and the material in each quadrant must be attached as closely as possible to the shoulder area of the item. In accordance with 46 CFR 25.25-13, each PFD is to be equipped with a light securely attached to the front shoulder when on board watercraft being operated in coastal waters, the ocean, sea, or large lake. PFD requirements for non-motorized watercraft use and operation will be determined at the discretion of the individual bureaus, however PFD colors and reflectivity must provide for enhanced visibility and search and rescue purposes.
(3) Deviation from the high-visibility color requirements in Section 22.7C(2) in this chapter may be permitted if special mission requirements, such as those involved in law enforcement, cannot be otherwise satisfied. Deviations must be requested in writing by the supervisor of the organizational unit conducting the operation prior to the conduct of the activity. The written request will identify alternate safety measures to be taken. Deviations will be authorized on a case-by-case basis by the individual bureau or office safety manager for a period not to exceed one year.
(4) All PFDs must be inspected and maintained in accordance with the manufacturer's instructions. PFDs should be stored in a cool, dry place out of direct sunlight. A "dry" area is considered any suitable area where water will not condense on a PFD. All PFDs should be kept away from oil, paint, and greasy substances.
D. Cold weather personal protective equipment (PPE). Cold weather PPE (e.g., USCG-
approved exposure suit) will be worn when the sum of air and water temperatures is less than 100 degrees Fahrenheit. An exception to this requirement may be made if the operator determines that risks associated with wearing cold weather PPE (e.g. crew performance degradation, thermal stress) are offset by the benefits of not wearing cold weather PPE. Prior to use, personnel will be trained in the use of this equipment.

## E. Training.

(1) DOI personnel must complete the MOCC before operating motorboats while conducting official duties, and the MOCC must be completed by anyone operating motorboats for which the DOI is responsible (e.g., watercraft the DOI owns, borrows, rents, or leases).
(2) Motorboat operator certification will be valid for 5 years. To be recertified, operators will successfully complete the refresher training outlined in the MOCC Instructor Manual.
(3) Successful completion of the MOCC does not imply that personnel are competent to operate any motorboat in all conditions that they may encounter. Supervisors must ensure that watercraft operators receive safety and operations training on the watercraft, in the environmental conditions, and in the areas, they will be operating. MOCC modules, developed by the DOI to help meet some specialized training needs, are outlined in the MOCC Instructor Manual.
(4) Operators of non-motorized watercraft are exempt from the requirement to complete the MOCC, but must be provided practical operator safety training pertinent to the watercraft and environmental conditions in which the watercraft is operated. Examples of how this need might be met include completion of the non-motorized version of the MOCC River Module, or one of the American Canoe Association (http://www.americancanoe.org) Water Safety and Rescue Courses.
(5) In preparation for taking the MOCC or an MOCC module, DOI personnel may practice elementary operating skills under the on-board supervision of an experienced operator who has completed the corresponding training.
(6) The MOCC and MOCC modules will be conducted in accordance with the objectives outlined in the MOCC Instructor Manual.
(7) DOI personnel successfully completing the MOICC will be qualified to teach the MOCC as outlined in the MOCC Instructor Manual.
(8) Other watercraft training may be substituted for the Departmental MOCC and MOICC. Requests for substitutions must be submitted to the bureau or office safety manager or, at his or her discretion, the bureau or office watercraft safety coordinator. Any training that is substituted must be comparable to MOCC or MOICC objectives.

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1.1 What is the purpose of this chapter? This chapter describes responsibilities for implementing the Department of the Interior (Department) mandated watercraft safety program and establishes minimum requirements for the safe operation of motorboats and manually powered watercraft.
1.2 What is the Service policy for operation of watercraft? We will operate all watercraft in a safe and prudent manner in accordance with local and State laws, U.S. Coast Guard (USCG) regulations, Departmental regulations, and this chapter.
1.3 What is the scope of this chapter? This chapter:
A. Applies to Service employees, volunteers, and others conducting official duties for the Service on motorboats and manually powered watercraft and anyone using Service-owned or Service-leased motorboats and manually powered watercraft. (See section 1.5E for more information about motorboats.)
B. Is not intended for operators of watercraft larger than 65 feet in length. Those operators must have a USCG license and follow USCG operator requirements.

### 1.4 What are the authorities for the watercraft safety program?

A. Federal Agency Safety Programs and Responsibilities (Public Law 91-596, Sec 19).
B. Executive Order 12196, Occupational Safety and Health Programs for Federal Employees.
C. Basic Program Elements for Federal Employee Occupational Safety and Health Programs and Related Matters (29 CFR 1960).
D. 485 DM 22, Watercraft Safety.

### 1.5 What terms do you need to know to understand this chapter?

A. Anti-exposure clothing. Anti-exposure clothing is apparel specifically designed to protect the wearer from exposure to particular elements and includes:
(1) USCG-approved Type V immersion suit.
(2) USCG-approved Type V worksuit.
(3) USCG-approved Type III float coat in combination with floatation bib coveralls or comparable clothing, such as a USCG-approved Type III float coat in combination with chest waders. The chest waders may be either of neoprene construction or made of non-insulating material if adequate thermal protection is worn under the waders.
(4) A dry suit when it is donned at all times and worn with the proper under gear and the proper USCGapproved personal flotation device.
B. Crew. Personnel other than the operator who are essential to the operation of the watercraft.
C. Immersion Suit. A one-piece USCG-approved Type $V$ personal flotation device of neoprene construction that is generally stowed on board, is put on in the event of an emergency, and provides greater hypothermia protection than anti-exposure clothing. See Exhibit 1.
D. Kill Switch. A device designed to shut off an engine if the operator is thrown or moves away from the controls.
E. Motorboat. Any motorized watercraft 65 feet or less in length that does not require a USCG license or certification to operate.
F. Motorboat Operator Certification Course (MOCC). The 24-hour training course that Serviceauthorized personnel who operate motorboats must successfully complete.
G. Motorboat Operator Instructor Certification Course (MOICC). The 40-hour training course that those who teach the MOCC must successfully complete.
H. Operator. The person in physical control of the watercraft.
I. Personal Flotation Device (PFD). A Department- and USCG-approved device designed to keep the user afloat while in the water. See Exhibit 1 for illustrations of the types of USCG-approved PFDs. The Department requires that each PFD be international orange in color and have retroreflective tape (485 DM 22).
J. Watercraft. Boats and ships collectively that are propelled by hand, wind, or machinery (i.e., airboats, sailboats, inflatable rafts, and all other vessels). We do not consider seaplanes as watercraft for this chapter.

### 1.6 Who is responsible for the watercraft safety program?

## A. The Director:

(1) Ensures sufficient support and resources to effectively implement watercraft safety program requirements.
(2) Appoints the Service Watercraft Safety Coordinator.
B. The Assistant Director - Business Management and Operations:
(1) Nominates the Service Watercraft Safety Coordinator to the Director, with assistance from the Chief, Division of Safety and Health.
(2) Provides sufficient support and resources to the Chief, Division of Safety and Health to ensure that the Chief can effectively accomplish responsibilities identified in section 1.6C.
C. The Chief, Division of Safety and Health:
(1) Facilitates, administers, and supports the Service Watercraft Safety Working Group.
(2) In conjunction with the Service Watercraft Safety Working Group, updates and revises this policy for watercraft safety.
(3) Works closely with the Service Watercraft Coordinator to ensure he/she actively participates on the Departmental Watercraft Safety Working Group.
(4) Conveys pertinent watercraft safety issues to the Departmental Safety Council.

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## D. The Regional Directors:

(1) Ensure there are sufficient support and resources to effectively implement watercraft safety program requirements.
(2) Appoint a qualified Regional Watercraft Safety Coordinator.

## E. The Service Watercraft Safety Coordinator:

(1) Serves as the watercraft safety program point of contact with other bureaus and the Department.
(2) Serves as our representative on the Departmental Watercraft Safety Working Group.
(3) Serves as the chairperson of the Service Watercraft Safety Working Group.
(4) Has successfully completed MOCC and MOICC training. If the Service Watercraft Safety Coordinator has not taken these two courses prior to appointment, he/she must have a minimum of 5 years of boating experience and must complete these two courses within 1 year of appointment.
(5) Reviews requests for MOCC course substitutions and approves or denies each request based on the requirements in section 1.7A.

## F. The Service Watercraft Safety Working Group:

(1) Assesses training needs and discusses standardized approaches and best business practices for conducting the MOCC, MOCC refresher training, the MOICC, and any additional specialized watercraft training modules.
(2) Ensures watercraft safety training meets the operational needs of our workforce.
(3) Evaluates the adequacy of the requirements in this chapter and proposes policy and procedural additions or changes, as appropriate.

## G. Regional Watercraft Safety Coordinators:

(1) Coordinate Regional compliance with policies and procedures governing the operation, maintenance, and safety of watercraft.
(2) Actively participate on the Service Watercraft Safety Working Group.
(3) Have successfully completed MOCC and MOICC training. If a Regional Watercraft Safety Coordinator has not taken these two courses prior to appointment, he/she must have a minimum of 5 years of boating experience and must complete these two courses within 1 year of appointment.
(4) Coordinate and oversee the Regional MOCC program, which includes approving all Service MOCCs taught in the Region and their lead instructors.
(5) Review requests for exemptions for PFD color and reflective tape requirements as well as requests for authorization to use auto-inflating PFDs as described in section 1.8A.
(6) Sends requests for MOCC substitutions to the Service Watercraft Safety Coordinator.

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## H. Regional Safety Managers:

(1) Review requests for 1-year exemptions to the PFD color and reflective tape requirements (see section 1.8A(1).
(2) Review requests for authorizations to use auto-inflating PFDs as described in section 1.8A(2)(a).

## I. Project Leaders and Supervisors:

(1) Establish protocols to ensure that all employees, volunteers, and others:
(a) Conduct watercraft operations in a safe manner and in compliance with established Departmental and Service policies and procedures.
(b) Maintain equipment in compliance with existing policies and procedures, such as the Service's Maintenance Management System (372 FW 1 and 2).
(2) Ensure that all employees, volunteers, and others who operate and work in watercraft on official duty are trained in watercraft operations appropriate to the:
(a) Type and size of watercraft used;
(b) Geographic, climatic, and physical nature of the operations; and
(c) Operational task being performed.
(3) Provide the safety and survival equipment that the watercraft operator identifies as necessary.

## J. The Motorboat Operator:

(1) Successfully completes the MOCC and maintains certification.
(2) Is responsible for the safety of personnel on board regardless of position and grade, and operates the motorboat in compliance with existing policies, guidelines, and training.
(3) Before beginning any boat trip:
(a) Determines what safety and survival equipment is needed and ensures that the required safety equipment is on board and maintained in good serviceable condition.
(b) Shows the crew and passengers where emergency equipment is located and provides any other information that is essential in event of an emergency.
(4) Provides written or verbal notification of a float plan to a responsible individual outlining pertinent details (e.g., when departing and returning, etc.) of the trip. Deviations to this requirement may be necessary for certain operations (see section 1.11).
(5) Uses a kill switch when required (see section 1.9).
K. Other Personnel on board any watercraft:

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(1) Obey lawful orders of the watercraft operator.
(2) Adhere to all safety regulations.
(3) At all times conduct themselves in a reasonable and prudent manner.

### 1.7 What are the training requirements for watercraft operators?

A. MOCC. Service-authorized operators of motorboats must, at a minimum, successfully complete the Department of the Interior MOCC or an approved substitute course. Prior to taking the MOCC, personnel may practice motorboat operation under the supervision of a MOCC-trained operator on board the watercraft. Personnel who have not taken the MOCC may only operate motorboats to gain experience. Contact the Regional Watercraft Safety Coordinator to register for the MOCC or to request approval for a substitution. Substituted training must demonstrate that it will meet the MOCC objectives, including onwater proficiency. 485 DM 22 contains information on the MOCC course content.
B. MOCC Refresher Training. Refresher training is required every 5 years and consists of an educational classroom module and a practical proficiency module.
(1) Personnel can complete the educational classroom module in one of the following ways:
(a) Take the computer Internet course that the National Conservation Training Center offers. A score of 70 percent or more is required to pass.
(b) Retake and pass the MOCC.
(c) Successfully complete the MOICC.
(d) Teach at least one MOCC or MOICC.
(2) Personnel can complete the practical proficiency module in one of the following ways:
(a) Successful completion of a hands-on demonstration of boating exercises in the presence of a certified instructor. This method should be selected if the individual operates motorboats occasionally as a normal part of his/her duties.
(b) Proven and safe operation of motorboats since completing the initial or previous refresher MOCC. This method should be selected if the individual operates motorboats regularly as a routine part of his/her job.
(c) Retake the MOCC. This method should be selected if the individual has not operated motorboats on a regular basis as a normal part of his/her job and needs to remain certified.
(d) Successfully complete the MOICC.
(3) A minimum of three authorized instructors are required to instruct each MOCC. In remote areas with limited transportation options, a Project Leader may request approval to use two authorized instructors and a third person, a subject matter expert from the community, to teach a MOCC. Approval requires the concurrence of both the Regional Watercraft Coordinator and the Regional Safety Manager.
C. MOICC. Individuals who have successfully completed the MOICC instruct MOCC courses. 485 DM 22 contains additional information on the MOICC course content.

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#### Abstract

D. Additional Training. Project Leaders and supervisors must ensure that watercraft operators have received adequate training to safely operate their motorized or non-motorized watercraft within the water and environmental conditions they are assigned. Successful completion of the MOCC does not imply that personnel are competent to operate a motorboat in all conditions that they may encounter. Training courses in specialized subjects such as Airboat Operations, Moving Water Operations, and Open Water Operations are available. It is the responsibility of the Project Leader or supervisor to ensure that all operators have the skills needed for the conditions in which they are reasonably expected to operate watercraft. Non-motorized watercraft operators must demonstrate their competence or be provided with on-the-job training to become competent, before they are authorized to use the equipment. Lack of course availability does not alleviate the Project Leader or supervisor of the responsibility to ensure that the watercraft operator is properly trained. Contact the Regional Watercraft Safety Coordinator for further information.


E. Airboat Training. Airboat operators must complete the 8-hour Airboat module in addition to the MOCC and have 40 hours of documented driving time before they may operate an airboat independently. The documented driving time may occur prior to or after completing the Airboat module, but must be conducted under the supervision of a qualified airboat operator. We require that the driving time be documented on FWS Form 3-2238.
1.8 What safety and survival equipment are required for watercraft? Each watercraft must meet or exceed applicable USCG, Department, and Service design and equipment requirements and be outfitted based on expected conditions with other equipment necessary for safe operation. Personnel must maintain all USCG-required personal safety equipment as mandated by USCG regulations and State and local laws.

## A. Personal Flotation Devices (PFDs):

(1) Conventional PFDs. Exhibit 1 shows USCG-approved PFDs. PFDs must be international orange in color and equipped with retroreflective tape in accordance with 485 DM 22. We permit deviations from this requirement when there are special mission requirements (i.e., special law enforcement operations) that we cannot otherwise satisfy. The Project Leader of the organizational unit must authorize deviations in writing before they conduct the activity. The written authorization must identify alternate safety measures they will use, such as a visual display signal, whistle, strobe light, etc. The Project Leader will authorize deviations on a case-by-case basis except where they have the concurrence of the Regional Watercraft Safety Coordinator and the Regional Safety Manager. In those cases, the Project Leader may authorize the deviation for a period not to exceed 1 year. PFDs must be on board and accessible for each occupant of all watercraft as described below:
(a) Motorboats less than 26 feet in length: Personnel must wear a Type I, II, III, or V PFD at all times while on board.
(b) Motorboats 26 to 65 feet in length: Personnel must wear a Type I, II, III, or V PFD when in open spaces or when directed by the operator.
(c) Non-motorized watercraft: Personnel must wear a Type I, II, III, or V PFD at all times.
(2) Auto-Inflating PFDs. We only authorize auto-inflating PFDs for use in special circumstances, where there is evidence that using a conventional PFD will increase the health and safety risks to the employee when compared to the auto-inflating PFD.
(a) Request for authorization to use auto-inflating PFDs. Request special authorization to use autoinflating PFD on a case-by-case basis from the Regional Watercraft Safety Coordinator. If the Regional

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Watercraft Coordinator concurs with the request, the Coordinator sends it to the Regional Safety Manager for review. Both the Regional Watercraft Coordinator and Regional Safety Manager must concur with the request to approve it. The authorization to use an auto-inflating PFD is valid for a period not to exceed 1 year and only for the particular task for which it is approved.
(b) Maintenance and training for auto-inflating PFDs. In any request for authorization to use autoinflating PFDs, you must include a detailed plan for additional training and set out a maintenance program with which personnel must comply. You must perform maintenance in accordance with the manufacturer's recommendations. At a minimum, personnel must inspect the auto-inflating PFD after each immersion or every 6 months, if not used. Also every 6 months, personnel must inspect the bladder, arming device, carbon dioxide canister, and seal. The training provided should be specific to the type and model of autoinflating PFD. Personnel must test the PFD in the water during the training. The training should also cover maintenance and inspection requirements and repacking procedures.
B. Fire Protection Equipment. At a minimum, one USCG-approved ABC type fire extinguisher with a 2.5 lb charge must be installed at a location that is readily accessible on all motorboats less than 26 feet in length. All motorboats from 26 feet to 40 feet in length must have two, and motorboats 40 feet to 65 feet must have three. Follow USCG guidelines for fixed systems on larger vessels.
C. Anti-Exposure Clothing. We require wearing anti-exposure clothing when air temperature and water temperature combined fall below 100 degrees Fahrenheit, except in those rare instances when the vessel operator determines it is safer not to wear the clothing. Anti-exposure clothing is particularly important when a vessel is operating alone off shore or in a remote location and rescue may be delayed or unlikely, and when vessels are operating in conditions when immersion in the water will likely disable the victim regardless of the proximity to shore or rescue. Exceptions to the requirements are those situations when personnel may unexpectantly enter the water and it is likely that rescue or self rescue would be immediate and successful, such as inside a marina while moving the boat from a dock to a trailer when others are present; conducting MOCC/MOICC training with vessels operating in close proximity; and transporting personnel on inshore water or on narrow leads for short distances in moderate weather.

## D. Immersion Suits.

(1) Immersion suits provide greater hypothermia protection than anti-exposure gear and may be required by your supervisor and/or Service policy based on the hazards of the operation. We require immersion suits for all vessel occupants when working in cold, harsh, ocean, or ocean-like conditions. The vessel operator will assign each occupant of the watercraft the suit they are to use in case of emergency, show each occupant how to use it, and give each occupant the opportunity to practice using it.
(2) Inspect immersion suits after every use, and at least every 6 months if not used. Maintain them as recommended by the manufacturer. Immersion suits our personnel use must be made of neoprene, and they must be able to put them on when fully clothed, including footgear. If equipped with a liner, the liner must be constructed so that it will not become detached from the outer suit or cause the victim to become entangled while putting it on. Gloves or mittens are an integral component of the suit.
(3) The Service Watercraft Safety Working Group may authorize the use of new designs in immersion suits that do not meet the standards in section $1.8 \mathrm{D}(2)$. To have the Working Group consider authorizing an immersion suit, send a request to your Regional Watercraft Safety Coordinator for presentation to the entire Working Group.
E. Communications Equipment. We provide communications equipment (e.g., marine radio, cell phone, Emergency Position Indicating Radio Beacon (EPIRB), Emergency Locator Transmitters (ELTs), etc.)

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capable of requesting emergency assistance and maintaining radio schedules to operators of all watercraft, except in those instances where the operator has determined that the equipment is not necessary due to the nonhazardous nature of the operating environment. As with all safety and survival equipment identified in section 1.8, it is the Project Leader's/supervisor's responsibility to provide what the operator identifies as needed (see sections 1.6I(3) and 1.6J(3)(a)).
F. Navigation Aids. Navigation aids suitable to the mission must be on board the watercraft. The aids may include a compass, radar, GPS, depth finder, etc.
G. Auxiliary Power. We recommend auxiliary power (e.g., an extra outboard motor) for motorboats operated in areas where, in the event of primary engine failure, assistance is not easily obtained. We require auxiliary power for motorboats operated in areas where assistance is unavailable.

### 1.9 When must operators use a kill switch?

A. Motorboats 26 feet or less in length: Operators of these motorboats must use kill switches at all times except in those rare instances when doing so increases the risk to personnel. For example, a kill switch might increase risk when operating upstream from a significant hazard, operating in extremely rough water, performing a rescue, or performing nonhazardous work tasks within the boat.
B. Motorboats larger than 26 feet in length: We will install and use kill switches on these motorboats when the operator, Project Leader/supervisor, or Regional Watercraft Safety Coordinator determines that a kill switch is necessary. We base the decision on whether or not a kill switch is necessary on the possibility of the operator being knocked from the controls or being thrown overboard. In making this determination, we must consider the type of boat, the conditions in which we operate the boat, and the tasks we perform.
C. Outboard with Tiller: When operating an outboard with a tiller, the operator must attach the kill switch whenever he/she shifts the engine to forward or reverse.
D. Airboats: Operators of airboats must use kill switches at all times except in those rare instances when doing so increases the risk to personnel. For example, a kill switch might increase risk when operating in areas such as deep water in narrow channels where a sudden engine stoppage will result in an unintended swamping.
1.10 What are the minimum maintenance documentation requirements? Maintain watercraft in good serviceable condition as required by the manufacturer and this chapter. FWS Form 3-2226 is a Preventative Maintenance Checklist. It is the responsibility of the Project Leader to see that all watercraft are maintained as needed. It is the responsibility of the watercraft operator to inspect the vessel for seaworthiness and proper equipment prior to taking the vessel out. We require the operator to keep a maintenance log for each watercraft and motor. The logs must contain the results of inspections, maintenance performed, fueling operations, trip information, total hours, and trailer maintenance information. Keep maintenance logs on board motorboats when space allows.

### 1.11 What are the requirements for a float plan?

A. Prior to using a watercraft, the operator must provide verbal or written notification (you may use FWS Form 3-2227, Float Plan) to a reliable contact with at least the following information:
(1) What type of watercraft is being used,
(2) Who is on board,

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(3) Point of departure,
(4) Point of destination,
(5) Estimated time of departure,
(6) Estimated time of return,
(7) Purpose of the trip, and
(8) Any vehicles used.
B. We permit deviation from these requirements if special mission situations prevent the conveyance of this information, such as law enforcement undercover operations.
1.12 What are the requirements for surf landings? Surf landings under high surf conditions are dangerous and require special skills. Only experienced personnel may attempt these landings. A second vessel should be standing by to render assistance.
1.13 What are the requirements for accident reporting and investigations? Operators must report all Service accidents and near accidents to their Project Leader or supervisor. The Project Leader or supervisor is responsible for completing an accident report using the Department's Safety Management Information System (SMIS), regardless of whether or not injuries occurred or the cost of associated property damage.
A. We must investigate and report serious accidents (loss of life, three or more people hospitalized, or Service property loss of $\$ 250,000$ or greater) in accordance with 485 DM 7. The investigation team or trained investigator, appointed by the Assistant Director - Business Management and Operations, will include at least one member of the Service Watercraft Safety Workgroup. Investigators cannot be from the Region where the accident occurred.
B. The boat operator completes a Boating Accident Report (USCG Form 3865) whenever an accident occurs in U.S. or territorial waters involving a Service vessel (including vessels under contract and vessels permitted to operate on Departmental waters) that results in more than $\$ 2,000$ in property damage, an injury causing incapacitation for more than 72 hours, or loss of life. You can find more information about boating casualty investigations on the USCG Web site.
C. The boat operator also reports the accident to local authorities in the State where the accident occurred if required to do so by State law. State requirements for reporting boating accidents may be more stringent than Federal (e.g., some States require that all boating accidents be reported immediately). Check with your Regional Watercraft Coordinator for proper reporting procedures.

Date: March 31, 2008

## Appendix C Accident Reporting

Factual Information about the Accident

\begin{tabular}{|c|c|c|}
\hline Date / / \& Reporter's/Supervisor's Name \& Last-4 <br>
\hline Time $\quad: \quad \begin{array}{ll}\text { AM } \\ & \\ & \end{array}$ \& Place/Location of Accident \& <br>
\hline Zip Code \& Narrative \& <br>

\hline \begin{tabular}{l}
Result
Injury $\square$ Illness
Injury w/Prop Damage

<br>
Property Damage Only <br>
Incident Only
\end{tabular} \& \& <br>

\hline
\end{tabular}

## Contributing Factors

| Unsafe Act |  | Unsafe Condition |  |  |  | Management Factor |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Personal Data |  |  |  |  |  |  |  |  |
| Name | Last |  |  |  | rst |  |  | II |
| Attributes | SSN | DOB | / | / | Sex | Occ Code |  | rade/Ste |
| Address | Street |  |  |  |  | State |  | p Code |
| Organization | Bureau Code | Sub-B | C |  |  | anization Co |  |  |
| Empl Status | $\square$ Perm $\square$ Temp $\square$ Emer $\square$ Contr $\square$ Concess $\square$ Public $\square$ Volunteer $\square$ Firefighter $\square$ BIA Other |  |  |  |  |  |  |  |

## Injury Information

| Body Part | Date Work Stopped | $/$ | $/$ |
| :--- | :--- | :--- | :--- |
| Severity | Date Pay Stopped | $/$ | $/$ |
| Nature | Date Terminated | $/$ | $/$ |
| Type | Date Returned | $/$ | $/$ |
| Activity | 45 Days Comp Began | $/$ | $/$ |
| Cause | Days Restricted Duty |  |  |
| Source | Days Lost Time |  |  |

## Property Damage Information

| Prop Type |  |
| :--- | :--- |
| Description |  |
| Prop Owner |  |
| Cause of Damage |  |
| Source of Damage |  |
| Cost/Loss |  |
| Respon for Prop | SSN |

Additional Notes and Bureau Specific Data

## U.S. Department of Transportation <br> United States Coast Guard

One of a series of fact sheets published by:
U. S. Coast Guard

Office of Boating Safety
2100 Second Street
Washington DC 20593-0001


## CONSUMER FACT SHEETS

FACT SHEET 5

## BOATING ACCIDENT REPORTS

## WHEN TO FILE AN ACCIDENT REPORT

Coast Guard regulations require that the operator of a boat, numbered or used for recreational purposes, that is involved in an accident file a report if the accident results in any of the following:

- Loss of life.
- A person disappears from a vessel under circumstances that indicate death or injury.
- Personal injury which required medical treatment beyond first aid
- Complete loss of the vessel.
- Damage to the vessel or other property in the amount set as a threshold by the state in which the accident occurred. In most states, the threshold is set in the area of $\$ 100$ to $\$ 200$. Call your state's Boating Law Administrator to verify the threshold for a particular state. (\#'s found in this Fact Sheet)
- NOTE - The Federal threshold is $\$ 500$. You must file at the lower figure.


## HOW MUCH TIME ALLOWED TO FILE

Where death or injury has occurred, reports must be submitted within 48 hours. Otherwise, reports must be submitted within 10 days. The Coast Guard established these minimum reporting requirements.

## WHERE TO FILE

Boat operators must report accidents to the State Boating Law Administrator of the state in which the accident occurred. (See list of state administrators in this Fact Sheet). The exception is Alaska in which the report should be made to the Coast Guard District Commander (1-907-463-2297).

## WHAT IS DONE WITH THE INFORMATION?

Boating Accident Reports and results of Coast Guard, state and local boating accident investigations are kept at Coast Guard Headquarters. The Coast Guard uses this information to develop safety regulations and manufacturing standards for the benefit of the boating public. Information is also used in boating safety education programs and other boating safety initiatives.

The Coast Guard Boating Accident Report Form may be used in all cases of accident reporting regardless in which state the report is to be filed. The state form may also be used. You can use or reproduce the Boating Accident Report Form in this Fact Sheet to report an accident.

## INFORMATION VIA THE COAST GUARD INFOLINE

Copies of Boating Accident Report Forms, information on state dollar damage reporting thresholds and other valuable boating safety information is available through the U. S. Coast Guard Infoline at 1-800-3685647.


## U.S. Coast Guard <br> Infoline

- To Report Possible Safety Defects in Boats
- For Boating Safety Recall Information
- For Answers to Boating Safety Questions
- To Comment on USCG Boarding Procedures
- Call, Toll Free!

800-368-5647

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Updated: November 1998

# DEPARTMENT OF HOMELAND SECURITY <br> U.S. Coast Guard RECREATIONAL BOATING ACCIDENT REPORT 

OMB Control Number: 1625-0003
Expires: 9/30/2014

INSTRUCTIONS: Use "Report required because" section below to determine if a report is required for your accident. If required, please have each vessel owner or operator involved in the accident submit a report to their state reporting authority. Each boat operator/owner involved in an accident should submit a separate report. For each question below, please provide answers if applicable and if known; otherwise leave blank. Privacy Act Notice: Authority- 46 U.S.C. 6102 and 33 CFR 173 \& 174 authorize the collection of information on boating accidents. Purpose-The Coast Guard uses this information for statistical purposes, chiefly to inform the public, to measure the Program's efforts, and to regulate issues relating to boating safety. Routine Uses-The Coast Guard shares this information within the agency, and if state and federal law permit it, to the public.

## REPORT SUBMISSION




For each question below, please provide answers IF APPLICABLE AND IF KNOWN, otherwise leave blank.
ACCIDENT DETAILS - ACTIVITIES AND OPERATIONS ON YOUR BOAT

## OPERATOR/PASSENGER ACTIVITIES

Operator/passenger activities on your boat at time of accident:
Activities were (select one)_Operator/Passenger activities (select all that apply)

|  | Recreational |  |
| :--- | :--- | :--- |
|  | Commercial |  |
|  |  |  |
|  |  |  |


| Fishing |  | Tubing |  | Starting engine |
| :--- | :--- | :--- | :--- | :--- |
| Hunting |  | Water Skiing |  | Making repairs |
|  | White water activity (e.g., rafting) |  | Relaxing |  |
|  | Other (list): |  |  |  |

## BOAT OPERATIONS

Your boat operations at time of accident (select all that apply)

|  | Cruising (undeway under power) | Drifting |  | Racing | Towing another vessel |
| :--- | :--- | :--- | :--- | :--- | :--- |
|  | Changing direction |  | At anchor | Rowing/paddling | Launching |
|  | Changing speed |  | Being towed | Docking/undocking | Tied to dock/mooring |
|  | Sailing | Other (list) |  |  |  |

## ACCIDENT DETAILS - CONTRIBUTING FACTORS ON YOUR BOAT

## CONTRIBUTING FACTORS

Indicate factors on your boat which may have contributed to this accident (select all that apply)


## ACCIDENT DETAILS - EVENTS ON YOUR BOAT

## ACCIDENT EVENTS

Types of events occurring to/on your boat during accident (select all that apply)

|  | Collision with recreational boat | Flooding/swamping | Person fell overboard |  |
| :--- | :--- | :--- | :--- | :--- |
|  | Collision with commercial boat (e.g., tug, barge) | Fire/explosion - fuel | Person fell on/within boat |  |
|  | Collision with fixed object (e.g., dock, bridge) |  | Fire/explosion - non-fuel | Sudden medical condition |
| Collision with submerged object (e.g., stump, <br> cable) | Carbon monoxide exposure | Person struck by boat |  |  |
|  | Collision with floating object (e.g., log, buoy) | Mishap of skier, tuber, wake <br> boarder, etc. | Person struck by propeller or propulsion <br> unit |  |
|  | Capsizing | Grounding | Person left boat voluntarily | Person electrocuted |
| Sinking | Other (describe) |  |  |  |




| For each question below, please provide answers IF APPLICABLE AND IF KNOWN, otherwise leave blank. |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| YOUR BOAT OPERATOR |  |  |  |  |  |
| NAME/ADDRESS |  |  |  |  |  |
| First Name |  | MI | Last Nam |  |  |
| Street |  |  |  |  |  |
| City |  | State | Zip |  |  |
| AGE/GENDER/PHONE |  |  |  |  |  |
| Date of Birh (mm/dd/yyyy) | Age | Gender | Male | Female | Phone |
| YOUR BOAT OWNER |  |  |  |  |  |
| If same as your boat operator SKIP rest of YOUR BOAT OWNER section. |  |  |  |  |  |
| NAME/ADDRESS/PHONE |  |  |  |  |  |
| First Name |  | MI | Last Nam |  |  |
| Street |  |  |  |  |  |
| City |  | State | Zip |  | Phone |
| PERSON SUBMITTING THIS REPORT |  |  |  |  |  |
| If same as your boat operator OR owner, SKIP rest of PERSON SUBMITTING THIS REPORT section. |  |  |  |  |  |
| NAME/ADDRESS/PHONE/ROLE |  |  |  |  |  |
| First Name |  | MI | Last Nam |  |  |
| Street |  |  |  |  |  |
| City |  | State | Zip |  | Phone |
| I was a(n) (select one) |  |  |  |  |  |
| Other person on board this boat |  |  |  |  |  |
| Accident witness not on board this boat |  |  |  |  |  |
| Other (describe): |  |  |  |  |  |
| SIGNATURE OF PERSON SUBMITTING THIS REPORT |  |  |  |  |  |
| Your signature Date (mm/d $/ \mathrm{l} / \mathrm{y} y \mathrm{y})$ |  |  |  |  |  |
| An Agency may not conduct or sponsor and a person is not required to respond to an information collection, unless it displays a currently valid OMB Control Number. <br> The Coast Guard estimates that the average burden for this report form is 30 minutes. You may submit any comments concerning the accuracy of this burden estimate or any suggestions for reducing the burden to: Commandant (CG5422), U.S. Coast Guard, Washington, DC 20593-0001 or Office of Management and Budget, Paperwork Reduction Project (1625-0003), Washington, DC 20503. |  |  |  |  |  |

## Appendix D <br> State Boating Law <br> Administrator Contacts

## Alabama

AL Dept of Conservation \& Natural Resources<br>Marine Police Div 64 N Union St Rm 438<br>Montgomery AL 36130-1451

## Boating Law Administrator

Col Walter S Thompson
Phone: 334.353.2628
Email: steve.thompson@dcnr.alabama.gov

## Additional Contacts

## Boat Accident Report Database

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## Alaska

AK DNR, Div of Parks \& Outdoor Recreation<br>Office of Boating Safety<br>550 W Seventh Ave, Ste 1380<br>Anchorage AK 99501-3561

## Boating Law Administrator

Jeffrey S Johnson
Phone: 907.269.8705
Email: jeff.johnson@alaska.gov

## Additional Contacts

## Boat Accident Report Database

## Joe McCullough

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## AR Game \& Fish Commission

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## Georgia

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## Boating Law Administrator

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## Additional Contacts

## Boat Accident Report Database

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## Education

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[^0]:    Note: The best test of a properly ventilated space is the "sniff" test! If you smell fumes or vapors, correct the problem prior to ignition.

[^1]:    You must operate at minimum speed

